

NATIONAL PARK SERVICE FINANCIAL ASSISTANCE: NOTICE OF INTENT TO AWARD

This announcement is not a request for applications.

This announcement is to provide public notice of the National Park Service's intention to award financial assistance for the following project activities. *Refer to Section 2. Grants.gov Posting Determination.*

ABSTRACT	
Grants.gov Opportunity Number	P20AS00047
Project Title	Archeological Overview and Assessment
Recipient	Portland State University
Anticipated Federal Funding	\$108,000
Non-Federal Cost Share	\$0,00
Total Anticipated Award Amount	\$200,371
Award Instrument	☐ Task Agreement ☒ Cooperative Agreement ☐ Grant Agreement
Anticipated Period of Performance	April 15 - December 31, 2024
Legal Authority	54 U.S.C. §100703, Cooperative Study Units.
CFDA # and Title	CFDA: 15.945, Cooperative Research and Training Programs
Single Source Justification Criteria	Unique Qualifications
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Section 1. Project Summary

PROJECT GOALS AND OBJECTIVES

All parks are required to complete an Archeological Overview and Assessment which "describes and assesses the known and potential archeological resources in a park area. The overview reviews and summarizes existing archeological data; the assessment evaluates the data. The report assesses past work and helps determine the need for and design of future studies. It is undertaken in a park or regional geographical framework and may be a part of multi-agency planning efforts" (NPS 28: Cultural Resource Management Guideline).

This archeological overview and assessment will describe the environmental and cultural history of Glacier Bay National Park and Preserve; list, describe, and evaluate all known archeological resources; describe the potential for as yet unidentified archeological

STATEMENT OF PUBLIC PURPOSE

This project will advance the public understanding of known archeological resources within Glacier Bay National Park and Preserve, while preserving that information for the benefit of future generations. The information will be of particular value to the Tlingit communities in Yakutat and Hoonah and will add to the growing body of knowledge of pre-historical settlement patterns of indigenous people. This overview and assessment will compile all known and projected archeological sites in a single document, allowing traditionally associated people as well as the research community to more readily access data associated with ancestral habitation and use sites. Information compiled in this process may also be made available to the visiting public through interpretive programs. Planned phases will include products that will be publicly available including a draft reports, final reports, and maps and figures.

STATEMENT OF WORK SUMMARY

Phase One of this Cooperative Agreement will focus on preparing a draft Archaeological Overview and Assessment including maps and figures for review by the National Park Service and other professional peers.

RESPONSIBILITIES OF THE PARTIES

A. The recipient shall be responsible for the following items under this agreement:

1. Collaboratively undertake a project titled "Archeological Overview and Assessment of Glacier Bay National Park and Preserve" as described throughout this Cooperative Agreement.
2. Appoint a Principal Investigator (PI) from PSU.
3. Follow the methods and guidelines outlined in NPS Cultural Resource Management Guidelines and other NPS guidance pertaining to Archeological Overviews and Assessments as appropriate.
4. Initiate and facilitate a project scoping meeting with park staff and cooperators including Hoonah Indian Association and Yakutat Tlingit Tribe.
5. Conduct a literature review of primary and secondary references and compile a bibliography of pertinent published information related to Southeast Alaska with special attention to Glacier Bay National Park and Preserve.
6. Compile a list of all previously recorded archeological sites within the boundaries of Glacier Bay National Park and Preserve.
7. Draft an introductory section to include brief sections on park history, resources, pertinent laws, and management

B. The NPS Responsibilities:

- ☐ A task agreement is proposed;
- ☒ A cooperative agreement is proposed;

therefore substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will:

1. Provide logistical assistance for all project meetings, presentations, and travel.
2. Lead and participate in all tribal and community consultation regarding design of the project, outcomes of the literature review, and presentation of the final report.
3. Assign the park archeologist to assist in compiling and organizing archeological site information available in ASMIS.
4. Assist PSU by providing NPS staff participants as appropriate in acquiring maps, GIS data, gray literature publications, figures and photograph; deliver those items to PSU researchers in a timely fashion.
5. Collaborate with the PSU research team in the analysis of information gathered in the course of this reconnaissance study.
6. Provide review comments and recommendations on all products in a timely fashion.
7. Coordinate official communications with federally recognized tribal governments and other entities associated with the project; this will include the coordination of the review and examination of the draft publication(s) and their components.
8. Cooperate with the PSU PI to ensure that the conduct of the project complies with the "NPS Interim Guidance Document Governing Code of Conduct, Peer Review, and Information Quality Correction for National Park Service Cultural and Natural Resources Discipline" and with any and all subsequent guidance issued by the NPS Director to replace this interim

- ☐ A grant agreement is proposed, therefore no substantial involvement on the part of the NPS is anticipated for the successful completion of the statement of work. It is anticipated that involvement will be limited to actions related to monitoring project performance and technical assistance at the request of the recipient.

Section 2. Grants.gov Posting Determination

- ☐ The National Park Service intends to award a task agreement under a previously competed or single source justified award.
- ☒ The National Park Service intends to award a single source justified cooperative agreement. *Refer to Section 3 Single Source Justification.*
- ☐ The National Park Service intends to award a single source justified grant agreement. *Refer to Section 3 Single Source Justification.*

Section 3. Single Source Justification

NATIONAL PARK SERVICE SINGLE SOURCE POLICY REQUIREMENTS

National Park Service Policy FAP&P 1443-2015-06 requires a written justification which explains why competition is not practicable. The justification must address one of the following criteria.

