RECLAMATION
Managing Water in the West

U.S. Department of the Interior
Bureau of Reclamation

NOTICE OF INTENT TO AWARD

This Funding Announcement is not a request for applications. This announcement is to provide public notice of the Bureau of Reclamation's intention to fund the following project activities without full and open competition.

ABSTRACT	
Funding Announcement	R12AS20038
Project Title	Recreation Facility Upgrades and Quagga Mussel Control Programs at Lake Casitas
Recipient	Casitas Municipal Water District
Principal Investigator / Program Manager	Mr. Steve Wickstrum, Manager
Anticipated Federal Amount	FY2012 is $374,000.00; ($205,000.00 obligated in Basic Agreement)
Cost Share	50%
Total Anticipated Award Amount	$579,000.00
New Award or Continuation?	Continuation
Anticipated Period of Performance	Date of Execution through September 30, 2016
Award Instrument	Modification to Cooperative Agreement
Statutory Authority	Public Law 102-575, Title 28, Sec. 2804(b), Soil and Moisture Conservation Act (16 USC 590a et seq); Public Law 89-72, as amended (16 USC-4601-14)
CFDA # and Title	15.524 – Recreation Resources Management
Single Source Justification Criteria Cited	(4) Unique Qualifications
Reclamation Point of Contact	Maria E. Castaneda, Grants Officer – mcastaneda@usbr.gov

OVERVIEW

As provided in PL 89-72, Reclamation may enter into multi-year agreements for development programs for the design and construction of new Recreation facilities at Lake Casitas and the upgrade and rehabilitation of existing facilities within the Reservoir Area. At Reclamation's discretion, Reclamation may cost share with the District on any activities under the development program, no more than the maximum allowed by Federal law. This cooperative agreement proposes a 50/50 cost share with the District on recreation improvements within the Reservoir Area. The District has continuously performed its obligations to administer, operate, maintain

and develop recreational facilities within the Reservoir Area to the present. This proposed agreement will allow for improvements to the existing facilities and for new projects required to enhance and continue the public use of the area.

RECIPIENT INVOLVEMENT

Recipient will be responsible to participate on a cost share basis with Reclamation and provide an annual schedule of tasks to be implemented.

The proposed tasks to be included in this agreement may include picnic area improvements, roadway upgrades, Quagga Mussel cleaning stations, vendor site improvements, boat launching and dock improvements, recreational vehicle parking and other improvements necessary for the Reservoir Area. Conduct an annual evaluation process whereby Reclamation and its managing partner can review a schedule of potential tasks in view of current needs, priorities, and budget availability. To evaluate proposals together with cost-sharing requirements of a particular task, to select those tasks from the schedule, and implement with the funding available in the current year. Reclamation and its managing partner will also identify on an annual basis a specific schedule of tasks for the following year and incorporate those tasks into this agreement by formal modification.

Recipient Objectives are as follows:

Road Paving: All roads within the park are surveyed yearly for areas that have been damaged by water, vehicles, or heavy equipment. Absent any actual damage, roadways are scheduled for re-paving every five years. Slurry seals may be applied every three years to areas that have more wear than others, this is done to keep integrity of the roads in place. Road base is sloped for water drainage damage. Tree roots around the park are a problem and those areas are dealt with on an individual basis. Paving has been done within the Park for the 50 years it has been in existence. Assistance form Reclamation just began in 2011 and the funding will help immensely in providing good roads for public use. Paving is scheduled for October or March of every year to avoid as little interruption of Park activities as possible. Generally, 2-3 miles are paved each year.

Main Entrance Upgrade: This project has already begun. The District is holding several on-site meetings with prospective contractors. Structure has to be increased in height, more traffic lanes need to be installed, security lights and traffic lights will be required and spike strips installed for security will be needed in each vehicle lane. An outside lane for larger vehicles will be part of the final design. Currently, large motor homes cannot enter through the existing vehicle lanes. Entry kiosk for Park Rangers to check in visitors will be enlarged and moved back to allow for more vehicles in each lane. Boat traffic will be funneled into a specific lane for inspection requirements of Quagga Mussel program. Construction is scheduled to start in December of 2012, project completion by May of 2013, with final project in early 2014.

Campground B: Electrical re-vamp is required due to the condition of existing power lines and visitor hookups not being code approved. Several road crossings will need to b excavated to support underground line placement and culverts will be required at two locations to divert rain waters from entering the main campground. Local vendor will be used for the changeover, with the area power company, Southern California Edison, doing a large part of the project hookup and splicing for underground line work. Picnic tables within the campground will all be replaced

with ADA compliant benches and each camp will have a pedestal type barbecue pit installed, ones that are safe to operate and where hot coals will not be in reach of children. ADA compliant restrooms will be added to two locations within the campground. Existing portable units will be removed. Garbage cans will be placed at convenient locations throughout the campground, serviced daily and all refuse placed in a commercial dumpster for weekly removal to landfills in the area. Start date is November of 2012, completion by April 1, 2013.

RECLAMATION INVOLVEMENT

Reclamation shall meet annually or more often as needed to review and inspect the Administration, Operation, Maintenance and Development of the Recreation Area at Lake Casitas. The purpose of these reviews and inspection is to ensure the all procedures are adequate, to identify and correct deficiencies and problems, and to ensure the administration of the Recreation Area is in accordance with the Management Agreement.

Reclamation shall review and approve all development plans, including, but not limited to, replacement and alterations to facilities and Reclamation will approve any construction activity related to facilities prior to construction. The District shall coordinate with Reclamation, in advance, of the need for any clearance and permits.

It is expected that Reclamation will visit this site at least one time per month, no less than Quarterly, to properly administer this cooperative Agreement.

SINGLE-SOURCE JUSTIFICATION

DEPARTMENT OF THE INTERIOR SINGLE SOURCE POLICY REQUIREMENTS
Department of the Interior Policy (505 DM 2) requires a written justification which explains why competition is not practicable for each single-source award. The justification must address one or more of the following criteria as well as discussion of the program legislative history, unique capabilities of the proposed recipient, and cost-sharing contribution offered by the proposed recipient, as applicable.
In order for an assistance award to be made without competition, the award must satisfy one or more of the following criteria: (1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives; (2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of an activity presently being funded, and for which competition would have a significant adverse effect on the continuity or completion of the activity; (3) Legislative intent – The language in the applicable authorizing legislation or

legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;

(4) **Unique Qualifications** – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, cost-sharing ability if applicable, technical expertise, or other such unique qualifications;

(5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

Reclamation did not solicit full and open competition for this award based the following criteria:

(4) UNIQUE QUALIFICATIONS

Single Source Justification Description:

1. District has a Management Agreement in place with Reclamation, which includes references for cost share in the construction of recreation facilities and improvements.

2. District staff currently performs most of the facility improvements required on an "as needed" basis, resulting in cost savings in labor and maintenance that would be associated with this agreement.

3. By Agreement and Public Law 89-72, Reclamation may enter into multi-year development agreements with the managing partner of federal lands (applicant) for the design and construction of new recreation facilities and the upgrade and rehabilitation of the existing recreation facilities.

4. All land at Lake Casitas is owned by Reclamation, managed by Agreement, by Casitas Municipal Water District. All maintenance and construction activities within the Area must be reviewed and approved by Reclamation. This unique contract agreement precludes others from entering into other contracts for this specific area.

STATUTORY AUTHORITY

16 USC 460l(b) Preservation of recreation and fish and wildlife enhancement potential…and preference to uses promoting and not detracting from such potential

Notwithstanding the absence of an indication of intent as specified in section 460l-13(a) of this title, lands may be provided in connection with project construction to preserve the recreation and fish and wildlife enhancement potential of the project.

(1) If non-Federal public bodies execute an agreement after initial operation of the project (which agreement shall provide that the non-Federal public bodies will administer project land and water areas for recreation or fish and wildlife enhancement or both pursuant to the plan for the development of the project approved by the head of the agency having

administrative jurisdiction over it and will bear not less than one-half the costs of lands, facilities, and project modifications provided for recreation, and will bear one-quarter of such costs for fish and wildlife enhancement, and not less than one-half the costs of planning studies, and the costs of operation, maintenance, and replacement attributable thereto) the remainder of the costs of lands, facilities, and project modifications provided pursuant to this paragraph shall be non-reimbursable. Such agreement and subsequent development, however, shall not be the basis for any reallocation of joint costs of the project to recreation or fish and wildlife enhancement.

16 USC 460l(c) Expansion or modification of existing facilities

(1) Any recreation facility constructed under this part may be expanded or modified if –

(A) The facility is inadequate to meet recreational demands; and
(B) A non-Federal public body executes an agreement which provides that such public body –
(i) Will administer the expanded or modified facilities pursuant to a plan for development for the project that is approved by the agency with administrative jurisdiction over the project; and
(ii) Will bear not less than one-half of the planning and capital costs of such expansion or modification and not less than one-half of the costs of the operation, maintenance, and replacement attributable to the expansion of the facility.

16 USC 590a(1) To conduct surveys, investigations, and research relating to the character of soil erosion and the preventative measures needed, to publish the results of any such surveys, investigations, or research, to disseminate information concerning such methods, and to conduct demonstrational projects in areas subject to erosion by wind or water;

16 USC 590a(2) To carry our preventative measures, including, but not limited to, engineering operations, methods of cultivation, the growing of vegetation, and changes in use of land; and

16 USC 590a(3) To cooperate or enter into agreements with, or to furnish financial assistance or other aid to, any agency, governmental or otherwise, or any person, subject to such conditions as he may deem necessary, for the purposes of this chapter.