The U.S. Department of Justice (DOJ) is pleased to announce that it is seeking applications for funding to improve public safety and victim services in Tribal communities. This solicitation furthers the Department's mission by providing federally-recognized Tribes and Tribal consortia an opportunity to develop a comprehensive and coordinated approach to public safety and victimization issues and to apply for funding to reduce and prevent crime and victimization. DOJ's existing Tribal government-specific programs are included in, and available through, this single Coordinated Tribal Assistance Solicitation.

U.S. Department of Justice Coordinated Tribal Assistance Solicitation

Fiscal Year 2011 Competitive Grant Announcement

Eligibility

Only federally-recognized Indian Tribal governments, as determined by the Secretary of the Interior, may apply. This includes Alaska Native villages and Tribal consortia consisting of two or more federally-recognized Indian Tribes. Tribal designees are eligible participants for certain activities related to violence against women. (See pages 3-4 for a list of additional eligibility criteria and exceptions by Purpose Areas.) For a current (Friday, October 1, 2010) list of federally-recognized Tribes, see Vol. 75, No. 190 of the Federal Register, *http://www.gpo.gov/fdsys/pkg/FR-2010-10-01/html/2010-24640.htm*.

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

Deadline

Applicants must register with DOJ's Grants Management System (GMS) prior to submitting an application. Applicants should begin the process immediately to meet the GMS registration deadline, especially if this is the first time they have used the system.

Note: This solicitation will be available in GMS from January 20, 2011 through April 21, 2011.

(See "How to Apply," page 30)

All applications are due by 9:00 p.m. Eastern Time on April 21, 2011. Applications submitted after this deadline date and time will not be considered for funding.

Note: For applicants without Internet access who cannot submit an application electronically to DOJ's Grants Management System, please contact the Response Center at 1–800–421–6770 no later than March 21, 2011 to submit an application by alternative means.

Important Warning! Each Tribe or Tribal consortium will be allowed only one application submission. An application can be revised in GMS up until the application deadline, April 21, 2011. Please note that only the final version of an application submitted in GMS will be considered. If a Tribe submits more than one application, only one application will be considered in the review process.

(See "Deadlines: Registration and Application Submission," page 3)

Contact Information

Technical Assistance: For technical assistance with submitting an application, contact the Grants Management System Support Hotline at 1–888–549–9901, option 3, or via e-mail to GMSHelpDesk@usdoj.gov. The GMS Support Hotline is available Monday–Friday (except U.S. federal government holidays) from 6:00 a.m. to 12:00 midnight, Eastern Time.

Programmatic Assistance: For programmatic and general assistance with the requirements of this solicitation, contact the Response Center at 1–800–421–6770 or by e-mail at tribalgrants@usdoj.gov. The Response Center's hours of operation are Monday–Friday (except U.S. federal government holidays) from 9:00 a.m. to 5:00 p.m. Eastern Time. The Response Center will remain open on the solicitation closing date until 9:00 p.m. Eastern Time.

Release Date: January 20, 2011

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Coordinated Tribal Assistance Solicitation

A. Overview

In 2010, the Department of Justice (DOJ) launched its first-ever Coordinated Tribal Assistance Solicitation, or CTAS, combining DOJ's existing Tribal government-specific competitive solicitations into one, and thus requiring only one application from each Tribe or Tribal consortium. This approach provides federally-recognized Tribes and Tribal consortia the opportunity to develop a comprehensive approach to public safety and victimization issues.

The decision to develop CTAS was based on a series of meetings conducted by DOJ leadership across the country addressing violent crime in Tribal communities. On October 28–29, 2009, DOJ convened a national Tribal leaders listening session in St. Paul, Minnesota. That same month, DOJ held its annual Tribal consultation on violence against women, as required by the Violence Against Women Act of 2005. The Department again had the opportunity to engage with Tribal leaders on public safety in Tribal communities during the first White House Tribal Nations Conference in November 2009. Finally, DOJ held two national Tribal consultation teleconferences on December 18 and 23, 2009 to obtain Tribal input on the development of the CTAS solicitation.

In FY 2010, 237 applications were submitted under CTAS with 164 applications approved for 720 grant awards. The awards covered multiple Purpose Areas, totaling almost $127 million awarded to enhance law enforcement, bolster justice systems, prevent youth substance abuse, serve sexual assault and elder victims, and support other efforts to combat crime. In contrast, in 2009, Tribes were awarded 540 individual grants.

In an effort to build on the success of CTAS in FY 2010, DOJ has worked with Tribes to further refine and improve CTAS for Fiscal Year 2011 (FY 2011). Feedback was sought in part through the Office of Justice Programs' (OJP) Tribal Justice Advisory Group, the OJP Assistant Attorney General's interdepartmental training and technical assistance sessions, DOJ conferences, Tribal meetings, and the DOJ-wide consultation held with Tribes in October 2010 about CTAS. The Department also solicited and received written comments from Tribes. DOJ incorporated feedback from the Tribal meetings and consultations and made the following changes to this FY 2011 CTAS:

- The solicitation will remain open for 90 days.
- Multiple Purpose Areas were merged to allow for more flexibility in funding requests.
- Matching funds were eliminated for all Purpose Areas except one where it is required by statute.
- The Tribal authorizing resolution is no longer required at the time of application in order to allow Tribal governing bodies additional time to meet, review and submit the authorizing resolution. The resolution will, however, be required before a grantee can draw down funds. (See eligibility exception on page 4 for one exception to this change.)
- A new user-friendly budget worksheet and narrative form which automatically calculates budget totals has been incorporated into the solicitation.
- The application page length for specified narrative sections has increased.
- The award period has been standardized to 3 years across all Purpose Areas to allow for comprehensive program implementation.
- The project timeline is no longer a part of the Purpose Area narrative, and is now a separate document.

- Strategic planning opportunities are available under individual Purpose Areas.
- In reviewing and scoring applications, more weight has been assigned to "need."
- A list of key acronyms has been added to www.tribaljusticeandsafety.gov.

As in FY 2010, this FY 2011 solicitation refers to DOJ's Tribal government-specific competitive grant programs as "Purpose Areas." Applicants may select the Purpose Area(s) that best address their public safety, criminal and juvenile justice, and victimization needs. In response to a single Tribal or Tribal consortium application requesting funds from multiple Purpose Areas, multiple awards may be made. Purpose Areas may be funded and administered by different DOJ program offices (see Part E "Purpose Areas—Snapshot," which identifies the DOJ program office that manages each Purpose Area). DOJ anticipates that the grants will be managed by the awarding DOJ program office in the same manner as grants are currently managed. In some cases, Tribes may receive two separate awards under a single Purpose Area application for activities that fall under different funding streams that have been combined for the purpose of the application. Tribes or Tribal consortia receiving grants from multiple funding streams must maintain the grant funds separately and file all required reports for each grant awarded with the applicable DOJ component.

Changes to DOJ grant programs enacted with the passage of the Tribal Law and Order Act have been incorporated into this solicitation. For more information regarding the Tribal Law and Order Act, please visit www.tribaljusticeandsafety.gov.

This coordinated approach will apply only to requests for grant funding made in response to this solicitation, which is for FY 2011 grant funding, specifically for federally-recognized Tribes and Tribal consortia. Tribes or Tribal consortia may be eligible for and are encouraged to submit separate applications to any additional non-Tribal government-specific DOJ grant programs for which they may be eligible.

The DOJ components offering Tribal government-specific grant resources through the eight "Purpose Areas" identified in this Coordinated Tribal Assistance Solicitation are listed below. For more information on each component, see www.tribaljusticeandsafety.gov.

- Bureau of Justice Assistance (BJA)
- Office of Community Oriented Policing Services (COPS)
- Office for Victims of Crime (OVC)
- Office on Violence Against Women (OVW)
- Office of Juvenile Justice and Delinquency Prevention (OJJDP)

Only federally-recognized Indian Tribal governments, as determined by the Secretary of the Interior, may apply. This includes Alaska Native villages and Tribal consortia consisting of two or more federally-recognized Indian Tribes. Tribal designees are eligible participants for certain activities related to violence against women. Tribal applicants may be eligible for and are encouraged to submit separate applications to any additional non-Tribal government-specific DOJ grant programs for which they may be eligible. Please visit www.grants.gov for a listing of all funding opportunities.

B. Frequently Asked Questions (FAQs)

See the FAQs at www.tribaljusticeandsafety.gov for further information on the requirements of, and supporting materials for, this solicitation. The FAQs will be updated as necessary, so please continue to visit www.tribaljusticeandsafety.gov for updates.

C. Deadlines: Registration and Application Submission

All applications must be submitted through the DOJ's online Grants Management System (GMS). There are two steps: 1) registering in GMS; and 2) applying and submitting an application in GMS.

Registration: The deadline to complete the GMS registration process is 9:00 p.m. Eastern Time on April 21, 2011. It is strongly recommended that applicants register by April 14, 2011 in order to ensure that the registration process is completed and any difficulties resolved well in advance of the application deadline.

Application Submission: The deadline for applying for funding under this grant announcement is 9:00 p.m. Eastern Time on April 21, 2011. Applications submitted after 9:00 p.m. Eastern Time on April 21, 2011 will not be considered for funding.

For more information on how to register with GMS and submit an application, refer to the "How to Apply" section on page 30 for more details.

Note: For applicants without Internet access who cannot submit an application electronically to GMS, please contact the Response Center at 1–800–421–6770 no later than March 21, 2011 to submit an application by alternative means.

> **Important Warning!** Each Tribe or Tribal consortium will be allowed only one application submission. An application can be revised in GMS up until the application deadline, April 21, 2011. Please note that only the final version of an application submitted in GMS will be considered. If a Tribe submits more than one application, only one application will be considered in the review process.

D. Eligibility

It is very important that applicants review this information carefully. Applications that are submitted by non-eligible entities will be removed from further consideration during an initial review process.

Only federally-recognized Indian Tribal governments, as determined by the Secretary of the Interior, may apply. This includes Alaska Native villages and Tribal consortia consisting of two or more federally-recognized Indian Tribes. Tribal designees are eligible applicants for certain activities related to violence against women. For a current (Friday, October 1, 2010) list of federally-recognized Tribes, see Vol. 75, No. 190 of the Federal Register, *http://www.gpo.gov/fdsys/pkg/FR-2010-10-01/html/2010-24640.htm*.

Eligibility Exceptions:

Purpose Area #1 and #2: Public Safety and Community Policing (COPS) and Methamphetamine Enforcement (COPS). Under these Purpose Areas only, applicants must have an established law enforcement agency or an existing contract with the Bureau of Indian Affairs (BIA) for law enforcement services, or an existing contract with a state or local agency for law enforcement services.

Purpose Area #5: Violence Against Women (OVW). Under this Purpose Area only, an organization may apply that is acting as the *authorized designee* of a federally-recognized Indian Tribe. For these applicants, a current resolution from each federally-recognized Indian Tribe that will be served by the proposed project should be attached to the application and should: 1) authorize the applicant to submit an application on behalf of the federally-recognized Indian Tribe; and 2) state the Tribe's support for the project and its commitment to participate in the project if it is selected for funding.

E. Purpose Areas—Snapshot

DOJ's Tribal government-specific competitive grant programs outlined in this solicitation are referred to as "Purpose Areas." Applicants will apply for funding under the Purpose Area(s) that best address their public safety, criminal and juvenile justice, and victimization issues. Below is a snapshot of the Purpose Areas. See detailed information on each Purpose Area in Part G.

1. Public safety and community policing (COPS)
2. Methamphetamine enforcement (COPS)
3. Justice systems, and alcohol and substance abuse (BJA)
4. Corrections and correctional alternatives (BJA)
5. Violence against women (OVW)
6. Elder abuse (OVC)
7. Juvenile justice (OJJDP)
8. Tribal youth program (OJJDP)

F. What an Application Should Include

This section describes what an application should include and sets out a number of elements. Applicants should anticipate that failure to submit an application that contains all of the specified elements may negatively affect the review of the application; and, should a decision be made to make an award, it may result in the inclusion of special conditions that preclude access to or use of award funds pending satisfaction of the conditions.

It is the responsibility of the applicant to ensure that its application is complete and submitted by the deadline. In order to be considered for funding, applicants should ensure that their application:

1. Is submitted by the deadline
2. Meets the eligibility criteria
3. Includes the following:
   I. Tribal Community & Justice Profile (45%)**
      a. Executive Summary
      b. Demographic Narrative
      c. Problem Statement & Needs Assessment
   II. Budget Detail Worksheet and Narrative (10%)**
   III. Purpose Area Narrative for each Purpose Area the applicant is applying under (35%)**
   IV. Demographic Form (5%)
   V. Project/Program Timeline for each Purpose Area the applicant is applying under or one combined timeline for all Purpose Areas under which the applicant is applying (5%)
   VI. Indirect Cost Rate Agreement
   VII. Other Attachments (as needed)

   **Items noted by ** MUST be included in the application submission in order for the application to proceed to peer review. Applications that do not include the attachments noted by ** will not receive further consideration.

If an application fails to comply with the length-related guidance stated below (see formatting and page length guidance for the "Tribal Community & Justice Profile" and for "Purpose Area Narrative(s)", noncompliance may be considered in peer review and in final award decisions.

To ensure that reviewers can easily locate your documents, DOJ strongly recommends that applicants use descriptive file names (e.g., "Profile," "Demographic Form," "Purpose Area #1 Narrative," "Timeline," "Budget Worksheet & Narrative," and "Indirect Cost Rate Agreement") for all required attachments. All other attachments, such as letters of support, resumes, and job descriptions for unfilled positions, should use descriptive file names as well, and should have the specific Purpose Area identified on the attachment(s).

An application should include:

I. Tribal Community & Justice Profile (45% of application score)

The Tribal Community & Justice Profile consists of three parts:
a) Executive Summary
b) Demographic Narrative; and
c) Problem Statement & Needs Assessment.

The Tribal Community & Justice Profile should be:
- Double-spaced (graphs and charts may be single-spaced)
- On 8½ x 11 inch paper
- One-inch margins
- 12-point font (Times New Roman is preferred)
- Sections a, b and c together should be no more than 15 pages. Pages should be numbered "1 of 15," "2 of 15," etc.

The Tribal Community & Justice Profile (as a separate attachment) should briefly address the following:

a: Executive Summary

Provide a one-page summary that identifies all of the Purpose Areas applied for and how they fit together to address the overall justice and safety needs of the Tribe(s) submitting the application. This document may be in bulleted or outline form. A sample executive summary is available on www.tribaljusticeandsafety.gov.

b: Demographic Narrative (10%)

1) The name of the federally-recognized Indian Tribe(s) that will be served by the proposed project(s).

2) Describe the size of the reservation/jurisdiction to be served; whether the Tribe's system is supported by direct service, contracts, compacts and/or grants; general form of government; and any other general information.

3) Describe the tribal justice services provided including law enforcement, courts, and corrections, any cross-jurisdictional cooperative agreements, multidisciplinary advisory boards or groups, sex offender registry obligations, task forces, communication-information sharing systems, or similar arrangements.

4) Describe the type of facilities used to support the public safety and justice system including courthouse, law enforcement, transitional housing, detention facilities and jails (adult/juvenile), treatment facilities, hospitals, clinics, etc.

5) Describe the type of victim services available to the local Tribal community, including emergency health care and behavioral health care systems available. Include services for victims of domestic violence, elder abuse, dating violence, sexual assault, and stalking (e.g., emergency shelter, crisis counseling, transitional housing, etc.).

6) Describe the type of youth prevention, mentoring, delinquency, child protection teams, and rehabilitation services available in the Tribal community.

7) Describe other information the Tribe believes will be helpful to others to understand its current community circumstances, including but not limited to physical, human, and financial resources to address its safety and justice system, or the lack thereof, e.g., road system (access), economic development (consumers, tourists, businesses), schools (colleges, public system), etc.

c: Problem Statement & Needs Assessment (35%)

1) Describe the significant Tribal justice, community safety, and victimization issues facing your community. Why are these issues the most pressing?

2) Describe the impacted or service area(s) of the community or communities in which the project(s) would be implemented with grant funding, including geographic location, socioeconomic data, total and age range of population, and other relevant demographic information.

3) Describe current and previous efforts and collaboration to address identified issues, including the use of any previously awarded grant funds.

4) Provide data and examples to explain the nature of the issue(s) facing your community, such as incident data number of calls for assistance, arrest volume, crime patterns for juvenile and adult offenders, and any other relevant demographic data. If some or all of this data is unavailable, offer a detailed explanation for the lack of data and provide alternative information to support the identified problem(s).

5) Indicate which Purpose Areas are being applied for and briefly describe how these areas interrelate and are linked to the overall challenges of the Tribe as described in this section.

6) If applicable, describe any public safety and justice area needs that may require longer-term development, considered part of the community planning, but no funds are specifically requested at this time. Reasons could be limited resources to address comprehensively at this time, limited capacity, and/or additional training, recruitment, or core capacity needed at the time of this solicitation.

The Tribal Community & Justice Profile will be rated based on the following criteria:

- The extent to which the application provides all of the requested information.
- The need for funding as described in the Tribal Community & Justice Profile.

II. Budget Detail Worksheet and Narrative (10% of application score)

Only one Budget Detail Worksheet and Budget Narrative must be completed and submitted per application. The one Budget Detail Worksheet and Budget Narrative, which have been combined into a single workbook, must include a proposed budget and narrative for each Purpose Area for which funds are being requested.

The new Budget Detail Worksheet and Budget Narrative workbook is user-friendly and has been designed to calculate totals; therefore, applicants are strongly encouraged to use the workbook when completing their proposed budgets. The combined blank Budget Detail Worksheet and Budget Narrative, budget workbook instructions, and a sample budget worksheet can be found at www.tribaljusticeandsafety.gov.

Note: Before completing the Budget Detail Worksheet and Budget Narrative, please consult "Specific Requirements" in the Listing of Purpose Areas (Part G, I) as well as "Amount and length of Awards" (Part G, II) for estimated award amounts for specific Purpose Areas.

Budget Detail Worksheet:
The Budget Detail Worksheet should provide the detailed computation for each budget line item, listing the total cost of each and showing how the applicant calculated it. For example, costs for personnel should show the annual salary rate and the percentage of time devoted to the project for each employee paid with grant funds. The Budget Detail Worksheet should present a complete itemization of all proposed costs. There should be a clear link between the activities proposed and the items included in the budget.

Note: For each Purpose Area applied for, the budget should include the estimated cost for travel and accommodations for two staff to attend two three-day long meetings, with one in Washington, D.C. and one in the applicant's region.

Budget Narrative:
The Budget Narrative should thoroughly and clearly describe every category of expense listed in the Budget Detail Worksheet. The narrative should correspond with the information and figures provided in the Budget Detail Worksheet. The narrative should also explain how all costs were estimated and how they are relevant to the completion of the proposed project.
Important: The combined blank Budget Detail Worksheet and Budget Narrative, budget workbook instructions, and a sample budget worksheet can be found at www.tribaljusticeandsafety.gov.

The Budget Detail Worksheet and Narrative submission will be rated based on the following criteria:

- The extent to which the application includes all of the requested information.
- The extent to which the budget is reasonable and that all costs in the budget are linked to activities described in the implementation plan.

III. Purpose Area Narrative(s) (35% of application score)

Applicants must submit a separate narrative for each Purpose Area to which they are applying. Narratives will be reviewed and evaluated based on the responses to the specific questions below. The narrative for each Purpose Area should include responses to the following sections:

a) Project/program design and implementation
b) Capabilities and competencies
c) Impact/outcomes and evaluation/plan for collecting data for performance measures

The narrative for each Purpose Area must be a separate attachment and should be:

- Labeled with a file name stating the specific Purpose Area number that corresponds to the Purpose Area to which the applicant is applying. Note that all Purpose Areas have corresponding numbers. For instance, "Public safety and community policing (COPS)" is Purpose Area #1. If the applicant is applying for this Purpose Area, the file name would be "Purpose Area #1."
- Double-spaced (graphs and charts may be single-spaced)
- On 8½ x 11 inch paper
- One-inch margins
- 12-point font (Times New Roman is preferred)
- No more than 12 pages. Pages should be numbered "1 of 12," "2 of 12," etc.

Following are the components of each Purpose Area Narrative:

a. Project/Program Design and Implementation (20%)

1) Identify the primary implementing agency (if different from the applicant's legal jurisdiction name) for the specific Purpose Area, including the name, phone number, and e-mail address of a point of contact.

2) Describe the goals and objectives of the project.

3) Provide a complete description of the project design and implementation.

4) Provide details about the specific tasks and activities that are necessary to accomplish each project goal and objective.

5) Discuss overall how the project will improve the functioning of Tribal justice systems and/or assist Tribal communities to address issues relating to crime, community and victim safety.

6) Demonstrate how the proposed project will be developed in partnership with the community.

7) Where appropriate, explain how the Tribe plans to address victim safety concerns that may arise from the use of technology, such as protecting victim confidentiality, helping victims create safety plans, and seeking informed consent from victims and offenders.

8) Where appropriate, describe how the project would develop or maintain/enhance an existing Strategic Planning Advisory Board representing key stakeholders and decision makers in the Tribe, including representatives from Tribal government, criminal justice systems, treatment/health/mental health components, social/family-related services and community groups, local service providers, businesses, community-based organizations, faith-based service providers, media, and individuals within the proposed project's target population.

The Project/Program Design and Implementation submission will be rated based on the following criteria:

- The extent to which the application provides all of the requested information.
- The extent to which the implementation plan would meet the need described in the problem statement and needs assessment.
- The extent to which the plan describes sound practices and accountability to address the criminal justice problems discussed in the application.
- The extent to which the plan meets the goals and objectives of the Purpose Area and any other requirements specific to the Purpose Area, as noted in section G, Purpose Areas – Specific Information.

b. Capabilities and Competencies (10%)

1) Describe the management structure, staffing, and in-house or contracted capacity to complete each of the proposed projects.

2) Describe the project's community collaboration structure and how it will ensure successful project planning and/or implementation, and how communication and coordination will be implemented throughout the project.

3) Identify key community partners and define their roles in the proposed project.

The Capabilities and Competencies submission will be rated based on the following criteria:

- The extent to which the application provides all of the requested information.
- The extent to which the application demonstrates the capacity of the applicant – including any partners – to carry out the activities described in the application.

c. Impact/Outcomes and Evaluation/Plan for Collecting Data for Performance Measures (5%)

Explain how the applicant will know if the program works and how success will be determined and measured, including a description of how data will be collected and assessed to measure the impact of proposed efforts. This description should include meeting timelines and deliverables, as well as input and feedback from customers and stakeholders. Applicants should explain what will be measured, who is responsible for performance measures, and how the information will be used.

Describe how evaluation and/or collaborative partnerships will be used to leverage ongoing resources and facilitate a long-term strategy to sustain the project when the federal grant ends. Identify any challenges to sustaining the project beyond grant funding.

The Impact/Outcomes and Evaluation/Plan submission will be rated on the following criteria:

- The extent to which the application provides all of the requested information.
- The extent to which the evaluation plan is likely to measure whether the program successfully met its goals.

IV. Demographic Form: (5% of application score)

Applicants should complete and submit the demographic form found on www.tribaljusticeandsafety.gov. The demographic form collects important demographic information that pertains to all Purpose Areas.

The Demographic Form submission will be rated on the following criteria:

- The extent to which the demographic form is complete.
- The need for funding as demonstrated through the completed form.

V. Project/Program Timeline (5% of application score)

Applicants should submit a timeline or milestone chart encompassing the entire federal project period that indicates objectives and major tasks, assigns responsibility for each, and plots completion of each task by year and then by month or quarter for the duration of the award, using "Year 1," "Month 1," "Quarter 1," etc., not calendar dates. See "Sample Project Timeline" at www.tribaljusticeandsafety.gov. Applicants can either submit a separate Timeline for each Purpose Area applied for or one comprehensive Timeline that covers all Purpose Areas applied for.

The Project/Program Timeline submission will be rated on the following criteria:

- The extent to which the timeline is complete and reasonable given the activities described.
- The extent to which all activities can be reasonably completed within the grant period and with the resources allocated.

VI. Indirect Cost Rate Agreement (if applicable)

If your organization is requesting indirect costs for this project, please include a copy of your current, signed federally-approved Indirect Cost Rate Negotiated Agreement. If you need additional information on this requirement, please go to www.ojp.usdoj.gov/financialguide/part3/part3chap17.htm. If the applicant does not have an approved rate, a rate can be requested by contacting the applicant's cognizant federal agency, which will review all documentation and approve a rate for the applicant organization.

VII. Other Attachments

Other attachments, as necessary, include:

- Letters of support
- Resumes of key personnel
- Job descriptions for unfilled positions
- Memoranda of Understanding
- Tribal Authorizing Resolution - If selected for funding, applicants **must** submit signed Tribal resolutions or equivalent legal enactments prior to drawdown of grant funds. Therefore, applicants are encouraged to submit as part of their application a current authorizing resolution of the governing body of the Tribal entity, or other equivalent legal enactment of the Tribal Council or comparable governing body, authorizing the application on behalf of the Tribe. In the case of an application from a Tribal consortium, current authorizing resolutions should be submitted from each Tribe in the consortium, unless existing consortium bylaws allow action without support from all Tribes in the consortium. In this case, a copy of the bylaws should be submitted.

G. Purpose Areas – Specific Information

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

I. Listing of Purpose Areas[1]:

1. Public safety and community policing (COPS Tribal Hiring Grant Program and Tribal Resources Grant Equipment/Training), CFDA #16.710	
Goals and Objectives:	*Applicants may apply for funding to include, but not limited to:*
To proactively address the most serious Tribal law enforcement needs; To increase the capacity of Tribal law enforcement agencies for safer communities and to enhance Tribal law enforcement's capacity to prevent, solve and control crime; To implement or enhance community policing strategies; To engage in strategic planning for law enforcement.	Strategic Planning: Strategic planning activities related to community policing. Hiring: Approved entry-level salaries and fringe benefits of newly hired or rehired full-time sworn career law enforcement officers; Background investigations for newly hired officer positions. Equipment: Law enforcement equipment, uniforms, bullet-proof vests, basic-issue equipment, and police vehicles, such as police cars, SUVs, ATVs, boats, etc. (as needed for law enforcement purposes); Technology such as: computer hardware and software, mobile data terminals, narrow-band radio upgrades, and dispatch and communication systems. Applicants who do not already have an information gathering system compatible with the FBI Uniform Crime Reporting (UCR) System are encouraged to apply for funds to pay for National Incident-Based Reporting System (NIBRS)/UCR compliant crime data systems. Training: Law enforcement training, such as but not limited to, basic and comprehensive or specialized police training at a state academy or the Indian Police Academy in Artesia, New Mexico, as well as community policing, computer and crime reporting (e.g., Uniform Crime Reports) training. Travel: Airfare, lodging, and mileage reimbursement for meeting or training costs related to Purpose Area activities, including costs associated with DOJ-required training.

[1] See www.tribaljusticeandsafety.gov for a table of statutory authorities applicable to each Purpose Area.

Specific Requirements
☐ **Eligibility:** Applicants must have an established law enforcement agency or an existing contract with the Bureau of Indian Affairs (BIA) for law enforcement services, or an existing contract with a state or local agency for law enforcement services.
☐ **Purpose Area #1 Narrative:** Applicants should use the following guidelines to address the public safety issues identified in your problem statement and how grant funds will be used to enhance community policing. 1) Explain how the grant-funded officers and equipment will be used to address the public safety problems identified; 2) Explain how the Tribal agency plans to gain a better understanding of the stated public safety issues; 3) Identify current governmental and community initiatives which complement or coordinate with the proposal, and discuss the initial and ongoing level of community support including financial and tangible commitments; 4) Explain how funding will result in changes to law enforcement personnel or Tribal agency management and how that organizational change will reorient the Tribal agency's mission and activities to initiate or enhance its involvement in community policing; 5) Address the inability of the Tribal agency to implement the proposed plan without federal funding; 6) Identify the Tribal agency's source of funding and plan to retain grant-hired officers for 12 months after the expiration of the grant. For further information regarding community policing and the problem solving process discussed, agencies should visit the COPS Office website at www.cops.usdoj.gov.

2. Methamphetamine enforcement (COPS - Tribal Methamphetamine Initiative), CFDA #16.710	
Goals and Objectives:	*Applicants may apply for funding to include, but not limited to:*
To increase the capacity of Tribal law enforcement to interdict illegal drugs and drug manufacturing/distribution networks in collaboration with local, other Tribal, state and federal law enforcement agencies; To leverage other methamphetamine (meth) enforcement efforts in jurisdictions with limited resources; To develop and implement meth trafficking reduction strategies; To encourage partnerships to engage key stakeholders beyond the enforcement community to assist in the successful implementation of prevention and enforcement strategies; To engage in strategic planning for law enforcement.	Strategic Planning: Strategic planning activities related to community policing. Hiring: Sworn officer salaries and fringe benefits for new full-time entry-level sworn career law enforcement officers and Village Public Safety Officers directly related to the Tribal Meth project; Civilian salaries and fringe benefits exclusively for personnel directly related to Tribal Meth activities and projects. Equipment: Purchase of new or enhancement of existing equipment/technology exclusively related to meth prevention, treatment or drug intelligence sharing. All items should be clearly linked to the enhancement or implementation of the Tribal Meth project. Supplies: Supplies expended or consumed in furtherance of the grant-funded meth project. Such costs include paper, ink, pens, postage, etc.

	Travel/Training costs: Grant-related travel for the grantee to attend meth-related training and technical assistance conferences, seminars, classes or to visit sites specified in the application; Contractors/ consultants hired for culturally appropriate training in furtherance of the grant-funded meth project. Other costs: Such as, but not limited to, prepaid warranties or agreements, overtime costs, and other costs related to the overall meth project; Costs to conduct needs assessments and/or improve personnel hiring manuals for law enforcement officers; enhance procurement systems to purchase and track equipment; etc.

Specific Requirements

☐ **Eligibility:** Applicants must have an established law enforcement agency or an existing contract with the Bureau of Indian Affairs (BIA) for law enforcement services, or an existing contract with a state or local agency for law enforcement services.

☐ **Purpose Area #2 Narrative:** Applicants should use the following guidelines to address the methamphetamine issues facing the applicant's community and how grant funds will be used to address these issues. 1) Identify one or more specific methamphetamine problem(s) that the applicant plans to address through the proposed grant funding, and describe the problem(s) with as much specificity and detail as possible; 2) Explain how the Tribal agency plans to gain a better understanding of the methamphetamine issues; 3) Identify current governmental and community initiatives which complement or coordinate with the proposal, and discuss the initial and ongoing level of community support including financial and tangible commitments; 4) Explain how funding will result in changes to law enforcement personnel or Tribal agency management and how that organizational change will reorient the Tribal agency's mission and activities to initiate or enhance its involvement in community policing; 5) Address the inability of the Tribal agency to implement the proposed plan without federal funding. For further information regarding community policing and the problem solving process discussed, agencies should visit the COPS Office website at www.cops.usdoj.gov.

3. Justice systems, and alcohol and substance abuse (BJA—Tribal Courts Assistance Program and Indian Alcohol and Substance Abuse Prevention Program), CFDA #16.608	
Goals and Objectives:	*Applicants may apply for funding to include, but not limited to:*
To develop, enhance and continue Tribal justice systems; To respond to and prevent alcohol and substance abuse related crimes; To develop and implement substance abuse prevention and treatment programs including those that prevent and address the needs of drug-endangered children.	Strategic planning: Developing Tribal Action Plans for alcohol and substance abuse; Increasing coordination with relevant non-Tribal agencies and organizations and among all levels of the Tribe; Engaging in strategic planning efforts to address the needs of the Tribe in the areas of justice systems and substance abuse. Tribal Courts: Planning new or enhancing existing Tribal courts, such as peacemaking courts, healing to wellness courts, sentencing circles, and other

To engage in comprehensive strategic planning to improve Tribal justice and community safety as it relates to Tribal courts and Indian alcohol and substance abuse.	alternative justice courts; Staffing of attorneys, advocates, probation and pretrial service officers, Tribal court judges and other court staff, clerical support staff, etc.; Activities relating to the implementation of provisions of the Tribal Law and Order Act. Law Enforcement: Identifying, apprehending, and prosecuting individuals who illegally transport, distribute, and abuse alcohol and controlled substances in Tribal communities (subject to existing legal authority); Increasing the capacity to collect and share justice system data on drug- and alcohol-related offenses. Alternative Justice: Implementing Tribal justice system interventions for substance abusing offenders including diversion, drug courts or co-occurring drug and mental health courts, provision of substance abuse and other treatment in correctional facilities, and provision of treatment, aftercare, and other reentry supportive services to offenders reentering communities from correctional facilities. Treatment: Integrating Tribal, federal, state, and local services and culturally appropriate treatment for offenders and their families. Prevention: Protecting children from alcohol and drug use and/or production; Culturally relevant and appropriate substance abuse prevention programs. Equipment: General office equipment such as computers, fax machines, printers, scanners, surveillance cameras, digital cameras, office furniture, courtroom furniture, computer networks, court management systems, etc. Training: Registration fees and lodging costs associated with training events and related to Purpose Area activities; Costs associated with obtaining expert knowledge to assist with the development/enhancement of the program, such as culturally appropriate training, technical assistance, treatment, information technology, etc. Travel: Airfare, lodging, and mileage reimbursement for meeting or training costs related to Purpose Area activities, including costs associated with DOJ-required training.

4. Corrections and correctional alternatives (BJA—Correctional Facilities on Tribal Lands Program), CFDA #16.596	
Goals and Objectives:	*Applicants may apply for funding to include, but not limited to:*
To plan for the construction of new Tribal correctional facilities associated with the incarceration and rehabilitation of juvenile and/or adult offenders. Planning projects should focus on planning for the construction of a new facility rather than requesting funds for the actual construction of new facilities; To renovate or construct Tribal correctional and multipurpose justice centers (including corrections service courts and police departments) associated with the incarceration and rehabilitation of juvenile and/or adult offenders; To renovate or construct a community-based correctional alternative facility; To develop and implement correctional alternatives; To engage in comprehensive strategic planning to improve Tribal justice and community safety. **Important Note*:*** Applicants seeking to use grant funds for full-scale construction of secured correctional/detention facilities and multi-purpose justice centers should note any additional resources that may be leveraged to complete the construction project. As a result of funding full-scale construction for secure detention facilities in the past, DOJ realizes that the maximum amount available under Purpose Area #4 may not be sufficient to complete projects of this nature without supplemental funding sources. Purpose Area #4 funding may be used to supplement other funding sources (i.e., federal, Tribal, etc.) to complete full-scale construction of secure detention facilities.	Justice system planning efforts: Related to constructing and renovating facilities associated with the incarceration and rehabilitation of juvenile and adult offenders subject to Tribal jurisdiction; Related to the development and implementation of correctional alternatives to meet the needs of the Tribe's population; Comprehensive strategic planning. Renovation or construction: Of a new or existing correctional/detention facility including adult and juvenile, multipurpose justice centers (including courts and police departments); Renovation of correctional facilities that are no longer considered safe and secure to serve as holding facilities or multipurpose justice centers; Constructing regional detention centers on Indian land for long-term incarceration of offenders subject to Tribal jurisdiction; Renovation/construction of community-based correctional alternative facilities. Other costs associated with construction or renovation of a facility: Such as roads, sewer, and water hook-ups, land preparation, and other items normally associated with construction site work; Items associated with managing the planned construction or renovation process and construction materials necessary to build or renovate facilities and associated infrastructure; Furniture, surveillance cameras, or other items affixed or integral to the facility; Facility maintenance; Contracts with private entities to increase the efficiency of the construction of Tribal jails. Travel: Airfare, lodging, and mileage reimbursement for meeting or training costs related to Purpose Area activities and DOJ-required training. Note: FY 2011 funding under this Purpose Area cannot be commingled with American Recovery and Reinvestment Act funds. There should be a clear separation of funding used to augment ARRA projects.

Specific Requirements
☐ **Purpose Area #4 Narrative:** Applicants should describe the Bureau of Indian Affairs (BIA) role and contributions with the staffing, operations, and maintenance of the proposed facility renovation or planned construction. Applicants should describe the development of a renovation or construction plan that explores correctional building options to ensure a cost-effective design and provide letters of support from BIA regarding the staffing, maintenance, and operation of the facilities being planned, renovated, or constructed. A Tribe may submit, by authorizing resolution, a commitment to fund future staffing, maintenance, and operation of the facilities renovated or constructed in lieu of BIA funding support letters, if the Tribe chooses to be responsible for this ongoing cost.
☐ Applicants should describe how the project would develop or maintain/enhance an existing Strategic Planning Advisory Board representing key stakeholders and decision makers in the Tribe, including representatives from Tribal government, criminal justice systems, treatment/health/mental health components, social/family-related services and community groups, local service providers, businesses, community-based organizations, faith-based service providers, media, and individuals within the proposed project's target population. An applicant may elect to establish only one Advisory Board for multiple Purpose Areas if the members include appropriate representation required for individual Purpose Areas.

5. Violence against women (OVW – Tribal Governments Program – Tribal Sexual Assault Services Program – TSASP), CFDA #16.587	
Goals and Objectives:	*Applicants may apply for funding to include, but not limited to:*
To decrease the number of violent crimes (sexual assault, domestic violence, dating violence, stalking) committed against Indian women and girls; To develop or enhance services for Indian women and adolescent girls who are victims of sexual assault, domestic violence, dating violence, or stalking; To strengthen the capacity of Indian Tribes to use their sovereign authority to respond to crimes of violence against Indian women; To make sure that people who commit violent crimes against Indian women are held responsible for their actions; To serve adult, youth, and child victims of sexual assault, as well as family and household members of victims and those	<u>Strategic Planning:</u> Comprehensive strategic planning to develop and enhance governmental strategies to increase the safety of Indian women. <u>Staffing:</u> Salary and fringe benefits for: victim advocates; prosecutors; Tribal court judges and other court staff; law enforcement officers; probation officers; domestic violence or sexual assault response team coordinators; staff for a domestic violence shelter, safe home, or transitional housing facility; civil legal assistance attorneys; Batterers' Intervention Program staff; staff for a supervised visitation and safe exchange center; paralegals; clerical support staff, etc.; Advocates, counselors, volunteer coordinators, manager positions to oversee staff, and any other position that provides or oversees staff providing direct assistance to victims of sexual assault; Individuals contracted to provide direct services to victims such as short-term individual counseling or support groups.

collaterally affected by the victimization (except for the perpetrator);[1] and To engage in strategic planning to increase the safety of Indian women.	Victim Services: Rape crisis hotlines; emergency shelter services; accompaniment and advocacy; crisis intervention, short-term individual and group support services, and comprehensive service coordination and supervision; information and referrals; and development and distribution of relevant materials for sexual assault victims; Transitional housing assistance for victims; Legal advice or representation to victims who need assistance with legal issues that are caused by the abuse; Supervised visitation and safe exchange programs to allow children to visit with their non-custodial parent in cases where one parent has committed domestic violence, sexual assault, or stalking against the other. Training & Travel: Local mileage reimbursement for program staff; airfare, hotel, and per diem to travel to OVW-sponsored training and technical assistance events; Costs for training law enforcement, prosecutors, judges, and other criminal justice personnel on how to respond to crimes of violence against women; Costs for training medical professionals or lay health providers to perform sexual assault forensic examinations. Equipment & Supplies: Equipment such as digital cameras; video cameras; general office equipment including computers, printers, fax machines, scanners, etc.; Office furniture for project staff; Furnishings and security systems for a domestic violence shelter, safe home, or transitional housing units; LCD projectors; Vehicles for use by program staff; Equipment necessary to establish a protection order registry, sex offender registry, or information-sharing database; Small appliances for a shelter, safe home, or transitional housing units; Supplies such as rape kits; general office supplies; postage; supplies necessary to create brochures, posters, fliers, resource manuals, and/or training manuals; Cleaning supplies for a shelter, safe home, or transitional housing units; Materials for traditional arts and crafts, etc. Prevention: Outreach and awareness posters, service brochures, editorials/newspaper articles, PSAs, radio/TV ads, videos, fact sheets; Curriculum development, training, community teaching, training, and awareness efforts; Local meeting costs tied

[1] Funding to serve child victims of sexual assault and others collaterally affected by sexual assault is extremely limited. Applicants are advised that only a small number of awards will be made to support these activities and only to applicants that specifically and concretely address these activities in their project narratives.

	directly to an outreach strategy that promotes coordinated efforts within the community to address elder victimization and to aid victims; Strengthening the Tribal criminal justice system's ability to get involved with stopping violence against Indian women; Establishing culturally appropriate Batterers' Intervention Programs. Cultural and Traditional Practices: Applicants are encouraged to incorporate cultural and traditional practices, including women's talking circles, healing ceremonies for women who have been sexually assaulted, gender-specific traditional gatherings for victims and survivors, and sweat lodges for women and adolescent girls, in proposed activities.

Specific Requirements

- ☐ **Eligibility Exception:** An organization may apply that is acting as the *authorized designee* of a federally-recognized Indian Tribe. A current resolution from each federally-recognized Indian Tribe that will be served by the proposed project should be attached to the application and should: (1) authorize the applicant to submit an application on behalf of the federally-recognized Indian Tribe; and (2) state the Tribe's support for the project and its commitment to participate in the project if it is selected for funding.
- ☐ **Purpose Area #5 Narrative:** Applications for this Purpose Area should also demonstrate that the proposal was developed in consultation with one of the following groups or organizations: (1) a nonprofit, nongovernmental Indian victim services provider organization such as a domestic violence shelter program or rape crisis center; (2) a nonprofit, nongovernmental Tribal domestic violence or sexual assault coalition; or (3) an advisory committee which includes women from the community to be served by the proposed project. Prior to receipt of an award, the applicant will be required to provide OVW with a letter of support from a qualified partner. Additionally, applications for this Purpose Area will be reviewed and evaluated on the extent to which the applicant proposes sound strategies to enhance victim safety and offender accountability. Examples of activities which are discouraged (and for which points will be removed) are ordering victims and offenders to attend mandatory couples counseling or mediation, operating anger management classes instead of batterer intervention programs, and limiting the number of times a victim can access services.
- ☐ **Travel Budget Requirement:** Applicants should budget $20,000 in travel over the course of the project for OVW technical assistance, which includes the two required DOJ-sponsored trainings identified in the "Budget Detail Worksheet and Narrative" section of this solicitation. Applicants from Alaska should budget $25,000.

6. Elder abuse (OVC – Tribal Elder Outreach Program), CFDA #16.582	
Goals and Objectives:	*Applicants may apply for funding to include, but not limited to:*
To develop comprehensive outreach strategies and foster improved and culturally appropriate crime victim assistance services to address elder abuse; To augment ongoing crime victim assistance service strategies and provide special focus on elders including enhanced collaboration and coordination among victim assistance/human services, courts**/**law enforcement, and community development/youth outreach and mentoring programs; and To link the issue of elder abuse in Tribal communities with traditional cultural norms of respect and reverence for Tribal elders, as well as the importance of passing that cultural legacy on to the youngest generations of Native Americans.	Staffing: Staffing (not more than 50 percent of an award may be used for salary and fringe benefits). Community Outreach/Education: Outreach and awareness posters, service brochures, editorials/newspaper articles, PSAs, radio/TV ads, videos, fact sheets; Curriculum development, training, community teaching, and awareness efforts; Local meeting costs tied directly to an outreach strategy that promotes coordinated efforts within the community to address elder victimization and to aid victims. Victim Assistance: Community-based and culturally specific crime victim assistance services; development and distribution of protocols and toolkits. Travel: Airfare, lodging, and mileage reimbursement for meeting or training costs related to Purpose Area activities, including costs associated with DOJ-required training.
Specific Requirements	
☐ **Budget—Salary/Fringe Benefits**: This Purpose Area is designed to complement an existing agency or service program's efforts to enhance their ability for outreach strategies and victim services to address victims of elder abuse. Therefore, no more than 50 percent of an award may be used for salary and fringe benefits.	

7. Juvenile justice (OJJDP—Tribal Juvenile Accountability Discretionary Program), CFDA #16.731	
Goals and Objectives:	*Applicants may apply for funding to include, but not limited to:*
To develop, implement, and administer graduated sanctions for juvenile offenders; To build, expand, renovate, or operate temporary or permanent juvenile correction, detention, or community corrections facilities; To hire juvenile court judges, probation officers, and court-appointed defenders and special advocates, and funding pretrial services (including mental health screening and assessment) for juvenile	Staffing: Salary and fringe benefits for positions to support implementation of the program and oversee staff who provide direct assistance to youth participants; Consultant and contract services for professional support and for evaluation. Equipment and Supplies: Computer hardware and software for Internet access and e-mail capability, cell phones, telephones, pagers, printers, fax machines, copiers, as needed for program implementation; General office supplies, postage, and other supplies necessary to create outreach materials such as posters, flyers, etc.

offenders to promote the effective and expeditious administration of the juvenile justice system; To hire additional prosecutors so that more cases involving violent juvenile offenders can be prosecuted and case backlogs reduced; To provide funding to enable prosecutors to address drug, gang, and youth violence problems more effectively and for technology, equipment, and training to help prosecutors identify and expedite the prosecution of violent juvenile offenders; To establish and maintain training programs for law enforcement and other court personnel with respect to preventing and controlling juvenile crime; To establish juvenile gun courts for the prosecution and adjudication of juvenile firearms offenders; To establish drug court programs for juvenile offenders that provide continuing judicial supervision over juvenile offenders with substance abuse problems and integrate administration of other sanctions and services for such offenders; To establish and maintain a system of juvenile records designed to promote public safety; To establish and maintain interagency information sharing programs that enable the juvenile and criminal justice systems, schools, and social services agencies to make more informed decisions regarding the early identification, control, supervision, and treatment of juveniles who repeatedly commit serious delinquent or criminal acts; To establish and maintain accountability-based programs designed to reduce recidivism among juveniles who are referred by law enforcement personnel or agencies;	Construction: Construction costs to build, expand, renovate, or operate temporary or permanent juvenile correction, detention, or community corrections facilities. With respect to the cost of constructing juvenile detention or correctional facilities only, the federal share of a grant received under this Purpose Area may not exceed 50 percent of approved costs. Travel: Airfare, lodging, and mileage reimbursement for meeting or training costs related to Purpose Area activities, including costs associated with DOJ-required training. Strategic Planning: Comprehensive planning for Tribal justice systems to serve juveniles.

To establish and maintain programs to conduct risk and needs assessments that facilitate effective early intervention and the provision of comprehensive services, including mental health screening and treatment and substance abuse testing and treatment, to juvenile offenders; To establish and maintain accountability-based programs that are designed to enhance school safety, which programs may include research-based bullying, cyberbullying, and gang prevention programs; To establish and maintain restorative justice programs; To establish and maintain programs to enable juvenile courts and juvenile probation officers to be more effective and efficient in holding juvenile offenders accountable and reducing recidivism; To hire detention and corrections personnel, and establish and maintain training programs for such personnel, to improve facility practices and programming; and To establish, improve, and coordinate pre-release and post-release systems and programs to facilitate the successful reentry of juvenile offenders from state and local custody in the community. To engage in comprehensive strategic planning for Tribal justice systems to improve juvenile justice. **Note:** The population of youth served under this grant must not include youth who are age 18 or older.	

Specific Requirements

☐ **Budget*:*** A grant made under this Purpose Area may not exceed 90 percent of the total costs of the project being funded, including any funds the recipient sets aside for program administration. The applicant should identify the source of the 10 percent non-federal portion of the budget and how match funds will be used. (Note: With respect to construction projects (only), a grant under this Purpose Area may not exceed 50% of approved total costs.) Applicants may satisfy this match requirement with either cash or in-kind services. The formula for calculating this match requirement can be found at www.tribaljusticeandsafety.gov.

☐ **Trust Fund**: The recipient of grant funds under this Purpose Area should establish an interest-bearing trust to deposit program-related funds. A trust fund is defined as an interest-bearing account specifically designated for this Purpose Area. The recipient of grant funds should use the amounts in the trust fund (including interest) during a period not to exceed 36 months from the date of the award. Grant recipients may use trust funds for purposes within the scope of the approved program and for authorized program administration purposes. ☐ **Travel**: In addition to budgeting for travel costs associated with the trainings identified in the "Budget Detail Worksheet and Narrative" section of this solicitation (page 7), applicants should also budget travel for attendance at: 1) one 3-day strategic planning session for up to 5 people; and 2) two 3-day regional training sessions for 2 people.

8. Tribal youth program (OJJDP – Tribal Youth Program – TYP), CFDA #16.731	
Goals and Objectives:	*Applicants may apply for funding to include, but not limited to:*
To provide juvenile delinquency prevention services and support the ability of Tribes to respond to, and care for, juvenile offenders; and to encourage the accountability of Tribal governments to prevent juvenile delinquency and respond to, and care for, juvenile offenders; To engage in comprehensive strategic planning for Tribal justice systems to serve juveniles. **Note:** The population of youth served under this grant must not include youth who are age 18 or older.	Staffing: Staffing and fringe benefits for positions to support implementation of program and oversee staff who provide direct assistance to youth participants. Strategic Planning: Comprehensive planning for Tribal justice systems to serve juveniles. Prevention/Intervention/Treatment: Prevention services to impact risk factors for delinquency, including risk factor identification, anti-gang education, youth gun violence reduction programs, truancy prevention programs, school dropout prevention programs, afterschool programs, and parenting education programs; Interventions for court-involved Tribal youth, including graduated sanctions, restitution, diversion, home detention, foster and shelter care, and mentoring; Alcohol and drug abuse prevention programs and prevention services including drug and/or alcohol education, counselors, drug testing, and screening; Mental health program services, including development of comprehensive screening tools, crisis intervention, intake assessments, therapeutic services for co-occurring mental health and substance abuse disorders, drug testing, fetal alcohol syndrome screening, counseling, referral services, and placement services; Engaging at-risk Tribal youth in activities centered on cultural preservation, land reclamation, or green/sustainable Tribal traditions focusing on Tribal youth with chronic truancy or at risk of dropping out of school; Development and implementation of trauma-informed systems of care for programs and services that address child protection issues and interventions that address the effects and issues of childhood

	trauma; Development and implementation of Tribal best practices and traditional healing methods to support Tribal youth; Prevention and intervention services to teach native girls culturally appropriate skills needed to resist substance abuse, prevent teen pregnancy, prevent sexual abuse, foster positive relationships with peers and adults, learn self-advocacy, and build pro-social skills. Tribal Courts and Juvenile Detention Centers: Improvements to the Tribal juvenile justice system including the development and implementation of indigenous justice strategies, Tribal juvenile codes, Tribal youth courts, Tribal juvenile drug courts, intake assessments, advocacy programs, and gender-specific programming and enhancing juvenile probation services and/or reentry programs; Services for youth residing within Tribal juvenile detention centers or soon to be released from such a center such as risk and needs assessments, educational and vocational programming, mental health services, substance abuse programs, family strengthening, recreational activities, and extended reentry aftercare to help successfully reintegrate the youth into the Tribal community; Enhance existing data systems, advance green technology and environmentally sustainable activities, and improve reporting capacity; Implement, monitor, and maintain Tribal juvenile detention standards. Equipment: Computer hardware and software for Internet access and e-mail capability, cell phones, telephones, pagers, printers, fax machines, copiers, as needed for program implementation (**Note:** Applicants are encouraged to budget for one computer system with Internet access and e-mail capability, if one system is not already available); General office supplies, postage, and other supplies necessary to create outreach materials such as posters, flyers, etc. Training: Consultant and contract services for professional support and expert knowledge to assist with the development/enhancement of the program, such as training, treatment, information technology, and evaluation; Mileage reimbursement, air travel, lodging, and per diem associated with mandatory training (see Part G, III). Travel: Airfare, lodging, and mileage reimbursement associated with DOJ-required training.

Specific Requirements
☐ **Travel**: In addition to budgeting for travel costs associated with the trainings identified in the "Budget Detail Worksheet and Narrative" section of this solicitation (page 7), applicants should also budget travel for attendance at: 1) one 3-day strategic planning session for up to 5 people; and 2) two 3-day regional training sessions for 2 people.

II. Amount and Length of Awards

All project start dates should be on or after September 1, 2011. DOJ has the discretion to make grants for greater or lesser amounts than requested and to negotiate the scope of work and budget with applicants prior to the awarding of a grant.

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

Purpose Area	**Estimated Amount of Funding Available**	**Estimated Number of Awards to be Made; Estimated Award Amounts**	**Length of Award**
1. Public safety and community policing (COPS)	$38 million	Approximately 60 Awards; Approximately $450,000-$1,000,000 per award. Awards are based on several factors, including the current sworn force strength of the Tribal agency.	3 years
2. Methamphetamine enforcement (COPS)	$4 million	Approximately 20 awards; approximately $200,000 per award.	3 years
3. Justice systems, and alcohol and substance abuse (BJA)	$27 million	Approximately 60 awards; Approximately $250,000-500,000 per award.	3 years
4. Corrections and correctional alternatives (BJA)	$9 million	Estimated 5-8 awards for Planning grants, approximately $150,000 per award; Estimated 5-8 awards for Renovation/Construction grants, approximately $1 million per award; Estimated 3-5 awards for developing and implementing correctional alternatives, approximately $350,000 per award.	3 years
5. Violence against women (OVW)	$41.5 million	Approximately 75 awards; approximately $300,000-$900,000 per award. The budget guideline for applicants who have never received a DOJ grant is $450,000 per award.	3 years
6. Elder abuse (OVC)	$1,505,000	Approximately 7 awards; up to approximately $215,000 per award.	3 years

7. Juvenile justice (OJJDP)	$1.1 million	Estimated 3-5 awards; approximately $250,000-$300,000 per award.	3 years
8. Tribal youth program (OJJDP)	$17 million	Approximately 50 awards; approximately $300,000-$500,000 per award.	3 years

III. Additional Budget Information

Supplanting: Generally, DOJ funds must be used to supplement existing funds for program activities and may not replace (supplant) non-federal funds that have been appropriated for the same purpose. Grant funds must be used to increase the amount of state, local, Tribal, or Bureau of Indian Affairs funds that otherwise would be budgeted for these purposes in the absence of DOJ grant funding. For additional guidance regarding supplanting, including DOJ program-specific examples, refer to the "Coordinated Tribal Assistance Solicitation Guidance Regarding Supplanting" FAQ at www.tribaljusticeandsafety.gov.

Limitation on Use of Award Funds for Employee Compensation; Waiver: With respect to any award of more than $250,000 made under this solicitation, federal funds may not be used to pay total cash compensation (salary plus bonuses) to any employee of the award recipient at a rate that exceeds 110% of the maximum annual salary payable to a member of the Federal Government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year (currently $197,670). The 2011 salary table for SES employees is available at www.opm.gov/oca/11tables/indexSES.asp. Note: A recipient may compensate an employee at a higher rate, provided the amount in excess of this compensation limitation is paid with non-federal funds. (Any such additional compensation will not be considered matching funds where match requirements apply.)

The limitation on compensation rates allowable under an award may be waived on an individual basis at the discretion of the Assistant Attorney General (AAG) for the Office of Justice Programs, or the Director of the Office on Violence Against Women, as appropriate. (Waivers are not applicable to the Office of Community Oriented Policing Services.) An applicant that wishes to request a waiver must include a detailed justification in the budget narrative of its application. Unless the applicant submits a waiver request and justification with the application, the applicant should anticipate that DOJ will request that the applicant adjust and resubmit its budget.

The justification should include: the particular qualifications and expertise of the individual, the uniqueness of the service being provided, the individual's specific knowledge of the program or project being undertaken with award funds, and a statement explaining that the individual's salary is commensurate with the regular and customary rate for an individual with his/her qualifications and expertise, and for the work that is to be done.

IV. Performance Measures

To assist in fulfilling the Department's responsibilities under the Government Performance and Results Act (GPRA), P.L. 103-62, applicants who receive funding under this solicitation must provide data that measure the results of their work.

This solicitation has one overarching objective that applies to all programs and separate objectives for each Purpose Area. For each applicable Purpose Area, sample performance measures and required data are listed. The listed measures and data are not exhaustive, but

are intended to provide applicants with insight into the measures and data on which they will be expected to report.

Submission of performance measures data is not required for the application. Performance measures are included as an alert that successful applicants will be required to submit specific data to DOJ as part of their reporting requirements after an award is made. Grantees will be required to provide the data requested in the "Sample Data Grantee Must Provide" column for each applicable objective so that DOJ can calculate values for the "Sample Performance Measure(s)" column. After awards are made, DOJ staff will provide additional information about how data should be collected and reported.

Objective	Sample Performance Measure(s)	Sample Data Grantee Must Provide
Overarching objective: Improve the grant planning and application processes for Department of Justice Tribal grant applicants.	Number of collaborative partners involved in the comprehensive planning stage.	Number of collaborative partners involved in the comprehensive planning stage (please specify by type).
Purpose Area #1: Public safety and community policing (COPS)	Effectiveness rating of COPS grant resources in increasing the community policing capacity of grantees. Effectiveness rating of COPS grant resources in increasing the technological capacity of grantees.	Annual progress reports providing an overview of grant purchases/implementation and implementation of community policing strategies.
Purpose Area #2: Methamphetamine enforcement (COPS)	Effectiveness rating of COPS grant resources in increasing the community policing capacity of grantees. Effectiveness rating of COPS grant resources in increasing the technological capacity of grantees. Status of full-time COPS officer positions awarded and effectiveness rating of COPS grant resources in implementing the Tribal Methamphetamine grant program.	Periodic progress reports providing an overview of grant purchases and implementation of community policing strategies.
Purpose Area #3: Justice systems, and alcohol and substance abuse (BJA)	Percent increase in the number of cases handled by Tribal courts. Number of full-time equivalent	Number of cases filed in the court during the prior period. Number of cases filed in the court during the current reporting period. Number of judicial and other

	(FTE) judicial and other court positions created or funded under the grant award. Percent reduction in the number of arrests for crimes where alcohol or substance abuse was a factor. Percent increase in number of individuals receiving treatment services as a result of this program. Percent increase in number of participants at Tribal community prevention trainings.	court positions created as a result of the grant during the reporting period. Number of arrests for crimes where alcohol or substance abuse was a factor for the period prior to grant funding. Number of arrests for crimes where alcohol or substance abuse was a factor for the current reporting period. Number of individuals receiving treatment services for the period prior to grant funding. Number of individuals receiving treatment services as a result of this program during the current reporting period. Number of participants at Tribal community prevention trainings during the period prior to grant funding. Number of participants at Tribal community prevention trainings during the current reporting period.
Purpose Area #4: Corrections and correctional alternatives (BJA)	Percent of Master Planning Checklist milestones completed during the reporting period. Number of programs (by type) implemented or enhanced as a result of facility renovation or construction.	Number of Master Planning Checklist milestones. Number of Master Planning Checklist milestones completed during the reporting period (please specify). Number of programs (by type) implemented or enhanced as a result of facility renovation or construction.
Purpose Area #5: Violence against women (OVW)	Number of professionals trained to respond to domestic violence, dating violence, sexual assault, and stalking. Percent of victims requesting services who received them.	Number of professionals trained to respond to domestic violence, dating violence, sexual assault, and stalking. Number of victims requesting and receiving services.

	Number and type of FTEs funded. Type of services provided to victims.	Number of FTEs funded during the reporting period. Type of FTEs funded. Type of services provided to victims.
Purpose Area #6: Elder abuse (OVC)	Number of educational materials/activities to promote Tribal awareness of elder abuse supported by this project. Number of collaborative partnerships formed to address elder abuse. Percent increase in the number of Tribal elder victims served as a result of the outreach program.	Number of educational materials/activities to promote Tribal awareness of elder abuse supported by this project. Number of collaborative partnerships formed to address elder abuse. Number of Tribal elder victims served in the period prior to the reporting period. Number of Tribal elder victims served as a result of the outreach program.
Purpose Area #7: Juvenile justice (OJJDP)	Number of juvenile offenders who receive graduated sanctions. Percentage of training participants who rated the training as satisfactory or better.	Number of juvenile offenders who receive graduated sanctions. Number of training participants and number who rated the training as satisfactory or better.
Purpose Area #8: Tribal youth program (OJJDP)	Number of program youth and/or families served. Percent of program youth who offend or reoffend (arrested/rearrested). Percent of program youth and/or families exhibiting desired change in targeted behaviors (i.e., substance use, antisocial behavior, truancy, gang involvement, etc.).	Number of program youth and/or families served. Number of program youth who offend or reoffend. Number of program youth and/or families exhibiting desired change in targeted behaviors.

H. Application Review and Evaluation Process

Applications should include all items listed on page 4 in "What an Application Should Include" and noted on the "Application Checklist" (section K). Applications will also be reviewed and evaluated based on the responses to the following sections:

I. Tribal Community & Justice Profile (45%)** (includes executive summary, demographic narrative, and problem statement & needs assessment)
II. Budget Detail Worksheet and Narrative (10%)**
III. Purpose Area Narrative for each Purpose Area the applicant is applying under (35%)**
IV. Demographic Form (5%)
V. Project/Program Timeline (5%)
VI. Indirect Cost Rate Agreement
VII. Other Attachments as needed

**Items noted by ** MUST be included in the application submission in order for the application to proceed to peer review.

DOJ is committed to ensuring a fair and open process for awarding grants. Each grant program office will review the application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with the solicitation.

Peer reviewers will be reviewing the applications submitted under this solicitation that meet basic minimum requirements. Each grant program office may use either internal peer reviewers, external peer reviewers or a combination to review the applications under this solicitation. An external peer reviewer is an expert in the field of the subject matter of a given grant program who is NOT a current federal employee. An internal reviewer is a current federal employee who is well-versed or has expertise in the subject matter of the particular grant program. Eligible applications will be evaluated, scored, and rated by peer reviewers. Peer reviewers' ratings and any resulting recommendations are advisory only.

Prior to award, applications for potential discretionary awards and cooperative agreements will receive a financial integrity review to examine proposed costs and the extent to which the Budget Detail Worksheet and Narrative accurately supports and explains project costs. This review will also assess whether costs are reasonable, necessary, and allocable under applicable federal cost principles and agency regulations. This financial review will be conducted by DOJ financial officers in consultation with the applicable grant program office. DOJ will also take into consideration the total amount of funding requested and the capacity of the Tribe to manage the funds. Past performance with DOJ grant funding will be considered in this review process.

Absent explicit statutory authorization or written delegation of authority to the contrary, all final grant award decisions will be made by the head of the DOJ awarding agency component (i.e., by the head of OJP, OVW, or COPS, as applicable), who may also give consideration to factors including, but not limited to, underserved populations, population served, geographic diversity, strategic priorities, past performance, and available funding when making awards.

I. How to Apply

Applications shall be submitted through DOJ's Grants Management System (GMS). Applicants should begin the process immediately to meet the GMS registration deadline, especially if this is the first time they have used the system. Complete instructions on how to register and submit an application in GMS can be found at www.ojp.usdoj.gov/gmscbt/. If you experience technical difficulties at any point during this process, please e-mail GMSHelpDesk@usdoj.gov or call 1–888–549–9901 (option 3), Monday–Friday (except federal holidays) from 6:00 a.m.–12:00 midnight Eastern Time. DOJ highly recommends starting the registration process as early as possible to prevent submitting the application past the specified deadline.

All applicants are required to complete the following six steps:

1. **Acquire a DUNS Number.** A DUNS number is required to submit an application in GMS. The Office of Management and Budget requires that all businesses and nonprofit applicants for federal funds include a DUNS (Data Universal Numbering System) number in their application for a new award or renewal of an existing award. A DUNS number is a unique nine or thirteen-digit sequence recognized as the universal standard for identifying and keeping track of entities receiving federal funds. The identifier is used for tracking purposes and to validate address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, one-time activity. Obtain a DUNS number by calling 1–866–705–5711 or by applying online at www.dunandbradstreet.com. Individuals are exempt from this requirement.

2. **Acquire or Renew Registration with the Central Contractor Registration (CCR) Database.** CCR registration is required to receive funding. DOJ requires that all applicants (other than individuals) for federal financial assistance maintain current registrations in the Central Contractor Registration (CCR) database. The CCR database is the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. Organizations that have previously submitted applications via Grants.gov are already registered with CCR, as it is a requirement for Grants.gov registration. **Please note**, however, that applicants must update or renew their CCR registration at least once per year to maintain an active status. Information about CCR registration procedures can be accessed at www.ccr.gov or by calling 866-606-8220. Applicants should ensure that their CCR registration is completed before starting the application process in GMS.

3. **Acquire a GMS Username and Password**. If you are a new user, please create a GMS profile by selecting the first time user link under the sign-in box of the GMS home page. For more information on how to register in GMS, go to www.ojp.usdoj.gov/gmscbt/. If you are a returning GMS user, please log into GMS with your current username and password. If necessary, please update your GMS profile containing your DUNS number and contact information. Please register in GMS at least one week prior to the application deadline.

4. **Search for the Funding Opportunity on GMS.** After you log into GMS or complete your GMS profile for your username and password, go to the Funding Opportunities link on the left-hand side of the page. Please select "Department of Justice" and "FY 2011 Coordinated Tribal Assistance Solicitation."

5. **Finalize Registration by Selecting the Apply Online Link Associated with the Solicitation Title.** The search results from step 4 will display the solicitation title along with the Registration and Application Deadlines for this funding opportunity. Please select the Apply Online button in the Action Column to create an application in the system.

> **Important Warning!** Each Tribe or Tribal consortium will be allowed only one application submission. An application can be revised in GMS up until the application deadline, April 21, 2011. Please note that only the final version of an application submitted in GMS will be considered. If a Tribe submits more than one application, only one application will be considered in the review process.

6. **Submit an Application Consistent with This Solicitation by Following the Directions in GMS.** Once submitted, GMS will display a confirmation screen stating your submission was successful. **Important:** You are urged to submit your application at least 72 hours prior to the due date of the application.

Note: The budget detail and narrative worksheet requires Excel 2007 or 2010.

Note: DOJ's Grants Management System (GMS) does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: ".com," ".bat," ".exe," ".vbs," ".cfg," ".dat," ".db," ".dbf," ".dll," ".ini," ".log," ".ora," ".sys," and ".zip."

Experiencing Unforeseen GMS Technical Issues

If you experience unforeseen GMS technical issues beyond your control which prevent you from submitting your application by the deadline, you must contact the Response Center **within 24 hours after the deadline** and request approval to submit your application. At that time, the Response Center will require you to email the complete grant application, your DUNS number, and provide a GMS Help Desk tracking number(s). After DOJ reviews all of the information submitted as well as contacts the GMS Help Desk to validate the technical issues you reported, DOJ will contact you to either approve or deny your request to submit a late application. If the technical issues you reported cannot be validated, your application will be rejected as untimely.

To ensure a fair competition for limited discretionary funds, the following conditions are not valid reasons to permit late submissions: (1) failure to begin the registration process in sufficient time; (2) failure to follow GMS instructions on how to register and apply as posted on its website; (3) failure to follow all of the instructions in the DOJ solicitation; and (4) technical issues experienced with the applicant's computer or information technology (IT) environment.

Notifications regarding known technical problems with GMS will be posted on www.tribaljusticeandsafety.gov.

J. Additional Requirements

Applicants selected for awards must agree to comply with additional legal requirements upon acceptance of an award. We strongly encourage you to review the information pertaining to these additional requirements prior to submitting your application. Additional information for each can be found at www.tribaljusticeandsafety.gov.

- Civil Rights Compliance
- Funding to Faith-Based Organizations
- Confidentiality and Human Subjects Protection (if applicable)
- Anti-Lobbying Act
- Financial and Government Audit Requirements
- National Environmental Policy Act (NEPA) (if applicable)
- Criminal Intelligence Systems (if applicable)
- DOJ Information Technology Standards (if applicable)
- Non-Supplanting of State or Local Funds
- Criminal Penalty for False Statements
- Suspension or Termination of Funding
- Non-Profit Organizations
- For-Profit Organizations
- Government Performance and Results Act (GPRA)
- Rights in Intellectual Property
- Federal Funding Accountability and Transparency Act Subaward Reporting System (FSRS)

K. Application Checklist

Before submitting your application, please address the following:

Eligibility

_____ Federally-recognized Tribe; or
_____ Tribal Consortium
_____ Organization that is acting as the *authorized designee* of a federally-recognized Tribe (Purpose Area #5 only).

In addition to the above, some Purpose Areas have specific eligibility criteria noted on pages 3-4 of the solicitation.

Registration

_____ Acquire a DUNS Number if applicant organization does not already have a DUNS Number.

_____ Acquire or renew registration with the Central Contractor Registration (CCR) database. Note: Applicants must update or renew their CCR registration at least once per year to maintain an active status.

_____ Acquire a GMS Username and Password. New GMS users will need to acquire a GMS Username and Password, and create a GMS profile. Returning GMS users should log into GMS with current username and password, and review and update your GMS profile, if necessary.

_____ Register with GMS:
_____ Log into GMS with your username and password;
_____ Go to the Funding Opportunities link, select "Department of Justice" and "FY 2011 Coordinated Tribal Assistance;" and
_____ Select the Apply On-Line button in the Action Column.

Application Submission Deadline

_____ Applications are due by 9:00 p.m. Eastern Time on April 21, 2011. **You are urged to submit your application at least 72 hours prior to the application submission deadline.**

_____ For applicants without Internet access only: Contact the Response Center at 1–800–421–6770 no later than March 21, 2011 to submit an application by alternative means.

Important Warning! Each Tribe or Tribal consortium will be allowed only one application submission. An application can be revised in GMS up until the application deadline, April 21, 2011. Please note that only the final version of an application submitted in GMS will be considered. If a Tribe submits more than one application, only one application will be considered in the review process.

The Application Contains:

_____ Tribal Community & Justice Profile, comprised of three parts:
  _____ Executive Summary
  _____ Demographic Narrative
  _____ Problem Statement & Needs Assessment

_____ One Budget Detail Worksheet and Narrative. The worksheet should contain a proposed budget for each Purpose Area for which funds are being requested. **Note:** For each Purpose Area for which funds are requested, you must budget for two required DOJ trainings.

_____ Purpose Area Narrative(s). Include a separate narrative for each Purpose Area under which the applicant is applying. Each narrative should include:
  _____ Project/program design and implementation
  _____ Capabilities and competencies
  _____ Impact/outcomes and evaluation/plan for collecting data for performance measures

_____ Demographic Form

_____ Project/program Timeline

_____ Indirect Cost Rate Agreement (if applicable)

_____ Other Attachments as necessary (Letters of Support, Resumes, Job Descriptions for Unfilled Positions, Memoranda of Understanding, Tribal Resolutions, etc.)

Please see section G, 1 (Listing of Purpose Areas) for Specific Application Requirements by Purpose Area.

Format for the Tribal Community & Justice Profile and Purpose Area Narrative(s):

_____ Double-spaced
_____ 8½ x 11 inch paper
_____ 1" standard margins
_____ 12-point font (Times New Roman is preferred)
_____ The Tribal Community & Justice Profile should be no more than 15 pages. The pages should be numbered "1 of 15," "2 of 15," etc.
_____ The narrative for each Purpose Area should be no more than 12 pages. Pages should be numbered "1 of 12," "2 of 12," etc.

Format for Timeline:

____ See Timeline template at www.tribaljusticeandsafety.gov.

Note that the following supporting documents are available at www.tribaljusticeandsafety.gov:

- Timeline template
- Budget detail worksheet and narrative, budget workbook instructions and sample budget worksheet and narrative
- Sample executive summary

- Demographic form
- Table of statutory authority
- Information about the Department of Justice and the program offices offering funding through this solicitation
- Calculation of Match Requirements for Purpose Area #7
- Acronyms and Abbreviations
- Frequently asked questions (FAQs)