In order for an assistance award to be made without competition, the award must satisfy one or more of the following criteria:

- (1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives. The unsolicited proposal must demonstrate an innovative capability or concept not currently available to the government, and prepared without Government involvement ;
- (2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of, an activity presently being funded, for which competition would have a significant adverse effect on the continuity or completion of the activity;
- (3) Legislative intent – The language in the applicable authorizing legislation or legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;
- (4) Unique Qualifications – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, technical expertise, or other such unique qualifications. Successful past performance, familiarity with existing requirements, capabilities that can be obtained or matched by a competitor, or a positive reputation, are not considered to be unique qualifications.
- (5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

NPS did not solicit full and open competition for this award based the following criteria:

- ☐ Task Agreement issued under previously competed or single source master cooperative agreement per Section 2 above. Single Source Justification not applicable.
- ☐ Unsolicited Proposal ☐ Continuation ☐ Emergency
- ☐ Legislative Intent ☒ Unique Qualifications

Explanation of the proposed recipient's qualifications or the criteria of the proposed project which requires use of the single source criteria cited.

As a CESU unit, Portland State University is uniquely poised to conduct the research required to complete Glacier Bay National Park & Preserve's (GLBA) Archaeological Overview and Assessment. The university has staff with unique qualifications and has access to pertinent literature, peer review processes, and GIS mapping capabilities. PSU has retained Wayne Howell as an adjunct faculty member. Mr. Howell served as the park's archaeologist for 20 years and is perhaps the only individual familiar with all known archaeological sites within GLBA. Mr. Howell has the unique ability to place information about GLBA archaeological sites within the broader context of southeast Alaska and importantly, also understands the challenges and opportunities associated with park and preserve management. Mr. Howell has also developed strong relationships with traditionally associated people in both Yakutat and Hoonah. Dr. Douglas Deur, who will oversee this effort, has a long history of conducting cultural studies in GLBA, having served as the PI on a study of cruise ship effects on cultural resource in GLBA and a study of traditional cultural properties in Dry Bay.

Section 4. Department of the Interior Secretary's Priorities

This award will support the following DOI Secretary priority(ies):

Other Key Initiatives:

- ☐ Employment of veterans.
- ☐ Supporting DOI Infrastructure needs.
- ☐ Creating jobs in the American economy.
- ☐ Access to outdoor recreation opportunities.

Priority 1: Creating a conservation stewardship legacy second only to Teddy Roosevelt

- ☒ Utilize science to identify best practices to manage land and water resources and adapt to changes in the environment.
- ☐ Examine land use planning process and land use designations that govern public use and access.
- ☐ Revise and streamline the environmental and regulatory review process while maintaining environmental standards.
- ☐ Review DOI water storage, transportation, and distribution systems to identify opportunities to resolve conflicts and expand capacity.
- ☐ Foster relationships with conservation organizations advocating for balanced stewardship and use of public lands.
- ☐ Identify and implement initiatives to expand access to DOI lands for hunting and fishing.
- ☐ Shift the balance towards providing greater public access to public lands over restrictions to access.

Priority 2: Utilizing our natural resources

- ☐ Ensure American energy is available to meet our security and economic needs.
- ☐ Ensure access to mineral resources, especially the critical and rare earth minerals.
- ☐ Refocus timber programs to embrace the entire 'healthy forests' lifecycle.
- ☐ Manage competition for grazing resources.

Priority 3: Restoring trust with local communities

- ☐ Be a better neighbor with those closest to our resources by improving dialogue and relationships with persons and entities bordering our lands.
- ☐ Expand the lines of communication with Governors, state natural resource offices, Fish and Wildlife offices, water authorities, county commissioners, Tribes, and local communities.

Priority 4: Ensuring sovereignty means something

- ☐ Support tribal self-determination, self-governance, and sovereignty.
- ☐ Solidify mutual interests between the U.S. and the freely associated states and territories.

Priority 5: Generating additional revenues to support DOI & National interests

- ☐ Ensure that the public receives the full market value for the natural resources produced on Federal lands.
- ☐ Ensure that fees or costs levied for DOI services are reasonable and targeted to achieve cost recovery.
- ☐ Consider the impact of DOI decisions on economic development and job creation.

Priority 6: Protecting our people and the border

- ☐ Actively support efforts to secure our southern border.
- ☐ Ensure DOI law enforcement staffing addresses public safety risks anticipated on DOI land.
- ☐ Promote a "public service" demeanor within our law enforcement community.

Priority 7: Striking a regulatory balance

- ☐ Reduce the administrative and regulatory burden imposed on U.S. industry and the public.
- ☐ Ensure that Endangered Species Act decisions are based on strong science and thorough analysis.

Priority 8: Modernizing our infrastructure

- ☐ Support the White House Public/Private Partnership Initiative to modernize U.S. infrastructure.
- ☐ Remove impediments to infrastructure development and facilitate private sector efforts to construct infrastructure projects serving American needs.
- ☐ Prioritize DOI infrastructure needs to highlight:
 1. Construction of infrastructure;
 2. Cyclical maintenance;
 3. Deferred maintenance.

Priority 9: Reorganizing for the next 100 years

- ☐ Improve alignment and integration of the DOI organizational structure. Redistribute organizational resources (people and funding) to enhance mission achievement and improved public service.
- ☐ Improve organizational alignment with Executive Branch counterparts with major land management assets or influence.

Priority 10: Achieving our goals and leading our team forward

- ☐ Senior executives are expected to provide leadership in achieving goals of the President and the Secretary.
- ☐ The Management Team is expected to:
 1. Ensure cost-effective operations and quality service to the public;
 2. Facilitate organizational cooperation and conflict resolution;
 3. Ensure the workplace environment is conducive to employee productivity and safety;
 4. Hold individuals accountable for actions that violate DOI policies and requirements.

The proposed project does not support any of the DOI Secretary priorities, but the project is being funded for the following reasons: