NATIONAL PARK SERVICE
FINANCIAL ASSISTANCE: NOTICE OF INTENT TO AWARD

This announcement is not a request for applications.
This announcement is to provide public notice of the National Park Service's intention to award financial assistance for the following project activities. *Refer to Section 2. Grants.gov Posting Determination.*

ABSTRACT	
Grants.gov Opportunity Number	P19AS00608
Project Title	The Earliest Americans National Historic Landmark Theme Study
Recipient	ALASKA DEPARTMENT OF NATURAL RESOURCES DIVISION
Anticipated Federal Funding	$125,000
Non-Federal Cost Share	$0
Total Anticipated Award Amount	$125,000
Award Instrument	☐ Task Agreement ☑ Cooperative Agreement ☐ Grant Agreement
Anticipated Period of Performance	Date of agreement through September 1, 2024
Legal Authority	54 USC §101702. Cooperative agreements.
CFDA # and Title	15.946, Cultural Resources Management
Single Source Justification Criteria	4 - Unique Qualifications
National Park Service Point of Contact	Erica_Cordeiro@nps.gov

Section 1. Project Summary

PROJECT GOALS AND OBJECTIVES

This project will produce the Earliest Americans National Historic Landmark (NHL) theme study for Alaska with the goal of identifying and nominating national significant properties. The theme study will provide a historic context and a comparative analysis for properties associated with a specific area of American heritage—archaeological sites in Alaska (approximately >10,000 years old).

Objectives of this project are to conduct the necessary research, prepare a NHL theme study suitable for publication and public distribution, one NHL nomination for an archaeological site in Alaska (such as the Upward Sun River site), and prepare an outline of suitable educational products. Objectives will be met in a collaborative manner with significant input from staff at the NPS Alaska Regional Office and from the Office of History and Archaeology (OHA), and with input solicited from other parties including from tribes

STATEMENT OF PUBLIC PURPOSE

The missions of the Recipient and NPS align in terms of preserving cultural resources:
● OHA: "... to identify, preserve, protect, and interpret the state's cultural, historic, and archaeological resources ensuring that our heritage is passed on to future generations."
● NPS: "... preserves unimpaired the natural and cultural resources and values of the national park system for the enjoyment, education, and inspiration of this and future generations."

Pursuant to the National Historic Preservation Act of 1966, Section 110 (54 U.S.C. 306101) both entities work to identify, evaluate, and nominate historic properties to the National Register of Historic Places (NRHP). The NRHP is the official list of the Nation's historic places deemed to have national, state, or local significance and thus worthy of preservation. NHL theme studies and nominations help us to better understand the world we live in today and our heritage. The NPS oversees the National Register of Historic Places.

As such, collaborating on a NHL theme study and nomination of early archaeological sites in Alaska with educational components

STATEMENT OF WORK SUMMARY

1) Research and preparation of The Earliest Americans National Historic Landmark Theme Study for Alaska, suitable for publication. The theme study will provide a historic context and a comparative analysis for properties associated with a specific area of American heritage --archaeological sites in Alaska (approximately 10,000 years old or older).
2) One National Historic Landmark nomination for a related nationally significant archaeological site (such as the Upward Sun River site).
3) An outline proposal for an Earliest Americans in Alaska Teaching with Historic Places lesson plan.

RESPONSIBILITIES OF THE PARTIES

A. The recipient shall be responsible for the following items under this agreement:

1. The Recipient shall carry out the Statement of Work in accordance with the terms and conditions stated herein. The Recipient shall adhere to Federal, state, and local laws, regulations, and codes, as applicable.
2. Appoint the Recipient's Project Manager (PM).
3. Identify a professional archaeologist as the Principal Investigator (PI), who is mutually acceptable to the parties to this agreement, to carry out background research (literature review, archival, collections), to prepare: 1) the Earliest Americans NHL Theme Study for Alaska; 2) one related site NHL nomination; and 3) an outline for the Earliest Americans in Alaska TwHP lesson plan.
4. Take the lead on planning and coordinating a project session to be held during the Alaska Anthropological Association annual meeting (February 2020) and plan logistics for travel to the conference for the PM and PI.
5. Provide summary information, expertise, and support to the PI and sharing of appropriate site information.
6. Compensate PI under agreement with Recipient.
7. Consult with the NPS regarding NHL updates and information to be incorporated into the theme study, the nomination, and

B. The NPS Responsibilities:

☐ A task agreement is proposed;

☑ A cooperative agreement is proposed;

therefore substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will:

1. Monitor and provide Federal oversight of activities performed under this Agreement including review and approval of financial status and performance reports, payment requests, and tasks identified.
2. Provide financial assistance to the Recipient per in Article VI. The Budget, included as Attachment B, is incorporated in this Cooperative Agreement.
3. Assign Rachel Mason as the ATR and Rhea Hood as the Project Coordinator (PC). The ATR will interact directly with the PC on a regular basis and collaborate in management decisions throughout the duration of the project.
4. Regularly meet with the Recipient on a quarterly basis or more often as needed to discuss content, production progress, tasks, and activities.
5. Collaborate with the Recipient on the content of the NHL theme study, the NHL nomination
6. Collaborate with the Recipient on the topic and focus of the TwHP lesson plan.
7. NPS agrees to format the NHL theme study publication layout and design to conform to NHL program standards, and the NPS graphic identity and style.
8. Provide access to previously compiled research, photos, data, and background materials for this project

☐ A grant agreement is proposed, therefore no substantial involvement on the part of the NPS is anticipated for the successful completion of the statement of work. It is anticipated that involvement will be limited to actions related to monitoring project performance and technical assistance at the request of the recipient.

Section 2. Grants.gov Posting Determination

☐ The National Park Service intends to award a task agreement under a previously competed or single source justified award.

☑ The National Park Service intends to award a single source justified cooperative agreement. *Refer to Section 3 Single Source Justification.*

☐ The National Park Service intends to award a single source justified grant agreement. *Refer to Section 3 Single Source Justification.*

Section 3. Single Source Justification

NATIONAL PARK SERVICE
SINGLE SOURCE POLICY REQUIREMENTS

National Park Service Policy FAP&P 1443-2015-06 requires a written justification which explains why competition is not practicable. The justification must address one of the following criteria.

In order for an assistance award to be made without competition, the award must satisfy one or more of the following criteria:

(1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives. The unsolicited proposal must demonstrate an innovative capability or concept not currently available to the government, and prepared without Government involvement. ;

(2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of, an activity presently being funded, for which competition would have a significant adverse effect on the continuity or completion of the activity;

(3) Legislative intent – The language in the applicable authorizing legislation or legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;

(4) Unique Qualifications – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, technical expertise, or other such unique qualifications. Successful past performance, familiarity with existing requirements, capabilities that can be obtained or matched by a competitor, or a positive reputation, are not considered to be unique qualifications.

(5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

NPS did not solicit full and open competition for this award based the following criteria:

☐ Task Agreement issued under previously competed or single source master cooperative agreement per Section 2 above. Single Source Justification not applicable.

☐ Unsolicited Proposal ☐ Continuation ☐ Emergency

☐ Legislative Intent ☑ Unique Qualifications

Explanation of the proposed recipient's qualifications or the criteria of the proposed project which requires use of the single source criteria cited.

The Recipient and NPS entered into a Memorandum of Understanding in 2013, to use joint or coordinated actions that encourage cultural resources protection and educate the public, and to share resources and expertise between the two agencies. The NPS and the Recipient both manage archaeological resources in Alaska that pre-date 10,000 years. The Recipient has many years of experience overseeing research projects, archaeological field schools, and educational products focused on well-known Early American archaeological sites, such as Broken Mammoth site and Swan Point site. Over the years, NPS has participated with the Recipient in various ways with National Register of Historic Properties evaluations and nominations. The NPS would like to continue their involvement with the Recipient in documenting and recognizing historically significant properties, by providing technical and financial assistance, in order to invigorate the NRHP program and the benefits it provides to Alaska communities and youth.

Section 4. Department of the Interior Secretary's Priorities

This award will support the following DOI Secretary priority(ies):

Other Key Initiatives:

- ☐ Employment of veterans.
- ☐ Supporting DOI Infrastructure needs.
- ☐ Creating jobs in the American economy.
- ☐ Access to outdoor recreation opportunities.

Priority 1: Creating a conservation stewardship legacy second only to Teddy Roosevelt

- ☐ Utilize science to identify best practices to manage land and water resources and adapt to changes in the environment.
- ☐ Examine land use planning process and land use designations that govern public use and access.
- ☐ Revise and streamline the environmental and regulatory review process while maintaining environmental standards.
- ☐ Review DOI water storage, transportation, and distribution systems to identify opportunities to resolve conflicts and expand capacity.
- ☐ Foster relationships with conservation organizations advocating for balanced stewardship and use of public lands.
- ☐ Identify and implement initiatives to expand access to DOI lands for hunting and fishing.
- ☐ Shift the balance towards providing greater public access to public lands over restrictions to access.

Priority 2: Utilizing our natural resources

- ☐ Ensure American energy is available to meet our security and economic needs.
- ☐ Ensure access to mineral resources, especially the critical and rare earth minerals.
- ☐ Refocus timber programs to embrace the entire 'healthy forests' lifecycle.
- ☐ Manage competition for grazing resources.

Priority 3: Restoring trust with local communities

- ☑ Be a better neighbor with those closest to our resources by improving dialogue and relationships with persons and entities bordering our lands.
- ☐ Expand the lines of communication with Governors, state natural resource offices, Fish and Wildlife offices, water authorities, county commissioners, Tribes, and local communities.

Priority 4: Ensuring sovereignty means something

- [ ] Support tribal self-determination, self-governance, and sovereignty.
- [ ] Solidify mutual interests between the U.S. and the freely associated states and territories.

Priority 5: Generating additional revenues to support DOI & National interests

- [ ] Ensure that the public receives the full market value for the natural resources produced on Federal lands.
- [ ] Ensure that fees or costs levied for DOI services are reasonable and targeted to achieve cost recovery.
- [ ] Consider the impact of DOI decisions on economic development and job creation.

Priority 6: Protecting our people and the border

- [ ] Actively support efforts to secure our southern border.
- [ ] Ensure DOI law enforcement staffing addresses public safety risks anticipated on DOI land.
- [ ] Promote a "public service" demeanor within our law enforcement community.

Priority 7: Striking a regulatory balance

- [ ] Reduce the administrative and regulatory burden imposed on U.S. industry and the public.
- [ ] Ensure that Endangered Species Act decisions are based on strong science and thorough analysis.

Priority 8: Modernizing our infrastructure

- [ ] Support the White House Public/Private Partnership Initiative to modernize U.S. infrastructure.
- [ ] Remove impediments to infrastructure development and facilitate private sector efforts to construct infrastructure projects serving American needs.
- [ ] Prioritize DOI infrastructure needs to highlight:
    1. Construction of infrastructure;
    2. Cyclical maintenance;
    3. Deferred maintenance.

Priority 9: Reorganizing for the next 100 years

☐ Improve alignment and integration of the DOI organizational structure. Redistribute organizational resources (people and funding) to enhance mission achievement and improved public service.

☐ Improve organizational alignment with Executive Branch counterparts with major land management assets or influence.

Priority 10: Achieving our goals and leading our team forward

☐ Senior executives are expected to provide leadership in achieving goals of the President and the Secretary.

☐ The Management Team is expected to:

1. Ensure cost-effective operations and quality service to the public;
2. Facilitate organizational cooperation and conflict resolution;
3. Ensure the workplace environment is conducive to employee productivity and safety;
4. Hold individuals accountable for actions that violate DOI policies and requirements.

The proposed project does not support any of the DOI Secretary priorities, but the project is being funded for the following reasons: