NATIONAL PARK SERVICE
FINANCIAL ASSISTANCE: NOTICE OF INTENT TO AWARD

This announcement is not a request for applications.
This announcement is to provide public notice of the National Park Service's intention to award financial assistance for the following project activities. *Refer to Section 2. Grants.gov Posting Determination.*

ABSTRACT	
Grants.gov Opportunity Number	P20AS00052
Project Title	Cultural Documentation of Stacked Rock Ceremonial Features at C
Recipient	Portland State University
Anticipated Federal Funding	$256,049.67
Non-Federal Cost Share	$0.00
Total Anticipated Award Amount	$256,049.67
Award Instrument	☐ Task Agreement ☑ Cooperative Agreement ☐ Grant Agreement
Anticipated Period of Performance	8/30/2020 – 12/15/2023
Legal Authority	54 USC 101702(b)
CFDA # and Title	15.945, Cooperative Research and Training Programs – Resources
Single Source Justification Criteria	Unique Qualifications
National Park Service Point of Contact	Jason Whitehead Financial Assistance Officer

Section 1. Project Summary

PROJECT GOALS AND OBJECTIVES

The Phase 1 objectives are to:
1. Conduct consultation and oral history interviews with the Klamath Tribes to determine the extent and contemporary cultural significance of stacked rock ceremonial features within CRLA.
2. Conduct a literature review and/or a synthesis of existing documents to determine the extent and significance of such stacked rock features.
3. Develop one or more new data layers within the park's cultural GIS database showing the locations of such features and associated landmarks.
4. Carry out expanded NPS consultation with park-associated Indian tribes.

STATEMENT OF PUBLIC PURPOSE

This project will advance the public understanding of the traditional tribal uses of the spectacular landscapes of CRLA for cultural purposes, both historically and today. Places of cultural and historical significance to tribes will be identified through this research that will receive special management in the future – for the benefit of tribal members and park visitors as part of the cultural and archaeological heritage of the United States. Places essential to the continuation of Native American ceremonial traditions will be identified and potentially protected in ways that will allow those traditions to persist, by identifying, minimizing, and/or mitigating potential adverse effects of future NPS operations and park visitation. With tribal consent, project information may be used to improve interpretation of Native American cultural values relating to CRLA, giving park visitors a better understanding of the use of the landscape both historically and today. Planned work includes the development of products that will be publicly available including a National Register nomination form, at least one publication, and presentations of project findings by PSU to NPS staff involved with interpretation and other park functions.

STATEMENT OF WORK SUMMARY

Phase 1:
1. September 30, 2020: PSU and NPS will have kickoff meeting and/or conference call to discuss available written resources and tribal consultation needs.
2. October 30, 2020: PI will recruit research assistant(s) to assist on editing, literature recovery, and transcription.
3. November 15, 2020: PSU contracts with Kelly Kritzer to oversee archaeological site reconnaissance and recording, and Eric Owen to assist on GIS coordination and entry of geographical data in a format compatible with NPS needs.
4. November 15, 2020 to April 15, 2022: Collaborative work on review of available written materials, including existing writings addressing stacked rock ceremonial features. PI and NPS staff will also coordinate on tribal consultation and outreach, and potential funding and scope of future phases of the study.
5. February 15, 2021: PI recruits project map/GIS specialist to assist in coordination of transfer and entry of GIS data by NPS into NPS databases, and other GIS/mapping tasks as needed.
6. May 15, 2021: PI makes visit to CRLA to assist as needed in tribal coordination, to visit certain accessible stacked rock sites, and get orientation to any materials already in park collection that have not been found to date in the course of literature review.
7. July 15, 2021 to August 30, 2021: PSU contractor undertakes initial archaeological survey and recordation of certain previously unrecorded stacked rock feature sites, to a standard needed to facilitate reference within a National Register nomination.
8. August 15, 2021: PI oversees first round of reconnaissance-level oral history interviews with Klamath Tribes members.
9. September 30, 2021: PSU begins transcription of recordings and entry of excerpts into research compendium.

RESPONSIBILITIES OF THE PARTIES

A. The recipient shall be responsible for the following items under this agreement:

1. The Recipient shall carry out the Statement of Work in accordance with the terms and conditions stated herein. The Recipient shall adhere to Federal, state, and local laws, regulations, and codes, as applicable.
2. Collaboratively undertake a project titled “Cultural Documentation of Stacked Rock Ceremonial Features at Crater Lake National Park” as described throughout this Agreement.
3. Appoint Dr. Douglas Deur as Principal Investigator (PI).
4. Recruit and hire at least one research assistant to participate in the identification, acquisition, and organization of published and archival materials, and pertinent National Register materials, as well as transcription of interviews and editing of project reports.
5. Recruit and contract with at least one qualified archaeologist to participate in archaeological reconnaissance and recording in support of the study.
6. Recruit and contract with at least one qualified map and GIS specialist to participate in mapping/GIS work in support of the study.

B. The NPS Responsibilities:

☐ A task agreement is proposed;

☑ A cooperative agreement is proposed;

therefore substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will:

1. Monitor and provide Federal oversight of activities performed under this Agreement. Monitoring and oversight includes review and approval of financial status and performance reports, payment requests, and tasks identified below. Additional monitoring activities may include site visits, conference calls, and other one-site and off-site monitoring activities. At the Recipient’s request, NPS may also provide technical assistance to the Recipient in support of the objectives of this Agreement.
2. Collaboratively undertake a project titled “Cultural Documentation of Stacked Rock Ceremonial Features at Crater Lake National Park” as described throughout this Agreement.
3. Assign Sean Denniston as the ATR, and Steve Mark as a Project Participant.
4. Collaborate with the PSU PI in identifying particular ceremonial stacked rock features that are most in need of recordation or are of particular concern in terms of ongoing park operations, visitation, and interpretation.
5. Participate in the bibliographic research of sources regarding stacked rock ceremonial features, such as providing published, gray literature, and archival materials in paper and/or electronic form from NPS collections to PSU researchers.
6. Facilitate communications with the Klamath Tribes regarding this project and oversee all formal tribal consultation with tribes

☐ A grant agreement is proposed, therefore no substantial involvement on the part of the NPS is anticipated for the successful completion of the statement of work. It is anticipated that involvement will be limited to actions related to monitoring project performance and technical assistance at the request of the recipient.

Section 2. Grants.gov Posting Determination

☐ The National Park Service intends to award a task agreement under a previously competed or single source justified award.

☑ The National Park Service intends to award a single source justified cooperative agreement. *Refer to Section 3 Single Source Justification.*

☐ The National Park Service intends to award a single source justified grant agreement. *Refer to Section 3 Single Source Justification.*

Section 3. Single Source Justification

NATIONAL PARK SERVICE
SINGLE SOURCE POLICY REQUIREMENTS

National Park Service Policy FAP&P 1443-2015-06 requires a written justification which explains why competition is not practicable. The justification must address one of the following criteria.

In order for an assistance award to be made without competition, the award must satisfy one or more of the following criteria:

(1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives. The unsolicited proposal must demonstrate an innovative capability or concept not currently available to the government, and prepared without Government involvement. ;

(2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of, an activity presently being funded, for which competition would have a significant adverse effect on the continuity or completion of the activity;

(3) Legislative intent – The language in the applicable authorizing legislation or legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;

(4) Unique Qualifications – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, technical expertise, or other such unique qualifications. Successful past performance, familiarity with existing requirements, capabilities that can be obtained or matched by a competitor, or a positive reputation, are not considered to be unique qualifications.

(5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

NPS did not solicit full and open competition for this award based the following criteria:

☐ Task Agreement issued under previously competed or single source master cooperative agreement per Section 2 above. Single Source Justification not applicable.

☐ Unsolicited Proposal ☐ Continuation ☐ Emergency

☐ Legislative Intent ☑ Unique Qualifications

Explanation of the proposed recipient's qualifications or the criteria of the proposed project which requires use of the single source criteria cited.

Dr. Douglas Deur (PI) is uniquely qualified to collaborate with the NPS on this project because of his specialization in Native American cultural geography and his extensive experience as a specialist in studies of this kind. Dr. Deur has technical expertise developed over 20+ years as a professional anthropologist with research specializing in American Indian cultural views of natural resource management, ethnobotanical values, and traditional ecological knowledge. The Klamath Tribes have requested his participation in the study in light of his collaboration with that tribe on ethnographic studies over the past 22 years. Among his many publications as part of this work is a book chapter in "The First Oregonians" (ed. by Laura Berg) titled "Klamath Tribes: Restoring People, Restoring Ties to the Land," (Portland: Oregon Council for the Humanities, 2007), 147-159; (with N.J. Turner and C.R. Mellott), "'Up on the Mountain': Ethnobotanical Importance of Montane Sites in Pacific Coastal North America," Journal of Ethnobiology 31(1) Spring/Summer 2011, 4-43; and his most recent study, "Teachings of the Elders: Culture, Landscape, and History in the Homelands of the Klamath Tribes," (2019).

