

Bureau of Ocean Energy Management

BOEM - Acquisition Policy and Financial Assistance

2024

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A. Program Description

A1. Authority

The Outer Continental Shelf Lands Act at 43 USC §1345(e) authorizes BOEM to enter into cooperative agreements with States affected by energy development on the Outer Continental Shelf for purposes including the joint utilization of available expertise, the facilitating of permitting procedures, joint planning and review, and the formation of joint surveillance and monitoring arrangements to carry out applicable Federal and State laws, regulations, and stipulations relevant to Outer Continental Shelf operations.

Under the Use of Cooperative Agreements authority (43 U.S.C. §1457b), BOEM is authorized to enter into cooperative agreements with a state or political subdivision (including any agency thereof), or any not-for-profit organization if: (1) the agreement will serve a mutual interest of the parties to the agreement in carrying out the programs administered by BOEM; and (2) all parties will contribute resources to the accomplishment of these objectives.

A2. Background, Purpose and Program Requirements

PURPOSE

BOEM envisions project proposals that demonstrate an ability to characterize important insights gained from social science and participatory methods that recognize the wisdom and insight of fishermen, as well as the importance of using their knowledge to effectively manage the changing socio-ecological environment in the Gulf of Maine (GOME). This research aims to enhance our understanding of the socio-cultural, historical, and spatial temporal aspects of the region's fisheries.

The purpose of this agreement is to conduct cooperative social science research, in the context of offshore wind (OSW) planning and permitting, in the GOME emphasizing fisheries ecological knowledge (FEK). FEK is the information fishermen accumulate over time, especially through daily interaction with the ecosystem, supplemented with knowledge passed on by previous

generations and fellow fishermen (Hall-Arber, 2008). FEK -- a type of traditional ecological knowledge -- can be defined as “a cumulative body of knowledge, practice and belief evolving by adaptive processes and handed down through generations by cultural transmission, about the relationship of living beings (including humans) with one another and with their environment” (Berkes et al. 2000).

This study will enhance the State’s and BOEM’s understanding of how changing ocean and climate conditions have affected fisheries in the region and how the natural and human dimensions (e.g., harvest practices, fisheries management plans, population dynamics) of fisheries are adapting to changing environmental conditions. This information will support OSW planning and assessment activities in carrying out its mandated mission to manage development of U.S. OCS resources in an environmentally and economically responsible way by providing enhanced data and context on fisheries activities, including baseline conditions (e.g., grounds, population dynamics, social aspects), trends and potential future outcomes.

BACKGROUND

BOEM relies on existing information about the use of the ocean by fishers that is collected through monitoring such as vessel management system (VMS), vessel trip reporting (VTR), and automatic identification system (AIS) data. BOEM uses this information in the analysis of impacts to fishers and to identify appropriate mitigation measures. These methods do not capture the totality of fishing activity and have the potential to miss important fishing patterns on the OCS. Accessing and incorporating FEK into BOEM's practices and processes can help fill this knowledge gap. In a more recent study, DeCelles et al. (2017) found that combining FEK with more traditional fisheries research relying on secondary harvest data improved the spatial and temporal resolution of information related to cod spawning activities on Georges Bank.

Researchers in the GOME have acknowledged the importance of collecting FEK to fill in data gaps and to provide context on population trends and habitat associations. An effort to collect, verify, and incorporate FEK in the GOME will improve our information base in support of BOEM decision-making. An effort to collect FEK solicits information from (Tribal, artisanal, historic, etc.) fishers. This information will enhance BOEM’s spatial planning efforts to develop and manage OSW lease areas in the GOME.

The GOME is a complex ecosystem that supports a rich and dynamic fishing economy. While the region is extensively studied for fisheries management, there are many unknowns regarding these fisheries. Past efforts to collect FEK in the GOME have provided some indications of the challenges and benefits to engaging these communities. St. Martin and Hall-Arber (2008) found that in their efforts to engage with fishers, individuals withheld fishing location information from each other and federal resource managers to protect their interests.

The rapidly changing GOME ecosystem, including ocean warming and changing distributions of key marine species necessitate updated fisheries information for equitable and effective offshore wind development that minimizes and avoids marine spatial conflicts. A greater understanding of the marine ecosystem in the GOME and fisher activities is needed to contextualize scientific data both spatially and temporally for an improved understanding of ocean use. A key aspect missing is the ecological knowledge gained by fishers who have been using this area for generations and recognize the changes that are occurring.

OBJECTIVES

This goal of this project is to enhance BOEM's understanding of the interplay between changing ocean and climate conditions, the region's fisheries (i.e., biological aspects) and the associated human dimensions (e.g., fisher activity, fisheries management). The encompassing objective of this study is to enhance BOEM's understanding of GOME's culturally and historically important fishing habitats and fisheries ecology through the collection of FEK. The study awarded under this program must address the following objectives:

- Enhance the cultural and geographic understanding of the GOME's fisheries (e.g., fish populations dynamics, fleet workings/dynamics, ecosystem change, and the spatial/temporal characteristics of harvesting and spawning) and fishing grounds (i.e., species, gear type, bottom-type, and season).
- Improve the understanding of the region's fisheries, specifically regarding ecosystem connectivity (e.g., recruitment, spawning and food web) and fisheries biology (biomass, distribution, and abundance and diversity).
- Advance the scientific understanding of how the GOME's marine ecosystem (e.g., species distribution shifts) and concomitant resource management and fishing patterns have adapted over time (e.g., spatial and temporal changes in fishing grounds, changes in access to grounds, changes in gear, other employment, broadening target species, etc.).
- Convey the enhanced and improved understanding of GOME fisheries using various educational and outreach tools (e.g., presentations, reports, geospatial data, etc.) that can be used for marine planning and effective stakeholder engagement.
- Provide guidance and regular updates to fishermen regarding the spatial planning process, data needs in the Gulf of Maine, and available spatial data tools like "MarineCadaastre.gov" or the Regional Ocean Portals (e.g., Northeast Regional Ocean Council, data portal).
- Protect proprietary and personal fishing information of all individuals involved in providing fisheries data and contextual information.

The above objectives support BOEM's mission to manage the development of OCS resources in an environmentally responsible manner and align with BOEM values for environmental stewardship. The results of this study will enhance the understanding of the potential interactions between offshore construction and operation activities on fisheries (i.e., fishers, fish, and fish habitat), in support of science-informed decision making.

Catalog of Federal Domestic Assistance (CFDA) Number

15.423

Authorization Legislation

Outer Continental Shelf Lands Act at 43 USC §1345(e), Use of Cooperative Agreements authority 43 U.S.C. §1457b.

The Outer Continental Shelf Lands Act at 43 USC §1345(e) authorizes BOEM to enter into cooperative agreements with States affected by energy development on the Outer Continental Shelf for purposes including the joint utilization of available expertise, the facilitating of permitting procedures, joint planning and review, and the formation of joint surveillance and monitoring arrangements to carry out applicable Federal and State laws, regulations, and stipulations relevant to Outer Continental Shelf operations.

Funding Goals

Funding Opportunity Goals

- The objective of this study is to improve BOEMs understanding of the use of the Gulf of Maine for fishing and the importance of fishing to the regional economy through collection of FEK. BOEM would partner with the Responsible Offshore Science Alliance and/or other similar organizations to conduct or collaborate on this study.

A3. Technical Assistance and Information for Prospective Applicants

B. Federal Award Information

B1. Total Funding

Estimated Total Funding

\$400,000

The total amount of federal funds available is anticipated to be \$400,000.

B2. Expected Award Amount

Maximum Award Amount

\$400,000

Minimum Award Amount

\$350,000

B3. Anticipated Dates

Award Start Date

August 31, 2024

B4. Period of Performance

Length of Project Periods

Other

Length of Project Period Explanation of Other

30-month project period with two 12-month budget periods

Project Period I Expectation Duration in Months

30

If the proposed work is such that more than one year is required to complete the research, then a multi-year proposal is appropriate, and the applicant shall write the proposal accordingly. Proposals shall clearly define the work to be completed in each year, and the evaluation panel reserves the option to fund only the first year of a multi-year proposal. Funding for subsequent years of a multi-year cooperative agreement is contingent upon the availability of funds and satisfactory progress demonstrated by the Awardee. Progress will be determined through technical review of quarterly progress reports and other work identified by the BOEM Project Officer. Funds requested for the final year of performance shall include a 15% retainage of the project's total anticipated budget request. The BOEM Project Officer shall provide continuation notices at least 60 days prior to the end of each funding period.

B5. Numbers of Awards

Expected Number of Awards

1

B6. Type of Award

Funding Instrument Type

CA - Cooperative Agreement

The award will be a cooperative agreement. This involves substantial involvement by BOEM scientists in various aspects of study development and/or study conduct.

BOEM will perform the following:

1. Work closely with the Awardee to provide oversight of the project.
2. Participate in fieldwork (e.g., primary data collection) and project oversight.
3. Collaborate with research team's primary research activities, participate as appropriate.
4. Provide real time direction or re-direction on data analysis, early results, and/or technical difficulties.
5. Provide feedback on data synthesis approach.
6. Participate in preparing presentations (e.g., meetings or conferences).
7. Provide oversight and funding.

B7. Other Federal Information

Type of Competition

Open to All Eligible Applicants

C. Eligibility Information

C1. Eligible Applicants

- 00 – State governments
- 06 – Public and State controlled institutions of higher education
- 12 – Nonprofits having a 501(c)(3) status with the IRS, other than institutions of higher education
- 25 – Others (see text field entitled “Additional Information on Eligibility” for clarification)

Additional Information on Eligibility

Eligible institutions are limited to state academic institutions and nonprofit organizations adjacent to current project areas along the U.S. Atlantic coast from Maine to Massachusetts.

C2. Cost Sharing or Matching

Cost Sharing/Matching Requirement

No, but matching contributions from the applicant are strongly encouraged

Percentage of Cost Sharing / Matching Requirement:

C3. Other

Excluded Parties:

BOEM conducts a review of the SAM.gov Exclusions database for all applicant entities and their key project personnel prior to award. The Bureau cannot award funds to entities or their key project personnel identified in the SAM.gov Exclusions database as ineligible, prohibited/restricted or otherwise excluded from receiving Federal contracts, certain subcontracts, and certain Federal assistance and benefits, as their ineligibility condition applies to this Federal program.

D. Application and Submission Information

D1. Address to Request Application Package

The application from the CESU institution must be submitted through the www.Grants.gov portal at "[Apply for Grants](#)." The applicant can locate the application package by visiting the Grants.gov portal and searching on CFDA number 15.423 or Announcement M24AS00302 in the Grants.gov search engine. The announcement is also available in Grant Solution

D2. Content and Form of Application Submission

SF-424, Application for Federal Assistance

SF 424D, Assurances for Construction Programs

Individuals applying for and receiving funds separate from a business or non-profit organization he/she may own or operate and any entity waived from the SAM.gov registration requirements by the funding bureau or office must submit the appropriate signed and dated Assurances form. All required application forms are available on with this announcement on Grants.gov.

Project Summary

Collecting Fisheries Ecological Knowledge (FEK) for Use in Gulf of Maine Offshore Wind
(National Studies List [NSL] #AT-24-04)

Scientific Integrity Scientific integrity is vital to DOI activities under which scientific research, data, summaries, syntheses, interpretations, presentations, and/or publications are developed and used. Failure to uphold the highest degree of scientific integrity will result not only in potentially flawed scientific results, interpretations, and applications but will damage DOI's reputation and ability to uphold the public's trust. All work performed must comply with the DOI Scientific Integrity Policy posted to <http://www.doi.gov/Scientificintegrity>, or its equivalent as provided by their organization or State law.

Project Narrative

The cover sheet of the proposal shall contain the following information:

1. Project Title:
2. PI(s):
 - a. Name:
 - b. Address:
 - c. Phone:
 - d. Fax:
 - e. E-mail:
3. Name of University/Department:
4. Contact Information for Technical and Administrative Negotiations
5. Project Status: New/Continuation
6. Project Duration: (years or months)
7. Proposed Start Date:
8. Proposed Draft Final Report Submission Date:
9. Proposed Completion Date:
10. Amount Requested From BOEM:
11. Amount and Sources of Non-Federal Match (if applicable):
12. Total Project Cost:
13. Signature, Name, and Contact Information of University PI and Co-Investigator:
14. Proposal Endorsement, including Signature, Name, Contact Information of Sponsoring University Department Dean or Institute Director:
15. Signature, Name and Contact Information of Sponsoring University's Office of Sponsored Programs

Proposal Text

The proposal must be in 11-12 point Times New Roman, Arial, or similar font with 1"-page margins. Non-conforming proposals will not be considered. Text, figures, *etc.* in support of items 1-10 below should be no longer than 15 pages.

Please include the following in the Proposal:

1. Abstract
2. Background/Relevance to BOEM Issues, Information Needs, and Research Topics: Give a brief introduction to the research problem. State how the proposal addresses BOEM goals. Explain why the work is important. Specify the contribution to science related to understanding the impacts of seismic surveys on fish and the benefits that society will receive from the study.
3. Objectives/Hypotheses: Clearly define goals of the project.
4. Methods/Analyses: Provide a clear description of planned research methodologies and analyses.
5. Project Deliverables and Planned Products: Applicants shall provide plans for executing the duties of the award listed in the mini-SOW (see NOFO attachment for mini-SOW) under the Deliverables section described in the mini-SOW and in the Deliverables: Distribution and Schedule section.
6. Staffing Plan: All key personnel (including graduate student workers) shall be identified by name. List the University PI first, followed by the names of other individuals. Indicate the role and anticipated level of effort for each key participant offering unique or specific contributions to the project (oceanographer, geochemist, field assistant, *etc.*). If names of any key participants are unknown, a proposal addendum with the names and *curricula vitae* must be submitted prior to award.
7. Performance Measures: Applicants shall suggest specific measures that will be used to monitor project progress, including progress of sub-awardees (e.g., quality and timely deliverables, timely completion of fieldwork or other project components, draft peer-reviewed articles). These performance measures will be incorporated in the cooperative agreement award and reviewed as part of any continuation request.
8. Critical Starting Dates (e.g., for season-limited field work): Identify any critical starting dates and the reason why project success is dependent upon that start date.
9. Publication and Presentation: BOEM strongly encourages the Awardees to publish project reports in scientific and technical journals, and present results to the scientific community, appropriate professional organizations, and local, State, and/or Federal agencies as part of the project (please also see **Section H**). These publications and meetings should be included in the proposal and budget.
10. Bibliography: List all references cited in the text, as well as references that are relevant to the current proposal from your past work in the field.
11. Curricula Vitae (maximum two pages) for each identified key participant. Emphasize previous experience in the field of study that the proposal addresses.
12. Letters of Commitment: Provide signed letters of commitment by matching fund grantors, contractors, and sub-grantees.
13. University Budget Spreadsheet: In addition to SF-424a Budget Information form below, include information in a format which provides personnel, travel, services, supplies, equipment, tuition, and indirect costs on an annual basis for both the requested BOEM funds and for the anticipated match funds.

14. Budget Justification Narrative: See below.

SF 424A, Budget Information for Non-Construction Programs

Applicants must show funds requested from this Federal program separately from any other Federal sources of funding. In the “Budget Summary” section of the appropriate SF-424 budget form, use the first row for funding requested from this Federal program. Use subsequent row(s) for funding requested from this Federal program. Use subsequent row(s) for other Federal funding. Enter each Federal program’s CFDA number(s) in the corresponding fields on the form. Federal award recipients and subrecipients are subject to Federal award cost principles per the “DOI Standard Award Terms and Conditions”. The CFDA number(s) for this program appears on the first page of this announcement.

Budget Narrative/Detailed Spreadsheet

Describe and justify requested budget items and costs. Detail how the SF-424 Budget Information, Object Class Category totals were determined. For personnel salary costs, include the baseline salary figures and the estimates of time. Describe any item of cost that requires prior approval under the Federal cost principles. See 2 CFR 200.407 “Prior written approval (prior approval)” for more information. If equipment purchased previously with Federal funds is available for the project, provide a list of that equipment and identify the Federal funding source.

Conflict of Interest Disclosure

Per the Financial Assistance Interior Regulation (FAIR), [2 CFR §1402.112](#), applicants must state in their application if any actual or potential conflict of interest exists at the time of submission. Please reference the [Federal Activities Inventory Reform Act](#) for additional details.

(a) Applicability.

(1) This section intends to ensure that non-Federal entities and their employees take appropriate steps to avoid conflicts of interest in their responsibilities under or with respect to Federal financial assistance agreements.

(2) In the procurement of supplies, equipment, construction, and services by recipients and by subrecipients, the conflict of interest provisions in 2 CFR 200.318 apply.

(b) Notification. (1) Non-Federal entities, including applicants for financial assistance awards, must disclose in writing any conflict of interest to the DOI awarding agency or pass-through entity in accordance with 2 CFR 200.112.

(2) Recipients must establish internal controls that include, at a minimum, procedures to identify, disclose, and mitigate or eliminate identified conflicts of interest. The recipient is responsible for notifying the Financial Assistance Officer in writing of any conflicts of interest that may arise during the life of the award, including those that have been reported by subrecipients.

(c) Restrictions on lobbying. Non-Federal entities are strictly prohibited from using funds under a grant or cooperative agreement for lobbying activities and must provide the required certifications and disclosures pursuant to 43 CFR part 18 and 31 U.S.C. 1352.

(d) Review procedures. The Financial Assistance Officer will examine each conflict of interest disclosure on the basis of its particular facts and the nature of the proposed grant or cooperative agreement, and will determine whether a significant potential conflict exists and, if it does, develop an appropriate means for resolving it. *(e) Enforcement.* Failure to resolve conflicts of

interest in a manner that satisfies the government may be cause for termination of the award. Failure to make required disclosures may result in any of the remedies described in 2 CFR 200.338, Remedies for noncompliance, including suspension or debarment (see also 2 CFR part 180).

Single Audit Reporting Statement

All U.S. states, local governments, federally recognized Indian tribal governments, and non-profit organizations expending \$750,000 USD or more in Federal award funds in the applicant's fiscal year must submit a Single Audit report for that year through the [Federal Audit Clearinghouse's Internet Data Entry System](#). U.S. state, local government, federally recognized Indian tribal government, and non-profit applicants must state if your organization was or was not required to submit a Single Audit report for the most recently closed fiscal year. If your organization was required to submit a Single Audit report for the most recently closed fiscal year, provide the EIN associated with that report and state if it is available through the [Federal Audit Clearinghouse](#) website.

Certification Regarding Lobbying

Applicants requesting more than \$100,000 in Federal funding must certify to the statements in [43 CFR Part 18, Appendix A-Certification Regarding Lobbying](#). If this application requests more than \$100,000 in Federal funds, the Authorized Official's signature on the appropriate SF-424, Application for Federal Assistance form also represents the entity's certification of the statements in 43 CFR Part 18, Appendix A.

Applicants and recipients must not use any federally appropriated funds (annually appropriated or continuing appropriations) or matching funds under a Federal award to pay any person for lobbying in connection with the award. Lobbying is influencing or attempting to influence an officer or employee of any U.S. agency, a Member of the U.S. Congress, an officer or employee of the U.S. Congress, or an employee of a Member of the U.S. Congress connection with the award. Applicants and recipients must complete and submit the SF-LLL, Disclosure of Lobbying Activities if the Federal share of the proposal or award is more than \$100,000 and the applicant or recipient has made or has agreed to make any payment using non-appropriated funds for lobbying in connection with the application or award. The SF-LLL form is available on the "Packages" tab of this Funding Opportunity on Grants.gov. See 43 CFR, Subpart 18.100 for more information on when additional submission of this form is required.

Overlap or Duplication of Effort Statement

Applicants must provide a statement indicating if there is any overlap between this Federal application and any other Federal application, or funded project, in regards to activities, costs, or time commitment of key personnel. If no such overlap or duplication exists, state, "There are no overlaps or duplication between this application and any of our other Federal applications or funded projects, including in regards to activities, costs, or time commitment of key personnel". If any such overlap exists, provide a complete description of overlaps or duplications between this proposal and any other federally funded project or application in regards to activities, costs, and time commitment of key personnel, as applicable. Provide a copy of any overlapping or duplicative proposal submitted to any other potential funding entity and identify when that proposal was submitted, to whom (entity name and program), and when you anticipate being notified of their funding decision.

D3. Unique Entity Identifier and System for Award Management (SAM)

Identifier and System for Award Management (SAM.gov) Registration: This requirement does not apply to individuals applying for funds as an individual (i.e., unrelated to any business or nonprofit organization you may own, operate, or work within), or any entity with an exception to bypass SAM.gov registration with prior approval from the funding bureau or office in accordance with bureau or office policy. All other applicants are required to register in SAM.gov prior to submitting a Federal award application and obtain a [Unique Entity Identifier \(UEI\)](#) which replaces the Data Universal Numbering System (DUNS) number from Dun & Bradstreet in April 2022. A Federal award may not be made to an applicant that has not completed the SAM.gov registration. If an applicant selected for funding has not completed their SAM.gov registration by the time the program is ready to make an award, the program may determine the applicant is not qualified to receive an award. Federal award recipients must also continue to maintain an active SAM.gov registration with current information through the life of their Federal award(s).

Register with the System for Award Management (SAM)

Applicants can register on the [SAM.gov](#) website. The “Help” tab on the website contains User Guides and other information to assist you with registration. The Grants.gov “[Register with SAM](#)” page also provides detailed instructions. Applicants can contact the supporting Federal Service Desk for help registering in SAM. Once registered in SAM, entities will be assigned a Unique Entity Identifier (UEI). Entities must renew and revalidate their SAM registration at least once every 12 months from the date previously registered. Entities are strongly encouraged to revalidate their registration as often as needed to ensure their information is up to date and reflects changes that may have been made to the entity’s IRS information. There is no cost to register with SAM.gov. There are third-party vendors who will charge a fee in exchange for registering entities with SAM.gov; please be aware you can register and request help for free. If applicable, foreign entities who want to receive payment directly to a U.S. bank account must enter and maintain valid, current banking information in SAM.

D4. Submission Dates and Times

Application Due Date

08/10/2024

Application Due Date Explanation

Electronically submitted applications must be submitted no later than 5:00 p.m., ET, on the listed application due date.

D5. Intergovernmental Review

Prior to application submission, U.S. state and local government applicants should visit the OMB Office of Federal Financial Management website and view the “State Point of Contact (SPOC) List” to determine whether their application is subject to the state intergovernmental review

process under Executive Order (E.O.) 12372 “Intergovernmental Review of Federal Programs.” States not on the list do not participate in the intergovernmental review process, and therefore do not have a SPOC. If you are located within a State that does not have a SPOC, you may send application materials directly to a Federal awarding agency. If your state is on the list, contact the designated entity for more information on the state’s prior review requirements for Federal assistance applications.

D6. Funding Restrictions

Indirect Costs: Individuals

Indirect Costs: Organizations

The Federal awarding agency that provides the largest amount of direct funding to your organization is your cognizant agency for indirect costs, unless otherwise assigned by the White House Office of Management and Budget (OMB). If the Department of the Interior is your organization’s cognizant agency, the Interior Business Center will negotiate your indirect cost rate. Contact the Interior Business Center by phone 916-930-3803 or using the IBC Email Submission Form. See the IBC Website for more information.

Organizations must have an active Federal award before they can submit an indirect cost rate proposal to their cognizant agency. Failure to establish an approved rate during the award period renders all costs otherwise allocable as indirect costs unallowable under the award.

Required Indirect Cost Statement to be submitted with Application

All organizations must include the applicable statement from the following list in their application, and attach to their application any documentation identified in the applicable statement:

We are:

- A U.S. state or local government entity receiving more than \$35 million in direct Federal funding each year with an indirect cost rate of [insert rate]. We submit our indirect cost rate proposals to our cognizant agency. Attached is a copy of our most recently approved rate agreement/certification.
- A U.S. state or local government entity receiving less than \$35 million in direct Federal funding with an indirect cost rate of [insert rate]. We have prepared and will retain for audit an indirect cost rate proposal and related documentation.
- A [insert your organization type; U.S. states and local governments, do not use this statement] that has previously negotiated or currently has an approved indirect cost rate with our cognizant agency. Our indirect cost rate is [insert rate]. [Insert either: “Attached is a copy of our most recently approved but expired rate agreement. In the event an award is made, we will submit an indirect cost rate proposal to our cognizant agency within 90 calendar days after the award is made.” or “Attached is a copy of our current negotiated indirect cost rate agreement.”]
- A [insert your organization type] that has never submitted an indirect cost rate proposal to our cognizant agency. Our indirect cost rate is [insert rate]. If we receive an award, we

will submit an indirect cost rate proposal to our cognizant agency within 90 calendar days after the award date.

- A [insert your organization type] that has never submitted an indirect cost rate proposal to our cognizant agency and has an indirect cost rate that is lower than 10%. Our indirect cost rate is [insert rate; must be lower than 10%]. However, if we receive an award we will not be able to meet the requirement to submit an indirect cost rate proposal to our cognizant agency within 90 calendar days after award. We request as a condition of award to charge a flat indirect cost rate of [insert rate; must be lower than 10%] against [insert a clear description of the direct cost base against which your rate is charged (e.g., salaries; salaries and fringe benefits; or modified total direct costs). However, please note that your organization cannot charge indirect costs in excess of the indirect costs that would be recovered if applied against modified total direct costs as defined in §2 CFR 200.68]. We understand that we must notify the Service in writing if we establish an approved rate with our cognizant agency at any point during the award period.
- A [insert your organization type] that has never submitted an indirect cost rate proposal to our cognizant agency and has an indirect cost rate that is 10% or higher. Our indirect cost rate is [insert your organization's indirect rate; must be 10% or higher]. However, if we receive an award we will not be able to meet the requirement to submit an indirect cost rate proposal to our cognizant agency within 90 calendar days after award. We request as a condition of award to charge a flat *de minimis* indirect cost rate of 10% to be charged against modified total direct project costs as defined in 2 CFR §200.68. We understand that we must notify the Service in writing if we establish a negotiated rate with our cognizant agency at any point during the award period. We understand that additional Federal funds may not be available to support an unexpected increase in indirect costs during the project period and that such changes are subject to review, negotiation, and prior approval by the Service.
- A [insert your organization type] that is submitting this proposal for consideration under the ["Program Title"], which has a Department of the Interior-approved indirect cost rate cap of [insert program rate]. If we have an approved indirect cost rate with our cognizant agency, we understand that we must apply this reduced rate against the same direct cost base as identified in our approved indirect cost rate agreement per the Financial Assistance Interior Regulation (FAIR) 2 CFR §1402.414. If we do not have an approved indirect cost rate with our cognizant agency, we understand that must charge indirect costs against the modified total direct cost base defined in 2 CFR §200.68 "Modified Total Direct Cost (MTDC)". We understand that we must request prior approval from **[insert Bureau Here]** to use the 2 CFR 200 MTDC base instead of the base identified in our approved indirect cost rate agreement. We understand that **[Insert Bureau Here]** approval of such a request will be based on: 1) a determination that our approved base is only a subset of the MTDC (such as salaries and wages); and 2) that use of the MTDC base will still result in a reduction of the total indirect costs to be charged to the award. In accordance with 2 CFR §200.405, we understand that the indirect costs are not recovered due to a voluntary reduction to our federally negotiated rate are not allowable for recovery via any other means.
- A [insert your organization type] that will charge all costs directly.

Prohibited Uses of Awards Funds

D7. Other Submission Requirements

Please be aware that the electronic submission process requires first time users to register using an e- Authentication process. This registration process can be somewhat complex and can take up to 3 weeks to complete. Be advised that it is virtually impossible to begin the process of electronic submission for the first time if you start just a few days before the due date. If you are from a university, contact your Office of Sponsored Programs. They may already have completed the registration process and should work with you to submit the application.

If you have any questions or problems with the registration process, or the completion of the application package, please contact the grants.gov help desk at 1-800-518-4726 or support@grants.gov.

Briefly, when you submit a grant application package to Grants.gov, you will receive a confirmation screen as well as three additional emails over two business days from Grants.gov informing you of your application processing status: 1. Confirmation screen

2. Submission Receipt (with “Track My Application” link) 3. Submission Validation (or Rejection with Errors) 4. Agency Retrieval

CONFIRMATION: Submission Confirmation Screen.

After you submit your grant application package, a confirmation screen will appear on your computer screen. This screen confirms that you have submitted an application to Grants.gov.

NOTIFICATION 1: Submission Receipt Email Within two business days after your application package has been received by the Grants.gov system, you will receive a submission receipt email which indicates that your submission has entered the Grants.gov system and is ready for validation. This email also contains a tracking number for use while tracking the status of the submission as well as a “Track My Application” link, to use to see the progress of your submission.

NOTIFICATION 2: Submission Validation Receipt Email – This is the important one!

After you receive the submission receipt email, the next email you will receive will be a message validating or rejecting your submitted application package with errors. The Grants.gov system is designed to check for technical errors within the submitted application package. Grants.gov does not review application content for award determination. Grants.gov will not post the application if there are errors. Failure to correct errors and submit by the date and time for closing may not be a reason for accepting a late application.

NOTIFICATION 3: Grantor Agency Retrieval Email Once your application package has passed validation it is delivered to the grantor for award determination and further approval. After the grantor has confirmed receipt of your application, you will be sent a **third and final email** from Grants.gov. The grantor may also assign your application package an agency specific tracking number for use within their internal system. IF YOU HAVE NOT RECEIVED THIS E- MAIL WITHIN FOUR DAYS OF THE CLOSING DATE, PLEASE CONTACT THE CONTRACTING OFFICER.

If you need help entering your proposal, you can reach the **Grants.gov Contact Center** at: 1-800- 518- 4726. Their hours of operation are Monday-Friday, 7:00 a.m. to 9:00 p.m., Eastern Time, and they are closed on Federal Holidays.

During the application period an applicant may submit a revised or corrected proposal through grants.gov. Include a cover letter as the first page of the proposal stating that the proposal is revised and indicating that the previous submittal is to be withdrawn from consideration. See Section 11, Application Preparation Instructions, which describes requirements for the proposal and other application components.

Please allow sufficient time for the proposal to be submitted electronically through Grants.gov and allow time for possible computer delays. Applicants are strongly advised not to wait until the last minute for submission. A proposal received after the closing date and time will NOT be considered for award. If the BOEM determines that a proposal will not be considered for award due to lateness, the applicant will be notified immediately.

D8. Application Checklist

SF-424, Application for Federal Assistance or Application for Federal Assistance-Individual
SF-424B or D, Assurances

Project Narrative

SF-424A or C, Budget Information

Budget Narrative

Indirect Cost Statement and related documentation (when applicable)

SF-LLL, Disclosure of Lobbying Activities (when applicable)

E. Application Review Information

E1. Criteria

1. Scientific Quality and Impact

Maximum Points: 25

Quality and clarity of the research design and the general narrative (e.g., systematic, data validation). Relevance to the NOFO's objectives and BOEM mission? Is the proposed study able to adequately address the research questions?

2. Work Plan/Methodology

Maximum Points: 25

Is the strategy clear? Are the scientific objectives appropriate for the proposed time frame? Are the geographic areas selected for study appropriate? Are the methods and instruments selected for research appropriate? Does the proposal address contingency

plans for missed field work (e.g., primary data collection, interviews), lost data, and other problems?

3. Planned Products and Dissemination of Results

Maximum Points: 20

Are the products clearly defined? Will they be useful for enhancing the understanding of the socio-cultural, historical, and spatiotemporal aspects of fisheries in the Gulf of Maine?

4. Budget Justification and Clarity

Maximum Points: 10

Have the applicants demonstrated (through bibliographic references, relevant education, experience, awards, program management plans, etc.) that they are capable of doing the proposed research? Have the applicants demonstrated a thorough knowledge of the scientific questions? Have previous work products been delivered on schedule and within budget?

5. Experience/Competence of Research Personnel

Maximum Points: 20

Have the applicants demonstrated (through bibliographic references, relevant education, experience, awards, etc.) expertise in social science and participatory research methods as related to marine spatial planning, fisheries, and other relevant uses of coastal and marine areas? Do they have experience working with stakeholders in the Gulf of Maine/U.S. North Atlantic, fishers, and other marine and coastal users as a trusted partner, knowledge broker or the like? Does the applicant have expertise in the methods and techniques used to collect fisheries ecological knowledge, traditional ecological knowledge, or similar information (e.g., one-on-one discussions, focus groups, observations, participatory mapping)?

E2. Review and Selection Process

The proposal will be reviewed by BOEM scientists and program managers, and possibly external peer reviewers. Reviewers have expertise in Federal offshore programs and/or the specific scientific discipline of the proposal.

E3. CFR - Regulatory Information

Recent Administration executive orders are included in this Announcement as follows:

- Executive Order 14008: Tackling the Climate Crisis at Home and Abroad, which directs the Department and other federal agencies to prioritize efforts to reduce climate pollution; support climate resilience; support land conservation and biodiversity efforts, including the 30 by 30 initiative; maximize clean energy development and deployment; and leverage partnerships with

youth and service corps to create conservation and resilience jobs in support of the Civilian Climate Corps initiative.

- Executive Order 13985: Advancing Racial Equity and Support for Underserved Communities Through the Federal Government, which affirms the Department’s responsibility to advance equity, civil rights, racial justice, and equal opportunity through its policies and procedures and directs federal agencies to allocate resources in a manner that helps address historic inequities to underserved communities and individuals, as defined by the order. Each office of bureau is expected to ensure that its financial assistance policies and procedures fully align with this direction.

- Executive Order 14005: Ensuring the Future is Made All in American by America’s Workers, which calls on federal agencies to ensure that terms and conditions of financial assistance awards maximize the use of goods, products, materials and services produced or offered in the United States.

E4. Anticipated Announcement and Federal Award Dates

Applications are due no later than August 10, 2024 by 5PM EST.

F. Federal Award Administration Information

F1. Federal Award Notices

Awards are based on the application submitted to and approved by BOEM are subject to the terms and conditions incorporated into the Notice of Award either by direct citation or by reference to the following: Federal regulations; program legislation or regulation; and special award terms and conditions. Recipient acceptance of a Federal award from the Service carries with it the responsibility to be aware of and comply with all terms and conditions applicable to the award. Recipients indicate their acceptance of the Federal award by starting work, drawing down funds, or accepting the award via electronic means.

The BOEM uses the Automated Standard Application for Payments (ASAP) cooperative agreement payment system, managed by the United States Department of the Treasury, to provide electronic invoicing and payment for funds under this award. With the award of each cooperative agreement, an account will be set up from which the Recipient can draw down funds. Recipients must be enrolled in ASAP and their ASAP account linked to BOEM before an award can be issued.

Award Administration Information

The Awardee is responsible for managing the day-to-day operations of the cooperative agreements and sub-awards to ensure compliance with applicable Federal statutes, regulations,

and policies. The Awardee is also responsible for meeting the performance goals identified in the Proposal Text. Awards based on the application submitted to, and as approved by, BOEM are subject to the terms and conditions incorporated either directly or by reference in the following section.

Terms and Conditions

Acceptance of a Federal Financial Assistance award from the Department of the Interior (DOI) BOEM carries with it the responsibility to be aware of and comply with the terms and conditions of award. Acceptance is defined as the start of work, drawing down funds, or accepting the award via electronic means. Awards are based on the application submitted to, and as approved by, BOEM and are subject to the terms and conditions incorporated either directly or by reference in the following:

- Program legislation/regulation;
- Special terms and conditions;
- Code of Federal Regulations/Regulatory Requirements, as applicable;

Contact the Contracting Officer with any questions regarding the applicability of the following:

- 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*
- 2 CFR Part 25, *Universal Identifier and System for Award Management*
- 2 CFR Part 170, *Reporting Subaward and Executive Compensation Information*
- 2 CFR Part 175, *Award Term for Trafficking in Persons*
- 2 CFR Part 182, *Governmentwide Requirements for Drug-Free Workplace*
- 2 CFR Part 1400, *NonProcurement Debarment and Suspension*
- 2 CFR Part 1401, *Requirements for Drug-Free Workplace*
- 2 CFR Part 1402, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*
- 43 CFR Part 18, *New Restrictions on Lobbying*
- All cooperative agreements are subject to the DOI Standard Terms and Conditions at:

<https://www.doi.gov/sites/doi.gov/files/uploads/doi-standard-award-terms-and-conditions-effective-december-2-2019-revised-june-19-2020.pdf>

F2. Administrative and National Policy Requirements

See the “DOI Standard Terms and Conditions” for the administrative and national policy requirements applicable to DOI awards.

Data Availability

Per the Financial Assistance Interior Regulation (FAIR), [2 CFR §1402.315](#): (a) All data, methodology, factual inputs, models, analyses, technical information, reports, conclusions, valuation products or other scientific assessments in any medium or form, including textual, numerical, graphic, cartographic, narrative, or audiovisual, resulting from a financial assistance agreement is available for use by the Department of the Interior, including being available in a

manner that is sufficient for independent verification. (b) The Federal Government has the right to: (1) Obtain, reproduce, publish, or otherwise use the data, methodology, factual inputs, models, analyses, technical information, reports, conclusions, or other scientific assessments, produced under a Federal award; and (2) Authorize others to receive, reproduce, publish, or otherwise use such data, methodology, factual inputs, models, analyses, technical information, reports, conclusions, or other scientific assessments, for Federal purposes, including to allow for meaningful third-party evaluation.

See the Service's General Award Terms and Conditions for the general administrative and national policy requirements applicable to Service awards. The Service will communicate any other program- or project-specific special terms and conditions to recipients in their notices of award.

Applicability. DOI is committed to basing its decisions on the best available science and providing the American people with enough information to thoughtfully and substantively evaluate the data, methodology, and analysis used by the Department to inform its decisions.

Use of Data. The regulations at 2 CFR 200.315 apply to data produced under a Federal award, including the provision that the Federal Government has the right to obtain, reproduce, publish, or otherwise use the data produced under a Federal award as well as authorize others to receive, reproduce, publish, or otherwise use such data for Federal purposes.

Availability of Data. The Awardee shall make the data produced under this award and any sub award(s) available to the Government for public release, consistent with applicable law, to allow meaningful third-party evaluation and reproduction of the following:

- I. The scientific data relied upon;
- II. The analysis relied upon; and
- III. The methodology, including models, used to gather and analyze data.

F3. Reporting

Financial Reports

All recipients must use the SF-425, Federal Financial Report form for financial reporting. Final reports are due no later than 90 calendar days after the award period of performance end date or termination date. For awards with periods of performance longer than 12 months, recipients are required to submit **interim** financial reports on the frequency established in the Notice of Award.

All recipients must use the SF-425, Federal Financial Report form for financial reporting. Final reports are due no later than 90 calendar days after the award period of performance end date or termination date. For awards with periods of performance longer than 12 months, recipients are required to submit **interim** financial reports on the frequency established in the Notice of Award.

BOEM will conduct oversight and monitoring of the work progress and financial status of each cooperative agreement by requiring the following information from the Awardee institution, at a minimum:

- a. Federal Cash Transactions Reports. The Awardee must submit the Standard Form 425, *Federal Financial Report* and, when necessary, its continuation form if funds are withdrawn in advance of expenditures. BOEM will use the form to monitor the cash advanced to the Awardee, and to obtain disbursement or outlay information for each cooperative agreement.
- b. Performance and Financial Status Reporting Requirements. Reporting requirements for the projects are regulated by 2 CFR Part 200. These regulations specify basic cooperative agreement reporting requirements including performance and financial reports. BOEM will work closely with the Awardee to incorporate appropriate performance and financial reporting requirements into each cooperative agreement award, consistent with 2 CFR Part 200. These regulations provide some flexibility in determining the appropriate content and frequency of performance and financial reports. At a minimum, however, the reporting schedule will require the Awardee to report their progress at least quarterly through the established CESU reporting process and yearly submission of financial status reports.
- c. Single Audit Requirements. Non-Federal entities that expend financial assistance funds of \$750,000 or more in Federal awards must have a single or a program-specific audit conducted for that year. Non-Federal entities that expend less than \$750,000 in Federal awards are exempt from Federal audit requirements for that year, except as noted in 2 CFR 200.501.
- d. Technical Reporting Requirements (to be submitted by project PI). Quarterly Reports, Annual Progress Reports, Draft and Final Reports, and Draft and Final Technical Summaries are required. Details are available at: <http://www.boem.gov/EnvironmentalStudies-Program-Report-Specifications/>

Performance Reports

Performance reports must contain a comparison of actual accomplishments with the established goals and objectives of the award; a description of reasons why established goals were not met, if appropriate; and any other pertinent information relevant to the project results. At a minimum, all recipients must submit a final performance report. Final reports are due no later than 90 calendar days after the award period of performance end date or termination date. For awards with periods of performance longer than 12 months, recipients are required to submit interim financial reports on the frequency established in the Notice of Award. See Service policy 516 FW 1, Monitoring Financial and Performance Reporting for Financial Assistance for more information.

c. Significant Development Reports

Events may occur between the scheduled performance reporting dates which have significant impact upon the supported activity. In such cases, recipients are required to notify the Bureau in writing as soon as the recipient becomes aware of any problems, delays, or adverse conditions that will materially impair the ability to meet the objective of the Federal award. This disclosure must include a statement of any corrective action(s) taken or contemplated, and any assistance needed to resolve the situation. The recipient should also notify [Insert Bureau Here] in writing of any favorable developments that enable meeting time schedules and objectives sooner or at less cost than anticipated or producing more or different beneficial results than originally planned.

d. Real Property Reports

Recipients and subrecipients are required to submit status reports on the status of real property in which the Federal government retains an interest. The required frequency of these reports will depend on the anticipated length of the Federal interest period. The Bureau will include recipient-specific real property reporting requirements, including the required data elements, reporting frequency, and report due dates, as applicable.

Conflict of Interest Disclosures

Recipients must notify the program immediately in writing of any conflict of interest that arise during the life of their Federal award, including those reported to them by any subrecipient under the award. Recipients must notify the program in writing if any employees, including subrecipient and contractor personnel, are related to, married to, or have a close personal relationship with any Federal employee in the Federal funding program or who otherwise may have been involved in the review and selection of the award. The term employee means any individual engaged in the performance of work pursuant to the Federal award. Recipients may not have a former Federal employee as a key project official, or in any other substantial role related to their award, whose participation put them out of compliance with the legal authorities addressing post-Government employment restrictions. See the U.S. Office of Government Ethics website for more information on these restrictions. The [Insert Bureau Here] will examine each conflict of interest disclosure based on its particular facts and the nature of the project and will determine if a significant potential conflict exists. If it does, the Service will work with the recipient to determine an appropriate resolution. Failure to disclose and resolve conflicts of interest in a manner that satisfies the Service may result in any of the remedies described in 2 CFR 200.338 Remedies for Noncompliance, including termination of the award.

Other Mandatory Disclosures

The Non-Federal entity or applicant for a Federal award must disclose, in a timely manner, in writing to the Federal awarding agency or pass-through entity all violations of Federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the Federal award. Non-Federal entities that receive a Federal award including the terms and conditions outlined in 2 CFR 200, Appendix XII—Award Term and Condition for Recipient Integrity and Performance Matters are required to report certain civil, criminal, or administrative proceedings to SAM. Failure to make required disclosures can result in any of the remedies described in 2 CFR 200.338 Remedies for Noncompliance, including suspension or debarment.

Reporting Matters Related to Recipient Integrity and Performance

If the total value of your currently active grants, cooperative agreements, and procurement contracts from all Federal awarding agencies exceeds \$10,000,000 for any period of time during the period of performance of this Federal award, then you as the recipient during that period of time must maintain the currency of information reported to the System for Award Management (SAM) that is made available in the designated integrity and performance system (currently the Federal Awardee Performance and Integrity Information System (FAPIIS)) about civil, criminal, or administrative proceedings in accordance with Appendix XII to 2 CFR 200.

G. Federal Awarding Agency Contact(s)

First Name

Najma

Last Name

Shaikh

Address

45600 Woodland Rd VAE-AMD Sterling VA, 20166

Telephone

703-787-1529

Email

najma.shaikh@bsee.gov

G2. Administrative/Budget Questions Program Office Contact

For programmatic technical assistance, please contact:

First Name

Brandon

Last Name

Jensen

Address

45600 Woodland Rd VAM-OREP Sterling VA, 20166

Telephone

252-646-6227

Email

brandon.jensen@boem.gov

G3. Grants Staff Contact

For financial, awards management, or budget assistance, contact:

First Name

John

Last Name

Primo

Address

45600 Woodland Rd VAM-OEP Sterling VA, 20166

Telephone

Email

john.primo@boem.gov

G4. Technical Support

For Grants.gov technical registration and submission, downloading forms and application packages, contact:

Name

Grants.gov Customer Support

Telephone

1-800-518-4726

Email

Support@grants.gov

H. Other Information

Correspondence

All correspondence pertaining to this Agreement prepared by the Awardee shall have a courtesy copy (with attachments) sent to the PO and CO. Correspondence pertaining to this Agreement received by the Awardee (excluding correspondence to and from the BOEM) shall be copied and sent to the PO and CO according to the schedule below. All correspondence shall be clearly marked with the Award Number on the first page.

Journal Publication, Posters, and/or Oral Presentations

The Awardee shall submit drafts of publications, public presentations, posters, etc. based on this study for a courtesy review by the PO and other BOEM personnel prior to submission/display to outside entities. The Awardee shall document and submit the results of such efforts, e.g., acceptance for publications, acceptance for presentations, final versions, journal articles published, presentations, abstracts, proceedings papers, and reference citations. The Awardee shall require of all investigators that all manuscripts intended to be published in journals resulting from this study shall be submitted to BOEM for review and comment prior to submittal to the journal, with final revisions remaining subject to the discretion of the author.

All such publications and oral (and/or poster) presentations shall contain an acknowledgment of support from BOEM under this Cooperative Agreement that states, "Study collaboration and funding were provided by the U.S. Department of the Interior, Bureau of Ocean Energy Management, Environmental Studies Program, Washington, D.C., under Agreement Number"

An acknowledgment page shall be incorporated into the PowerPoint slides for oral presentations. Publication of scientific results in peer-reviewed journals is strongly encouraged. PowerPoint and poster presentations shall include BOEM's current logo that the PO will provide upon request by the Awardee.

The following additional disclaimer statement shall be placed on the disclaimer/acknowledgment page of interim, Draft, and Final reports: "This report has been technically reviewed by BOEM, and it has been approved for publication. The views and conclusions contained in this document are those of the authors and should not be interpreted as representing the opinions or policies of the U.S. Government, nor does mention of trade names or commercial products constitute endorsement or recommendation for use."

Paperwork Reduction Act Statement

Geospatial Data Act

All geospatial data* collected for or produced through the use of the Department of the Interior financial assistance funds are required to meet all relevant standards established by the Federal Geospatial Data Committee (FGDC) as authorized by Geospatial Data Act of 2018, Pub. L. 115-254, Subtitle F – Geospatial Data, §§ 751-759C, codified at 43 U.S.C. §§ 2801–2811. Interior requires fully compliant metadata on all Geographic Information Systems files developed for financial assistance projects. If a funded financial assistance project involves acquiring or collecting geospatial data, the recipient is required to search GeoPlatform.gov to determine that no existing Federal, State, local or private data meet the Government’s needs and are available at no cost before acquiring or collecting additional geospatial data.

Geospatial Data Act of 2018, Pub. L. 115-254, Subtitle F – Geospatial Data, §§ 751-759C, codified at 43 U.S.C. §§ 2801–2811 - Federal recipient collection of geospatial data through the use of the Department of the Interior financial assistance funds requires a due diligence search at the GeoPlatform.gov list of datasets to discover whether the needed geospatial-related data, products, or services already exist. If the required data set already exists, the recipient must use it. If the required data is not already available, the recipient must produce the proposed geospatial data, products, or services in compliance with applicable proposed guidance and standards established by the Federal Geospatial Data Committee (FGDC) posted at www.fgdc.gov.

Recipients must submit a digital copy of all GIS data produced or collected as part of the award funds to the bureau or office via email or data transfer. All GIS data files shall be in open format. All delineated GIS data (points, lines or polygons) should be established in compliance with the approved open data standards with complete feature level metadata.

*Geospatial data refers to data regarding natural or man-made, imaginary, or physical features. It also includes location information, and information referring to boundaries, points of interest, and mobility data.

Requirements for Availability of Data (2 CFR § 1402.315)

All data, methodology, factual inputs, models, analyses, technical information, reports, conclusions, valuation products or other scientific assessments in any medium or form, including textual, numerical, graphic, cartographic, narrative, or audiovisual, resulting from a financial assistance agreement is available for use by the Department of the Interior, including being available in a manner that is sufficient for independent verification.

The Federal Government has the right to:

1. Obtain, reproduce, publish, or otherwise use the data, methodology, factual inputs, models, analyses, technical information, reports, conclusions, or other scientific assessments, produced under a Federal award; and
2. Authorize others to receive, reproduce, publish, or otherwise use such data, methodology, factual inputs, models, analyses, technical information, reports, conclusions, or other scientific assessments, for Federal purposes, including to allow for meaningful third-party evaluation.