



U. S Department of State
Bureau of Administration
Office of the Procurement Executive

**Proposal Submission Instructions (PSI)
for Department of State Applicants**

Updated: January 2024

Technically eligible submissions are those that are:

1. Received electronically via MYGRANTS
(<https://MyGrants.servicenowservices.com>) or Grants.gov
(www.grants.gov) by the designated due date and time,
2. Contain all complete application documents outlined in the Notice of Funding Opportunity (NOFO), Section D: Application and Submission Information
3. Heed all instructions outlined in the Notice of Funding Opportunity (NOFO) and these Proposal Submission Instruction (PSI).

Table of Contents

Section A: Application Registration Portals	3
A.1. SAMS/MyGrants Applications:	3
A.2. Grants.gov Applications:	4
Section B: Required Forms SF-424 series (D.2 of NOFO)	5
B.1. SF-424 Application for Federal Assistance	5
B.2. SF-424A Budget Information – Non-Construction Programs	7
B.3. SF-424B Assurances – Non-Construction Programs	10
B.4. SF-LLL Disclosure of Lobbying Activities (only if applicable)	10
Section C: Proposal Documents (D.2 of NOFO)	10
C.1. Cover Page and Executive Summary	11
C.2. Proposal Narrative	12
C.3 Budget Documents	14
C.3.1 Detailed Line-Item Budget	14
C.3.2 Budget Narrative	19
C.3.3. Budget Guidance for Foreign Public Entities/Public International Organizations	22
C.4. Program Monitoring and Evaluation Narrative and Tracker	22
C.5. Key Personnel	24
C.6. Timeline	24
C.7. Racial Equity and Underserved Communities Analysis	24

Section A: Application Registration Portals

MyGrants interfaces with sam.gov therefore it is required that applicants obtain a UEI and complete the registration process in sam.gov before proceeding with the application process. The sam.gov registration process can take 4-8 weeks. **START EARLY.**

Applicants are encouraged to **submit applications during normal business hours** (Monday – Friday, 9:00AM-5:00PM Eastern Standard Time (EST)). If an applicant experiences technical difficulties and has contacted the appropriate helpdesk but is not receiving timely assistance (e.g. if you have not received a response within 48 hours of contacting the helpdesk), you may contact the bureau point of contact listed in the NOFO in Section G. The point of contact may assist in contacting the appropriate helpdesk.

It is the responsibility of the applicant to ensure that it has an active registration in MyGrants or Grants.gov. The bureau bears no responsibility for disqualification that results from applicants not being registered before the due date, for system errors in either MyGrants or Grants.gov, or other errors in the application process.

A.1. SAMS/MyGrants Applications:

Applicants using SAMS/MyGrants for the first time will need their “New Organization Registration.” To register with SAMS/MyGrants, navigate to <https://MyGrants.servicenowservices.com> and click “Create an Account” under “New User?” On the pop-up select “Create a SAMS/MyGrants Applicant/Grantee Account” and complete all required fields. Once completed an email will be sent to verify the account created followed by Okta Account set-up which will require the use of a smartphone for multi-factor authentication (MFA). If an applicant does not have accessibility to a smartphone during the time of creating an account, please contact the helpdesk.

SAMS/MyGrants Help Desk:

For assistance with SAMS/MyGrants accounts and technical issues related to the system, please contact the ILMS help desk by phone at +1 (888) 313-

4567 (toll charges apply for international callers) or through the Self-Service online portal that can be accessed from [ILMS Self Service Portal](#). Customer support is available 24/7.

A.2. Grants.gov Applications:

Applicants who do not submit applications via SAMS/MyGrants may submit via www.grants.gov.

The individual registered in sam.gov as the EBiz POC must be the individual to create the grants.gov account with same email address as used in sam.gov and add a profile with grants.gov using the UEI. The EBiz POC can then delegate administrative roles to other users. Read the Help article, [Manage Roles for Applicant](#) for instructions.

More information can be found at [Applicant Registration](#), which includes how to apply for grants, track my application, workspace overview, and applicant training.

Note: Grants.gov recommends using Adobe Acrobat Reader for Windows or MAC OS. Adobe Reader version 9.x is no longer compatible for use with grants.gov workspace PDF forms.

Applicants will receive a validation e-mail from Grants.gov upon the successful submission of an application. Validation of an electronic submission via Grants.gov can take up to two business days. Applicants are strongly encouraged to take a screenshot of the checklist showing all documents submitted in case any document fails to upload successfully and for providing proof to the helpdesk.

Grants.gov Helpdesk:

For assistance with Grants.gov, please call the Contact Center at +1 (800) 518-4726 or email support@grants.gov. The Contact Center is available 24 hours a day, seven days a week, except federal holidays.

See <https://www.opm.gov/policy-data-oversight/pay-leave/federal-holidays/> for a list of federal holidays.

Section B: Required Forms SF-424 series (D.2 of NOFO)

NOTE: The SF-424 series forms are optional but strongly encouraged for Foreign Public Entities (FPEs) and Public International Organizations (PIOs). All other entities or organizations not recognized as FPEs or PIOs are required to complete the SF-424 series forms.

Consistent with 2 CFR 200.1 Department of State federal assistance policy defines Foreign Public Entity as:

- A foreign government or foreign governmental entity.
- A public international organization (PIO), which is an organization entitled to enjoy privileges, exemptions, and immunities as an international organization under the International Organizations Immunities Act (22 USC § 288 et. seq. (2017)) or is otherwise determined to be a PIO based in consultation with the Office of the Legal Adviser.
- An entity owned (in whole or in part) or controlled by a foreign government; or
- Any other entity consisting wholly or partially of one or more foreign governments or foreign governmental entities.

If the applicant is unsure if it qualifies as a FPE or PIO or if it is and is legally prohibited from completing any of the SF-424 forms, contact the POC in Section G.1 of the NOFO at least ONE week prior to the submission deadline.

B.1. SF-424 Application for Federal Assistance

Organizations must complete, sign, and submit as directed on SAMS/MYGRANTS or grants.gov. Please note that all communication regarding the application will be directed to the POC listed on the SF-424

1. Type of Submission: Application.
2. Type of Application: New.
3. Date Received: Leave blank. This will be assigned automatically.

4. Applicant Identifier: Leave blank.
5. (5a.) Federal Entity Identifier: Leave blank. (5b.) Federal Award Identifier: Leave blank.
6. Date Received by State: Leave blank. This will be assigned automatically.
7. State Application Identified: Leave blank. It is assigned automatically.
8. (8a.) Enter the legal name of the applicant organization. Do not list abbreviations or acronyms unless they are part of the organization's legal name. (8b.) Employer/Taxpayer ID Number: Non-U.S. organizations that do not have an IRS EIN enter 44-4444444. (8c.) Enter organizational Unique Entity Identifier number (UEI). (8d.) Enter the headquarters address of the applicant. (8e.) Enter the name of the primary organizational unit (and department or division) that will undertake the assistance activity as applicable. (8f.) Enter the name, title, and all contact information of the person to be contacted on matters involving this application. Please note this is the only person to receive updates on the submitted application.
9. Select an applicant type: Select the type of organization applying.
10. Name of Federal Agency: Department of State.
11. Mirror the Assistance Listing Number on the NOFO. Starts with 19.XXX
12. Enter the Funding Opportunity Number and title. This title and number will already be entered on electronic applications.
13. Enter the Competition Identification Number and title. This number will already be entered on electronic applications.
14. Areas Affected by Project: Enter country or region intended for project. Multiple countries may be entered for regional programs.
15. Enter the descriptive title of applicant's project. Note, there is a 30-character limit including spaces. Therefore, short concise titles are encouraged

16. (16a.) Congressional districts of Applicant: Applicants based in the U.S. should enter congressional district. Foreign applicants should enter "90."
(16b.) All applicants should enter "70."
17. Enter projected start date and projected end date. Refer to the funding opportunity for guidance on projected start dates.
18. (18a.) Enter the amount requested for the project described in the full proposal under "Federal". (18b.) Enter any cost-share under "Applicant." If not proposing cost-share, enter zeros. (18c-f.) Please enter zeros. (18g.) The total should automatically populate.
19. Select "c. Program is not covered by E.O 12372."
20. Select the appropriate box. If the answer is "yes" to this question, provide an explanation.
21. Enter the name, title, and all contact information of the individual authorized to sign the application on behalf of the applicant organization.

B.2. SF-424A Budget Information – Non-Construction Programs

Please note: The person who signs the SF-424A must have legal authority to do so on behalf of the organization.

Budget Summary

- A. Grant Program Function or Activity: If not pre-populated, enter Bureau function. For example, for the Bureau of Energy Resources, enter "Energy Resources." For the Bureau of European and Eurasian Affairs, enter "European and Eurasian Affairs." Click Save. Then click on the hyperlink under either "Grant Program Function or Activity" or the blue (i).
- B. Catalog of Federal Domestic Assistance Number: If not pre-populated, enter the Catalog of Federal Domestic Assistance number on the NOFO. Starts with 19.XXX

- C. Federal (Unobligated): Leave these fields blank.
- D. Non-Federal (Unobligated): Leave these fields blank.
- E. Federal (New/Revised): Enter the amount of federal funds requested for this program.
- F. Non-Federal (New/Revised): If cost-share is applicable (whether required by the NOFO or provided voluntarily), enter the amount of any other funds the applicant will use towards this program.
- G. Total: If not pre-populated, enter the total cost of this program (Federal + Non-Federal.)

Budget Categories

Object Class Categories A-K: Under the first column “Object Class Categories” click on each of the hyperlinked cost categories to enter the total cost for each class category for ‘Program (1)’. In the total column, to the far right, the form should automatically show the sum. Columns indicated for Program 2, 3, and 4 should be left blank.

Object Class Categories Program Income: Enter 0.

Non-Federal Resources (Only complete this section if the proposal includes required cost-share or if providing voluntary cost-share.)

Click the title under the Grant Program.

- Grant Program: If not pre-populated, enter Bureau function. For example, for the Bureau of Energy Resources, enter “Energy Resources.” For the Bureau of European and Eurasian Affairs, enter “European and Eurasian Affairs.”
- Applicant Column: If applicable, enter cost-share amount provided by the applicant.
- State Column: Leave blank.

- Other Sources Column: If applicable, enter the cost-share amount provided by other donors.
- Total Column: In the total column, to the far right, the form should automatically show the sum for total amount for all non-federal resources.

Forecasted Cash Needs

Forecasted Cash needs are the funds award recipients will withdraw from the Payment Management System (PMS) or through a SF-270 payment request form on an as needed basis. Applicants may list their forecasted cash needs by year or leave it blank. Forecasted cash needs by quarter are not required, only the total sum is necessary.

- Federal Row: Click on “Federal.” Enter the total amount of federal funds requested for the program in the total column.
- Non-Federal Row: Click on “Non-Federal.” Enter the total amount of non-federal funds, also known as cost-share, you expect to expend during the program in the total column.

Budget Estimates of Federal Funds Needed for Balance of the Program and/or Projects

- Grant Program: Click the title entered. If not pre-populated, enter Democracy, Human Rights, and Labor.
- First Year-Fourth Year Columns: Complete the estimated amounts for each year.

Click Save.

Other Budget Information

- Direct Charges: Leave blank.
- Indirect Charges: Leave blank.
- Remarks: Leave blank.

Click Save & Return.

B.3. SF-424B Assurances – Non-Construction Programs

This form must be signed online in SAMS/MYGRANTS or Grants.gov. All sections of this form must be filled out and signed. Please note, FPEs or PIOs that have opted to complete all required forms may submit an additional letter declaring the following:

“Our organization is a Foreign Public Entity/Public International Organization and therefore is not subject to any of the assurances and certifications referring to US law.” Ensure the document is signed by an Authorized Official. The Authorized Official is generally the grant signatory at the organization or business.

B.4. SF-LLL Disclosure of Lobbying Activities (only if applicable)

The filing of the SF-LLL form is required pursuant to 31 U.S.C. 1352 for each payment or agreement to make payment to any lobbying entity for influencing or attempting to influence an officer or employee of any Federal agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with a covered Federal action. This applies to actions such as the awarding of any Federal contract, the making of any Federal grant, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, or cooperative agreement. This does not apply to payments of reasonable compensation to the extent that the payment is for agency and legislative liaison activities not directly related to a covered Federal action or for professional or technical services rendered directly in the preparation, submission, or negotiation of any bid, proposal, or application for a Federal contract, grant, or cooperative agreement or for meeting requirements imposed by or pursuant to US law as a condition for receiving a Federal contract, grant, or cooperative agreement. Any person who fails to file the required disclosure may be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Section C: Proposal Documents (D.2 of NOFO)

For all proposal documents, please ensure:

- All documents are in English, and all costs are in U.S. Dollars. If an original document within the application is in another language, an English translation must be provided (please note the Department of State, as indicated in 2 CFR 200.111, requires that English is the official language of all award documents). If any document is provided in both English and a foreign language, the English language version is the controlling version,
- All pages are numbered, including budgets and attachments,
- All documents are formatted to 8 ½ x 11 paper; and,
- All documents are single-spaced, 14-point Calibri font, with 1-inch margins. Captions and footnotes may be 10-point Calibri font. Font sizes in charts and tables, including the budget, can be reformatted to fit within 1 page width.

C.1. Cover Page and Executive Summary

Applicants must submit a cover page with an executive summary (not to exceed one (1) page, preferably as a Word document and in table form):

Organization Name	
Federal Assistance Listing Number	19.XXX (<i>refer to NOFO</i>)
Program Title	<i>(not to exceed 30 characters)</i>
Target Country/Countries/Region	<i>(Describes the funding location or area where the Bureau/Embassy intends to fund the project.) This may be general and revised after the recipient is in negotiation phase of pre-award.)</i>
Period of Performance	<i>XX months</i>
Total Federal Share	<i>(in USD)</i>
Point of Contact	(name, title, email, phone number, address is optional)
Executive Summary	Briefly and clearly outline the (1) the problem statement addressed by the project (2) research-based evidence justifying the applicant's approach, and (3) quantifiable project outcomes and impacts.

Applicants are welcome to include or attach organization logos or artwork in the background.

C.2. Proposal Narrative

Not to exceed fifteen (15) pages, preferably as a Word document). Please note the fifteen-page limit **does not include** the Cover Page/Executive Summary, Detailed Budget, Budget Narrative, Logic Model, Key Personnel, Timeline or Attachments. The narrative must include and be organized as follows:

- Introduction to the Organization: A description of past and present operations, showing ability to carry out the project, including information on relevant similar type projects from previous federal grants or from other donors. This section should not be used to list every grant received. Rather identify a few of the most recent, relevant projects and identify by title, agency or organization, brief description of the applicant was funding to do and the impact achieved in meeting the project's goal.
- Problem Statement - Clear, concise summarize the basis and reasons for implementing a program. Identify:
 - a. Who - Identify the group affected by the problem and/or the stakeholders involved
 - b. What - Describe the scope and subject of the issue
 - c. When - Describe the timing of the issue and what contextual factors might influence that timing
 - d. Where - Identify the location of the issue or problem
 - e. Why - Document the underlying root causes of the issue or problem
 - f. How - Describe how the issue affects the stakeholders
- Program Methods and Design - A description of how the program is expected to work to solve the stated problem and achieve the goal. If applicable identify complementarity efforts or lessons learned from past projects that will be used to achieve goals and objectives.

- Program Goal: The goal describes the broader, long-range outcome or concept intended. Goals do not include timelines or methods for achievement. Rather, goals are general statements of a desired result. Programs generally have one goal that is only one sentence.
- Program Objective(s): Objectives unlike goals, are brief, clear statements that describe what will be done within a specific timeframe to help achieve or advance a goal. Objectives are applicant focused, and should be SMART:
 - Specific: Detailed and specifies what will be achieved
 - Measurable: have associated metrics or measurements of success
 - Attainable: appropriately challenging, objectives can be reasonably attained given the available resources
 - Relevant: align with the policy/program goal and appropriate within the country or beneficiary audience
 - Time-Bound: achievable within the timeframe of the program
- Program Activities: Describe how the activity will be carried out. Should be clearly developed and sufficiently explain the resource and time requirements identified (inputs) and things done or produced (outputs). Where appropriate, identify target areas, or where actions are happening, participant groups or selection criteria for participants; how relevant stakeholders will be engaged; actions taken by consultants, sub-recipients or vendors as appropriate/relevant. Demonstrate how the activity will support and advance equity and engage underserved communities in program administration, design, and implementation.
- Outcomes: The results or effects of the objective(s). What are the detailed, measurable statements that outline the end results? Outcomes are intended-audience focused. What will the benefitting individuals, countries or audiences have learned, accomplished or be able to do after the project has been completed? Collectively, outcomes advance or further the program goal.
- Risk Analysis – Risks are unavoidable – all projects inherently contain both internal and external risks. However, with proper identification and management, risks can be prepared for, minimized, or mitigated. Identify

assumptions followed by internal and external risks associated. Rate the likelihood of each risk as “high,” “medium,” or “low,” explain the potential impact of the risks on the project and identify actions that could help mitigate the risks. This can be provided in narrative or chart format.

- Future Funding or Sustainability - This is not the same as Monitoring and Evaluation and should describe the applicant’s plan for continuing the project beyond the grant period, or the availability of other resources to continue, if applicable.

C.3 Budget Documents

C.3.1 Detailed Line-Item Budget

Entities and organizations **not recognized as FPEs or PIOs** are required to submit detailed budget information according to the OMB cost categories (see SF-424A as a sample). Budget expenses should be submitted preferably as one Excel workbook and include three (3) columns describing the request to OES, any required or voluntary cost sharing, and the total budget. Costs must be in U.S. dollars. The attached “Budget Guidance Template for Multi-Year Awards (FY24)” is the preferred format for submission. Detailed line-item budgets for sub-grantees should be included as additional tabs within the Excel workbook (if available at the time of submission).

Note: Applicants are welcome to delete columns associated with multiple years if submitting a proposal that will only extend to one year. Alternatively, applicants are welcome to add columns for additional years.

Summary Budget

The summary budget should be included as the first tab of the budget workbook.

A synopsis of the detailed line-item budget, the summary must be organized with the following columns: federal requested per year, total cost share for all years, and total budget for the program.

Please include in the summary budget header the applicant organization's name, program title, and duration of the program.

For a template summary budget please see tab two (2) of "Budget Guidelines-Template for Multi-Year Awards (FY2023)," attachment to the NOFO

Detailed Line-Item Budget

The detailed line-item budget should outline specific cost requirements for proposed activities and must be organized according to the OMB cost categories. The detailed line-item budget should be included as a tab along with the summary budget. Detailed line-item budgets for sub-grantees should be included as additional tabs within the Excel workbook (if available at the time of submission).

For a sample detailed line-item budget template please see tab three (3) of "Budget Guidelines-Template for Multi-Year Awards (FY2023)," attachment to the NOFO.

Applicants should demonstrate cost-effectiveness of USG funds by presenting reasonable budgets based on real estimates. Budgets that either significantly over-estimate or under-estimate line-item amounts will not be viewed as cost-effective.

To protect personal identifiable information, applicants are discouraged from identify employees by names on the detailed line-item budget. The detailed line-item budget will be incorporated into the award agreement.

Cost Categories

- Personnel - Staffing of employees should be appropriate to the successful implementation of the proposal and cost should conform to the requirements identified in [2 CFR 200.430](#). In general, direct employees of the non-federal entity whether receiving benefits or not are considered personnel. Consultants or contractors hired through a contractual agreement to assist with the project should be included under F.

Contractual. Identify employees by each position title and brief description of duties.

- Fringe Benefits - Allowances and services provided by employers to their employees as compensation in addition to regular salaries and wages. Specify the type & rate and explain how benefits are computed for each category of employee. Fringe benefits include, but are not limited to, the costs of leave (vacation, family-related, sick, or military), employee insurance, pensions, and unemployment benefit plans.
- Travel – Assign travel of personnel to identified activities or monitoring outlined in the proposal work plan. Travel costs must be consistent with [2 CFR 200.475 Travel Costs](#). Travel modes may include airfare, train, bus, public or private car. Lodging and Per diem rates must be consistent with organizational policy rates. In the absence of policy rates, per diem rates may not exceed the published U.S. government allowance rates. Do not include travel for participants or consultants under this section.
- Equipment – defined as tangible personal property having a useful life of more than one year and an acquisition cost of \$5,000 or more. Purchase must comply with [2 CFR 200.313](#).
- Supplies – means all tangible personal property below \$5,000 and needed specifically for the implementation of project activities, whether allocated on full or partial basis. A computing device is a supply if the acquisition cost is less than the lesser of the capitalization level established by the non-Federal entity for financial statement purposes or \$5,000, regardless of the length of its useful life.
- Contractual - Inclusive of sub-recipients, procurement contracts (audits, program specific IT services, etc.) and third-party evaluation contracts. If charged as a direct cost, renting or leasing agreements for office space/real property or equipment specifically for this program. This section should NOT include consultancy contracts.

- Sub-recipients: Typically, other non-government organizations who work with the prime applicant to carry out a portion of the award's objectives and performs specific activities identified in the proposal. Sub-recipients provide technical expertise that provides strategic or programmatic value. Sub-recipients often assist the prime with programmatic direction. The prime functions as a pass-through, so the sub-recipient is responsible for the management of their portion of the federal funding received and must also comply with federal regulation. See [2 CFR 200.1 Subaward](#). Subrecipients agreements are subject to [2 CFR 200.332 Requirements for pass-through entities](#). Sub-recipients can be thought of as co-applicants. If applying as a consortium, one applicant must be the lead/prime applicant. Remaining consortium members would receive a sub-award as a sub-recipient under the prime. While at the discretion of the applicant, sub-recipients typically do not undergo a competitive process since they are a procurement action.
- Contractor: Typically, for-profit businesses that provide the applicant a service or good for their own use and creates a procurement relationship. See [2 CFR 200.1 Contract](#). Contractors do not assist the prime with programmatic direction or provide programmatic or technical value. Their actions operate in a competitive environment and the applicant is making a determination of selection based on price and value.
- Other Direct Costs - These will vary depending on the nature of the project but are typically costs associated with activities or costs that cannot be placed in other categories. Typical costs may include venue/rental costs; food/beverages, monthly subscriptions costs (software, research platforms, etc.); inoculation costs, gas for vehicles, etc. This section would include cost associated with participants support.
 - Participant support costs means direct costs for items such as stipends or subsistence allowances, travel allowances, and

registration fees paid to or on behalf of participants or trainees (but not employees) in connection with conferences, or training projects.

- Indirect Charges - Charges for overhead, facilities, or G&A may be recouped in different ways depending on applicability. See [2 CFR 200, "Cost Principles"](#) for non-profit organizations; Federal Acquisition Regulation (FAR) [48 CFR part 31](#) for commercial firms.
 - If your organization has an indirect cost-rate agreement (NICRA) with the U.S. Government, it will be requested prior to award issuance.
 - If your organization does not have a NICRA, you may claim up to 10% of Modified Total Direct Costs, as described in [2 CFR 200.1 Modified Total Direct Costs \(MTDC\)](#) and [2 CFR 200.414 Indirect \(F&A\) costs](#).
 - If your organization is relatively small and can easily identify shared costs among projects including rent; depreciation, facilities costs, etc., these may be directly allocated and charged as direct costs under Line H.

Cost-Share

Cost sharing is the portion of program costs not borne by DOS. Refer to the NOFO to determine whether cost sharing is required or encouraged. In general, applications that include in-kind and/or cash contributions from non-U.S. Government sources will be more competitive, since cost-sharing demonstrates a strong commitment to the activities and greater cost effectiveness.

Assign a US dollar monetary value to each in-kind and/or cash contribution. If the proposed project is a component of a larger program or initiative such as a public-private partnership, DO NOT include this as cost share.

Applicants should consider all types of cost sharing. Examples include the use of office space owned by other entities; donated or borrowed supplies and equipment; (non-federal) sponsored travel costs; waived indirect costs; and program activities, translations, or consultations. Other USG funding or foreign government funding does not constitute as cost sharing.

The recipient of an assistance award must maintain written records to support all allowable costs which are claimed as its contribution to cost share, as well as costs to be paid by the Federal government. Such records are subject to audit. The basis for determining the value of cash and in-kind contributions must be in accordance with [2 CFR 200.306 Cost sharing or matching](#). In the event the recipient does not meet the amount of cost sharing stipulated in their application, the Bureau's contribution may be reduced in proportion to the recipient's stated contribution.

C.3.2 Budget Narrative

Entities and organizations **not recognized as FPEs or PIOs** are required to submit narrative information, preferably as a Word document, that explain the methodology considerations for each specific line identified in the Excel document.

The budget narrative must support the activities described in the proposal and provide additional information that might not be readily apparent in the detailed line-item budget. Do not simply repeat what is represented numerically in the budget, i.e. salaries are for salaries or travel is for travel. If the detailed budget includes sub-awards, please include a separate budget narrative for each sub-award budget.

Provide details on the purpose of costs, reasonability of costs, cost price analysis, allocation methodology, explain any yearly variances in unit prices, and tie expenses to program activities and/or objectives where appropriate. Information should describe prices used when costs have been averaged for the purposes of the calculation; when or if there is a reduction in a typical cost due to leveraging other resources; when costs are inflated due to specific considerations; or when atypical costs are included due to special circumstances. Provide information on considerations such as translations, multi-media approaches as also described in the proposal narrative, procurement by local vendors or need to import due to unavailability, specific needs of different audiences, costs related to country limitations, etc.

For ease of review, applicants should order the budget narrative as presented in the detailed budget. Applicants should consider and/or address the following:

- Personnel Cost - should be appropriate to the program needs to include support staff such as HR, IT, Finance, etc. Or provide an explanation as to why these support positions are not needed or if they will be recouped under indirect costs. Provide a description of duties and responsibilities as it relates to proposal activities and communication with the bureau and sub-recipients as appropriate. Note any special expertise being leveraged where appropriate and explain the rationale behind the level of effort contribution.
- Fringe - Explain how benefits are computed for each category of employee. For example, costs may be derived from historical costs or calculated as a percentage of salaries and wages. If the costs are calculated as a percentage of salaries and wages, provide explanation of alignment with written internal policy, explanation of country law or documentation in their Negotiated Indirect Cost Rate Agreement (NICRA).
- Travel - Explain differences in fares among travelers on the same routes. All travel must be in compliance with the Fly America Act. The narrative should recognize and address how this requirement was factored into budgeting.
- Equipment - Provide justification for any PURCHASED equipment. If equipment is replacing previous equipment, provide more information on equity among other projects or certification that the equipment is used solely for the intended project. Note: If a computing device cost more than the capitalization level established by the applicant, regardless of the length of its useful life provide this explanation of internal policy for recording under equipment.
- Supplies – If allocated between two or more projects provide explanation of allocation.
- Contractual - Sub-recipients must be legally registered organizations and acquire a UEI (certain exceptions apply). Both sub-recipients and contractors must be checked on sam.gov to ensure they are not excluded from receiving USG funding. Identify and justify requests for deviations

from internal procurement policies for non-competitive procurements. Contracts for goods and/or services do not require a separate tab in the Excel workbook. Sub-recipient budget narratives may be incorporated into the prime recipient budget narrative or in a separate document. Similar to the prime recipient budget narrative, details should be provided on how costs were calculated, staff responsibilities, and specific activities being supported. Identify and provide rationale for any requests to issue sub-awards as Fixed Amount Awards.

- Other Direct Cost – If charged as direct costs, explain joint or partially allocated costs that may not be recouped through indirect costs or are shared with another project.
- Indirect Costs - If your organization has a negotiated indirect cost-rate agreement (NICRA) with the U.S. Government, it will be requested prior to award issuance. NICRA agreements must be active at the time of award issuance. If expired, provide a status update. Alternatively, any non-Federal entity that does not have a current negotiated (including provisional) rate, may elect to charge a de minimis rate of 10% of modified total direct costs (MTDC) which may be used indefinitely. No documentation is required to justify the 10% de minimis indirect cost rate. Note that costs must be consistently charged as either indirect or direct costs but may not be double charged or inconsistently charged as both. If chosen, this methodology once elected must be used consistently for all Federal awards until such time as a non-Federal entity chooses to negotiate for a rate, which the non-Federal entity may apply to do at any time. Organizations which are relatively small and can easily identify shared costs among projects must make the request to directly allocate shared costs in the narrative and provide methodology for allocation.

With proper explanation, the bureau WILL CONSIDER budgeted line items for:

- Independent evaluations to assess the project's impact (costs must be built into the overall original budget proposal and must be reasonable).

- Costs associated with an internal evaluation conducted by the applicant (costs must be built into the overall original budget proposal and must be reasonable).
- Costs associated with childcare for participants in the program (rationale should be referenced in the gender and inclusion analysis as well).

C.3.3. Budget Guidance for Foreign Public Entities/Public International Organizations

Entities and organizations **recognized as FPEs or PIOs** are not required to submit detailed budget information according to the OMB cost categories. A detailed budget and budget narrative broken down by activity may be provided instead. Costs must be in U.S. dollars.

Preferably as an Excel workbook, the activity based detailed budget information should identify lines associated with labor (inclusive of contractual or consultancy staff), participant support costs, travel, and other activity related expenses as appropriate for each activity identified. While [2 CFR 200, Subpart E—Costs Principles](#) does not apply to FPEs and PIOs, it should be used as a guide to assist in determining reasonableness.

Budget narrative information, preferably as a Word document, should explain the methodology considerations for each activity and other cost considerations or special circumstances that are helpful in determining reasonableness.

C.4. Program Monitoring and Evaluation Narrative and Tracker

This is a two (2) component submission requirement.

1. Monitoring and Evaluation Narrative:

Preferably a one-page Word document, the narrative outlines how a project's M&E system will be carried out and by whom. It details how you will track your project's performance toward its objectives, over

time. Provide a clear description of the approach and data collection strategies and tools to be employed (e.g., pre- and post-test surveys, interviews, focus groups). The description should include how the applicant will track and document whether activities occurred (outputs) and the results or changes caused by these activities (outcomes). If the project includes work with local partners or sub-partners, explain how M&E efforts will be coordinated amongst these organizations. Explain if an external evaluation will be included. Evaluations, internal or external, should be systematic studies that use research methods to address specific questions about project performance. They should provide a valuable supplement to ongoing monitoring activities. Evaluation activities generally include baseline assessments, mid-term and final evaluations.

2. Monitoring and Evaluation Tracker

Preferably as an Excel workbook, the M&E plan should draw on the objectives, activities and expected changes from the logic model, and link those areas to indicators with output- and outcome-based indicators. It explains how data will be collected (data collection methods) to show that certain changes occurred. It outlines baselines (where your project is starting) and quarterly targets (what you would like to achieve) for each indicator. Please see “Sample Monitoring Indicator Tracker” included as an attachment to the NOFO.

Note: If recommended for funding, the panel and/or bureau may negotiate the inclusion of additional Department of State Foreign Assistance indicators. These indicators assist the bureau in tying projects to larger bureau program objectives for Department’s Managing for Results Framework. More information on this policy framework and the foreign assistance master indicator list can be found on the [Foreign Assistance Resource Library](#). After award issuance, the M&E plan will accompany performance reports to document progress on indicators.

C.5. Key Personnel

Not to exceed two (2) pages and preferably as a Word document, this represents staff within your organization or outside of your organization (subgrantee, consultants, contractors), carrying out administrative and/or technical responsibilities, who are integral to the success of the program. Include short bios that highlight relevant professional experience. Provide names, titles, roles and experience/qualifications of key personnel involved in the program. Given the limited space, inserting CVs are not recommended but may be submitted in addition as an attachment. Generally limited to 3-5 individuals.

C.6. Timeline

Not to exceed one (1) page, preferably as a Word document or Excel sheet, the timeline of the overall proposal should include activities, evaluation efforts, and program closeout. Sufficient time should be included to conduct and finalize internal/external evaluations and allow any sub-recipients time for final reporting, as applicable.

Please see “Sample Timeline” included as an attachment to the NOFO.

C.7. Racial Equity and Underserved Communities Analysis

In accordance with the [Executive Order on Advancing Racial Equity and Underserved Communities](#), proposals must demonstrate how the program advances equity with respect to race, ethnicity, religion, income, geography, gender identity, sexual orientation, and disability. The proposal should also demonstrate how the program will further engagement with underserved communities and with individuals from underserved communities. Proposals must demonstrate how addressing racial equity and underserved communities will enhance the program’s goals and objectives, as well as the experience of participants.

The support of underserved communities will be part of the review criteria for this opportunity. Therefore, proposals should clearly demonstrate how the program will support and advance equity and engage underserved communities in program administration, design, and implementation.

A Racial Equity and Underserved Community analysis helps consider the different ways in which activities might impact and be impacted by the community, country, and region where activities take place. Programs should seek strategies for integration and inclusion of individuals/organizations/beneficiaries that can bring perspectives based on their religion, sex, disability, race, ethnicity, sexual orientation, gender identity, gender expression, sex characteristics, national origin, age, genetic information, marital status, parental status, pregnancy, political affiliation, or veteran's status. Below is an illustrative list of questions to help gender and inclusion analysis. **Recipients are NOT REQUIRED to respond to every question or duplicate this chart in their proposal.** Findings from the applicant's analysis should be accounted for at the design phase and integrated throughout proposal documents, as appropriate.

Domain Consideration		Cross-Cutting Questions
Laws, Policies, Regulations, and Institutional Practices	Are there any laws or policies that address inequality or discrimination, current or past? How could treatment under the law, and by official policies and institutions in the country, impact engagement with intended audiences?	Have you engaged or consulted with the communities or people with whom you want to work? What do local equality groups think about the work?
Cultural Norms, Beliefs and Gender Roles	What is expected of what responsibilities are held by different genders? What stereotypes exist and how do they affect engagement in activities? How do gender roles and responsibilities, inside and outside the home, impact equitable participation? Who decides, influences,	Have they flagged any potential concerns or unintended consequences? Who would benefit from or be burdened by your proposal? Is anyone better off?

	and exercises control over material, human, intellectual, and financial resources in the family, community and country?	
Access to and Control over Assets and Resources	Do men and women have equal control over and the capacity to use resources – assets, income, education, social benefits, services, technology – and information necessary to be an active and productive participant in society? Are resources accessible to all people regardless of physical, socioeconomical status.	