Section 4. Department of the Interior Secretary's Priorities

This award will support the following DOI Secretary priority(ies):

Other Key Initiatives:

- ☐ Employment of veterans.
- ☐ Supporting DOI Infrastructure needs.
- ☐ Creating jobs in the American economy.
- ☐ Access to outdoor recreation opportunities.

Priority 1: Creating a conservation stewardship legacy second only to Teddy Roosevelt

- ☐ Utilize science to identify best practices to manage land and water resources and adapt to changes in the environment.
- ☐ Examine land use planning process and land use designations that govern public use and access.
- ☐ Revise and streamline the environmental and regulatory review process while maintaining environmental standards.
- ☐ Review DOI water storage, transportation, and distribution systems to identify opportunities to resolve conflicts and expand capacity.
- ☐ Foster relationships with conservation organizations advocating for balanced stewardship and use of public lands.
- ☐ Identify and implement initiatives to expand access to DOI lands for hunting and fishing.
- ☐ Shift the balance towards providing greater public access to public lands over restrictions to access.

Priority 2: Utilizing our natural resources

- ☐ Ensure American energy is available to meet our security and economic needs.
- ☐ Ensure access to mineral resources, especially the critical and rare earth minerals.
- ☐ Refocus timber programs to embrace the entire 'healthy forests' lifecycle.
- ☐ Manage competition for grazing resources.

Priority 3: Restoring trust with local communities

- ☐ Be a better neighbor with those closest to our resources by improving dialogue and relationships with persons and entities bordering our lands.
- ☑ Expand the lines of communication with Governors, state natural resource offices, Fish and Wildlife offices, water authorities, county commissioners, Tribes, and local communities.

Priority 4: Ensuring sovereignty means something

- [ ] Support tribal self-determination, self-governance, and sovereignty.
- [ ] Solidify mutual interests between the U.S. and the freely associated states and territories.

Priority 5: Generating additional revenues to support DOI & National interests

- [ ] Ensure that the public receives the full market value for the natural resources produced on Federal lands.
- [ ] Ensure that fees or costs levied for DOI services are reasonable and targeted to achieve cost recovery.
- [ ] Consider the impact of DOI decisions on economic development and job creation.

Priority 6: Protecting our people and the border

- [ ] Actively support efforts to secure our southern border.
- [ ] Ensure DOI law enforcement staffing addresses public safety risks anticipated on DOI land.
- [ ] Promote a "public service" demeanor within our law enforcement community.

Priority 7: Striking a regulatory balance

- [ ] Reduce the administrative and regulatory burden imposed on U.S. industry and the public.
- [ ] Ensure that Endangered Species Act decisions are based on strong science and thorough analysis.

Priority 8: Modernizing our infrastructure

- [ ] Support the White House Public/Private Partnership Initiative to modernize U.S. infrastructure.
- [ ] Remove impediments to infrastructure development and facilitate private sector efforts to construct infrastructure projects serving American needs.
- [ ] Prioritize DOI infrastructure needs to highlight:
    1. Construction of infrastructure;
    2. Cyclical maintenance;
    3. Deferred maintenance.

Priority 9: Reorganizing for the next 100 years

☐ Improve alignment and integration of the DOI organizational structure. Redistribute organizational resources (people and funding) to enhance mission achievement and improved public service.

☐ Improve organizational alignment with Executive Branch counterparts with major land management assets or influence.

Priority 10: Achieving our goals and leading our team forward

☐ Senior executives are expected to provide leadership in achieving goals of the President and the Secretary.

☐ The Management Team is expected to:

1. Ensure cost-effective operations and quality service to the public;
2. Facilitate organizational cooperation and conflict resolution;
3. Ensure the workplace environment is conducive to employee productivity and safety;
4. Hold individuals accountable for actions that violate DOI policies and requirements.

The proposed project does not support any of the DOI Secretary priorities, but the project is being funded for the following reasons: