NATIONAL PARK SERVICE
FINANCIAL ASSISTANCE: NOTICE OF INTENT TO AWARD

This announcement is not a request for applications.
This announcement is to provide public notice of the National Park Service's intention to award financial assistance for the following project activities. *Refer to Section 2. Grants.gov Posting Determination.*

ABSTRACT	
Grants.gov Opportunity Number	P20AS00059
Project Title	Ethnographic Overview and Assessment of Pinnacles Nat'l Park
Recipient	Portland State University (Oregon)
Anticipated Federal Funding	$255,298.31 ($169,160.00 initially)
Non-Federal Cost Share	$0.00
Total Anticipated Award Amount	$255,298.31
Award Instrument	☐ Task Agreement ☑ Cooperative Agreement ☐ Grant Agreement
Anticipated Period of Performance	08/15/2020 - 08/15/2025
Legal Authority	54 USC 101702(b)
CFDA # and Title	15.945, Cooperative Research and Training Programs – Resources
Single Source Justification Criteria	Unique Qualifications and Continuation
National Park Service Point of Contact	Jason Whitehead Financial Assistance Officer

Section 1. Project Summary

PROJECT GOALS AND OBJECTIVES

This project will result in an Ethnographic Overview and Assessment of American Indian communities associated, or potentially associated, with Pinnacles National Park. The Ethnographic Overview and Assessment is a foundational baseline research report useful for reviewing and analyzing accessible archival and documentary data addressing resources that are of cultural significance within the park, and to groups who traditionally see such cultural and natural features as significant to their ethnic heritage and cultural identity. There are multiple American Indian groups that define Pinnacles and its resources as traditionally significant to their heritage. Relationships between American Indian communities and the Pinnacles in pre-contact and early historic times have never been systematically documented. This project will facilitate greater understanding of the cultural affiliation of modern descendants of these peoples to the park through survey of historical and ethnographic documentation. It will also provide knowledge about traditional land

STATEMENT OF PUBLIC PURPOSE

The public benefits of this project include new research and documentation of the significant cultural ties between traditionally associated American Indian groups and the resources of Pinnacles National Park. Knowledge gained from this research may be shared with the public, at the discretion of tribal cooperators, through the creation of educational opportunities on subjects relating to American Indian history and culture, and a report suitable for publication as a book. Information gained from this study will be used to develop interpretive programs and Visitor Center exhibits, and will also be used to update and expand the park's representation of American Indian history on its public website. The project will encourage tribal participation in collaborative research and will document aspects of tribal culture and history that are expected to be of enduring importance to contemporary tribes, as well as for the sensitive and accurate management and public interpretation of tribal cultural heritage. The research will identify lands and resources of historical importance not only to tribes, but to the wider American public.

STATEMENT OF WORK SUMMARY

Investigators from PSU and the NPS will collaborate to accomplish the following, sequentially-phased tasks: (1) conduct an assessment of research needs; (2) identify, acquire, and translate—as necessary—relevant Spanish and Mexican era mission documents; (3) interview select park-associated tribal members; (4) produce a comprehensive ethnographic database of sources relating to the Pinnacles region; and (5) produce a book-length narrative report on American Indian history of the Pinnacles region. The final task, the narrative report, will build upon and synthesize data acquired in the prior four tasks and will represent a summation of the research. A redacted version of this report will be published and made publically available, while the ethnographic database developed in Task 4 will be made available to park-associated tribal groups. Other materials collected throughout the course of the project will be processed and archived in the park's museum collection.

RESPONSIBILITIES OF THE PARTIES

A. The recipient shall be responsible for the following items under this agreement:

1. The Recipient shall carry out the Statement of Work in accordance with the terms and conditions stated herein. The Recipient shall adhere to Federal, state, and local laws, regulations, and codes, as applicable.
2. Collaboratively undertake a project titled "Ethnographic Overview and Assessment of Pinnacles National Park" as described throughout this Agreement.
3. Appoint Dr. Douglas Deur, Associate Professor of Anthropology, as Principal Investigator (PI).
4. Appoint Dr. Charles Ettner through a subaward as co-Principal Investigator (co-PI).
5. Collaborate with the NPS to identify and assess ethnographic research needs and to present this assessment in a brief summary report that is shared with NPS.
6. Be available to NPS staff during the review of the research needs summary report to discuss findings and amend report contents as needed.
7. Collaborate with NPS to begin collecting and compiling data for comprehensive ethnographic database of sources relevant to PINN and surrounding region.

B. The NPS Responsibilities:

☐ A task agreement is proposed;

☑ A cooperative agreement is proposed;

therefore substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will:

1. Monitor and provide Federal oversight of activities performed under this Agreement. Monitoring and oversight includes review and approval of financial status and performance reports, payment requests, and task identified below. At the request of the Recipient, the NPS may provide technical assistance in support of the objectives of this Agreement.
2. Provide financial assistance to PSU as provided in Article XI. The budget, included as Attachment A, is incorporated in this Agreement.
3. Assign Rachel Wolstenholme, PINN Condor Program Manager, as the ATR.
4. Assign Dr. Timothy Babalis, PINN Cultural Resources Program Manager, as the Project Manager (PM). The PM, in consultation with the ATR, will interact directly with the PSU PI.
5. Aggregate existing NPS literature and other pertinent documentation and deliver these materials to PSU researchers as needed in a timely fashion, as well as directing PSU researchers to other known data sources.
6. Assist PSU in developing a needs assessment for ethnographic research.
7. Review the PSU research needs summary report and provide timely feedback on its contents.
8. Assist PSU in collecting and compiling data for a comprehensive ethnographic database of the Pinnacles region, and in

☐ A grant agreement is proposed, therefore no substantial involvement on the part of the NPS is anticipated for the successful completion of the statement of work. It is anticipated that involvement will be limited to actions related to monitoring project performance and technical assistance at the request of the recipient.

Section 2. Grants.gov Posting Determination

☐ The National Park Service intends to award a task agreement under a previously competed or single source justified award.

☑ The National Park Service intends to award a single source justified cooperative agreement. *Refer to Section 3 Single Source Justification.*

☐ The National Park Service intends to award a single source justified grant agreement. *Refer to Section 3 Single Source Justification.*

Section 3. Single Source Justification

NATIONAL PARK SERVICE
SINGLE SOURCE POLICY REQUIREMENTS

National Park Service Policy FAP&P 1443-2015-06 requires a written justification which explains why competition is not practicable. The justification must address one of the following criteria.

In order for an assistance award to be made without competition, the award must satisfy one or more of the following criteria:

(1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives;

(2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of, an activity presently being funded, for which competition would have a significant adverse effect on the continuity or completion of the activity. A single source on the basis of continuation must demonstrate that competition would result in a substantial duplicate cost to the government that cannot be recovered through competition;

(3) Legislative intent – The language in the applicable authorizing legislation or legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;

(4) Unique Qualifications – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, technical expertise, or other such unique qualifications;

(5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

NPS did not solicit full and open competition for this award based the following criteria:

☐ Task Agreement issued under previously competed or single source master cooperative agreement per Section 2 above. Single Source Justification not applicable.

☐ Unsolicited Proposal ☐ Continuation ☐ Emergency

☐ Legislative Intent ☑ Unique Qualifications

Explanation of the proposed recipient's qualifications or the criteria of the proposed project which requires use of the single source criteria cited.

The PI, Dr. Douglas Deur, and the co-PI, Dr. Charles Ettner, previously collaborated on ethnographic research of Pinnacles National Park in an earlier study (P15AC01579; resulting in the report: Ettner, C. and D. Deur. 2016. Native American Associations with Pinnacles National Park: An Overview and Workplan). This previous study produced a detailed workplan for the present study. Dr. Deur has technical expertise developed over 20+ years as a professional anthropologist with research specializing in American Indian cultural views of natural resource management, ethnobotanical values, and traditional ecological knowledge. Dr. Charles Ettner has technical expertise in the language and culture of American Indian groups of the Pinnacles area. An emeritus professor of linguistics, Dr. Ettner served for more than ten years as tribal anthropologist for the Chalon Indian Nation, researching and documenting the Chalon language, ethnographic resources, and geneological data. As a result of these efforts, Dr. Ettner is a leading expert on the history and ethnography of the people believed to be most closely associated with the Pinnacles. Dr. Deur has extensive experience in research support to the NPS on subjects relating to American Indian and Alaska Native interests in park lands and associated resources. He has authored or otherwise contributed to several ethnographic overviews and traditional association studies for NPS, making him familiar with the objectives of these special studies and conversant in relevant methodologies, such as cultural and political ecology

Section 4. Department of the Interior Secretary's Priorities

This award will support the following DOI Secretary priority(ies):

Other Key Initiatives:

- ☐ Employment of veterans.
- ☐ Supporting DOI Infrastructure needs.
- ☐ Creating jobs in the American economy.
- ☐ Access to outdoor recreation opportunities.

Priority 1: Creating a conservation stewardship legacy second only to Teddy Roosevelt

- ☐ Utilize science to identify best practices to manage land and water resources and adapt to changes in the environment.
- ☐ Examine land use planning process and land use designations that govern public use and access.
- ☐ Revise and streamline the environmental and regulatory review process while maintaining environmental standards.
- ☐ Review DOI water storage, transportation, and distribution systems to identify opportunities to resolve conflicts and expand capacity.
- ☐ Foster relationships with conservation organizations advocating for balanced stewardship and use of public lands.
- ☐ Identify and implement initiatives to expand access to DOI lands for hunting and fishing.
- ☐ Shift the balance towards providing greater public access to public lands over restrictions to access.

Priority 2: Utilizing our natural resources

- ☐ Ensure American energy is available to meet our security and economic needs.
- ☐ Ensure access to mineral resources, especially the critical and rare earth minerals.
- ☐ Refocus timber programs to embrace the entire 'healthy forests' lifecycle.
- ☐ Manage competition for grazing resources.

Priority 3: Restoring trust with local communities

- ☑ Be a better neighbor with those closest to our resources by improving dialogue and relationships with persons and entities bordering our lands.
- ☐ Expand the lines of communication with Governors, state natural resource offices, Fish and Wildlife offices, water authorities, county commissioners, Tribes, and local communities.

Priority 4: Ensuring sovereignty means something

- [ ] Support tribal self-determination, self-governance, and sovereignty.
- [ ] Solidify mutual interests between the U.S. and the freely associated states and territories.

Priority 5: Generating additional revenues to support DOI & National interests

- [ ] Ensure that the public receives the full market value for the natural resources produced on Federal lands.
- [ ] Ensure that fees or costs levied for DOI services are reasonable and targeted to achieve cost recovery.
- [ ] Consider the impact of DOI decisions on economic development and job creation.

Priority 6: Protecting our people and the border

- [ ] Actively support efforts to secure our southern border.
- [ ] Ensure DOI law enforcement staffing addresses public safety risks anticipated on DOI land.
- [ ] Promote a "public service" demeanor within our law enforcement community.

Priority 7: Striking a regulatory balance

- [ ] Reduce the administrative and regulatory burden imposed on U.S. industry and the public.
- [ ] Ensure that Endangered Species Act decisions are based on strong science and thorough analysis.

Priority 8: Modernizing our infrastructure

- [ ] Support the White House Public/Private Partnership Initiative to modernize U.S. infrastructure.
- [ ] Remove impediments to infrastructure development and facilitate private sector efforts to construct infrastructure projects serving American needs.
- [ ] Prioritize DOI infrastructure needs to highlight:
    1. Construction of infrastructure;
    2. Cyclical maintenance;
    3. Deferred maintenance.

Priority 9: Reorganizing for the next 100 years

☐ Improve alignment and integration of the DOI organizational structure. Redistribute organizational resources (people and funding) to enhance mission achievement and improved public service.

☐ Improve organizational alignment with Executive Branch counterparts with major land management assets or influence.

Priority 10: Achieving our goals and leading our team forward

☐ Senior executives are expected to provide leadership in achieving goals of the President and the Secretary.

☐ The Management Team is expected to:

1. Ensure cost-effective operations and quality service to the public;
2. Facilitate organizational cooperation and conflict resolution;
3. Ensure the workplace environment is conducive to employee productivity and safety;
4. Hold individuals accountable for actions that violate DOI policies and requirements.

The proposed project does not support any of the DOI Secretary priorities, but the project is being funded for the following reasons: