NATIONAL PARK SERVICE
FINANCIAL ASSISTANCE: NOTICE OF INTENT TO AWARD

This announcement is not a request for applications.
This announcement is to provide public notice of the National Park Service's intention to award financial assistance for the following project activities. *Refer to Section 2. Grants.gov Posting Determination.*

ABSTRACT	
Grants.gov Opportunity Number	P20AS00091
Project Title	Invasive Species Control using the Incentivized Harvest Program
Recipient	Glen Canyon Conservancy
Anticipated Federal Funding	$160,000
Non-Federal Cost Share	$0
Total Anticipated Award Amount	$160,000
Award Instrument	☐ Task Agreement ☑ Cooperative Agreement ☐ Grant Agreement
Anticipated Period of Performance	September 1, 2020 to December 31, 2023
Legal Authority	54 U.S.C. §101702(a)
CFDA # and Title	15.954 National Park Service Conservation, Protection, Outreach, a
Single Source Justification Criteria	Unique Qualification
National Park Service Point of Contact	Todd Wilson, todd_wilson@nps.gov

Section 1. Project Summary

PROJECT GOALS AND OBJECTIVES

The objective of this Agreement is to facilitate invasive species control while conducting a three year research program into the efficacy of the incentivized harvest program for managing an increasing population of non-native brown trout in the Glen Canyon Reach of the Colorado River below Glen Canyon Dam. These brown trout are an increasing and imminent danger to humpback chub, a species listed as endangered under the Endangered Species Act, with populations downriver in Grand Canyon National Park. This Cooperative Agreement with the Glen Canyon Conservancy will facilitate the Recipient assisting the NPS in administering a complex program for scheduling, directing, and making necessary payments to Tribal and public individuals assisting within the 3 main program areas of the Incentivized Harvest Program. These program areas include: 1) Guided fishing trips for Tribal youth from affiliated Tribes with Tribal elders assisting and sharing Tribal values; 2) storing collected fish heads and data cards and then making payments for Incentivized

STATEMENT OF PUBLIC PURPOSE

This project facilitates invasive species control and endangered species management of public resources. In addition, it directly encourages public recreation and public participation in the management of the invasive and endangered species. Furthermore, it provides opportunities for Tribal involvement and encourages angling opportunities for the general public.

STATEMENT OF WORK SUMMARY

This Cooperative Agreement with the Glen Canyon Conservancy will facilitate the Recipient assisting the NPS in administering a complex program for scheduling, directing, and making necessary payments to Tribal and public individuals assisting within the 3 main program areas of the Incentivized Harvest Program. These program areas include: 1) Guided fishing trips for Tribal youth from affiliated Tribes with Tribal elders assisting and sharing Tribal values; 2) storing collected fish heads and data cards and then making payments for Incentivized Harvest rewards to anglers who turn in trout heads and angling information on the fish they harvest; and 3) Organizing tournaments specifically targeting brown trout in the Glen Canyon Reach of the river and providing incentive awards. NPS will have substantial involvement in the development of the Incentivized Harvest programs, which authorizes public and Tribal involvement in managing a non-native species, in informing and educating the public in the benefits and incentives for participating in the program, as well as oversight of the research and monitoring to document if the program is efficient in managing, and hopefully reducing, brown trout populations.

RESPONSIBILITIES OF THE PARTIES

A. The recipient shall be responsible for the following items under this agreement:

Program Area One:
1. Schedule guided trips for Tribal youth
2. Schedule and pay angling guides for services
3. Reserve motels and pay for lodging & per diem
4. Pay reimbursement to Tribal elders and for the transportation expenses Program Area Two:
5. Provide freezer and collection area at Navajo Bridge Visitor Center
6. Maintain pit tag reader station and security
7. Assist in the preparation of Education and Information signs and brochures
8. Tally fish collected each month and send a “Harvest” report to GLCA in an email. Compile and send “Incentive Reward” payment to participating public anglers
Program Area Three:
9. Schedule & help find sponsors for an initial kick-off event and then for 1-2 brown trout fishing tournaments per year

B. The NPS Responsibilities:

☐ A task agreement is proposed;

☑ A cooperative agreement is proposed;

therefore substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will:

1. Have substantial involvement in the development of the Incentivized Harvest programs, which authorizes public and Tribal involvement in managing a non- native species within NPS lands
2. Lead in informing and educating the public in the benefits of this tool for managing non-native, invasive brown trout on NPS lands and how the incentives for participating in the program will be administered
3. Coordinate the research and monitoring to document if the program is viable in managing, and hopefully reducing, brown trout populations both in the Glen Canyon Reach and downriver in and around the endangered humpback chub populations in Grand Canyon National Park

☐ A grant agreement is proposed, therefore no substantial involvement on the part of the NPS is anticipated for the successful completion of the statement of work. It is anticipated that involvement will be limited to actions related to monitoring project performance and technical assistance at the request of the recipient.

Section 2. Grants.gov Posting Determination

☐ The National Park Service intends to award a task agreement under a previously competed or single source justified award.

☑ The National Park Service intends to award a single source justified cooperative agreement. *Refer to Section 3 Single Source Justification.*

☐ The National Park Service intends to award a single source justified grant agreement. *Refer to Section 3 Single Source Justification.*

Section 3. Single Source Justification

NATIONAL PARK SERVICE
SINGLE SOURCE POLICY REQUIREMENTS

National Park Service Policy FAP&P 1443-2015-06 requires a written justification which explains why competition is not practicable. The justification must address one of the following criteria.

In order for an assistance award to be made without competition, the award must satisfy one or more of the following criteria:

(1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives;

(2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of, an activity presently being funded, for which competition would have a significant adverse effect on the continuity or completion of the activity. A single source on the basis of continuation must demonstrate that competition would result in a substantial duplicate cost to the government that cannot be recovered through competition;

(3) Legislative intent – The language in the applicable authorizing legislation or legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;

(4) Unique Qualifications – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, technical expertise, or other such unique qualifications;

(5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

NPS did not solicit full and open competition for this award based the following criteria:

☐ Task Agreement issued under previously competed or single source master cooperative agreement per Section 2 above. Single Source Justification not applicable.

☐ Unsolicited Proposal ☐ Continuation ☐ Emergency

☐ Legislative Intent ☐ Unique Qualifications

Explanation of the proposed recipient's qualifications or the criteria of the proposed project which requires use of the single source criteria cited.

Glen Canyon Conservancy operates the Navajo Bridge Visitor Center which is located near the exit from the remote Lee's Ferry boating and fishing area on the Colorado River where the brown trout infestation and downstream threat is occurring. This visitor center is staffed and is uniquely located to administer all aspects of the Incentivized Harvest program for brown trout.

Section 4. Department of the Interior Secretary's Priorities

This award will support the following DOI Secretary priority(ies):

Other Key Initiatives:

- [ ] Employment of veterans.
- [ ] Supporting DOI Infrastructure needs.
- [ ] Creating jobs in the American economy.
- [x] Access to outdoor recreation opportunities.

Priority 1: Creating a conservation stewardship legacy second only to Teddy Roosevelt

- [ ] Utilize science to identify best practices to manage land and water resources and adapt to changes in the environment.
- [ ] Examine land use planning process and land use designations that govern public use and access.
- [ ] Revise and streamline the environmental and regulatory review process while maintaining environmental standards.
- [ ] Review DOI water storage, transportation, and distribution systems to identify opportunities to resolve conflicts and expand capacity.
- [ ] Foster relationships with conservation organizations advocating for balanced stewardship and use of public lands.
- [x] Identify and implement initiatives to expand access to DOI lands for hunting and fishing.
- [ ] Shift the balance towards providing greater public access to public lands over restrictions to access.

Priority 2: Utilizing our natural resources

- [ ] Ensure American energy is available to meet our security and economic needs.
- [ ] Ensure access to mineral resources, especially the critical and rare earth minerals.
- [ ] Refocus timber programs to embrace the entire 'healthy forests' lifecycle.
- [ ] Manage competition for grazing resources.

Priority 3: Restoring trust with local communities

- [ ] Be a better neighbor with those closest to our resources by improving dialogue and relationships with persons and entities bordering our lands.
- [ ] Expand the lines of communication with Governors, state natural resource offices, Fish and Wildlife offices, water authorities, county commissioners, Tribes, and local communities.

Priority 4: Ensuring sovereignty means something

- [ ] Support tribal self-determination, self-governance, and sovereignty.
- [ ] Solidify mutual interests between the U.S. and the freely associated states and territories.

Priority 5: Generating additional revenues to support DOI & National interests

- [ ] Ensure that the public receives the full market value for the natural resources produced on Federal lands.
- [ ] Ensure that fees or costs levied for DOI services are reasonable and targeted to achieve cost recovery.
- [ ] Consider the impact of DOI decisions on economic development and job creation.

Priority 6: Protecting our people and the border

- [ ] Actively support efforts to secure our southern border.
- [ ] Ensure DOI law enforcement staffing addresses public safety risks anticipated on DOI land.
- [ ] Promote a "public service" demeanor within our law enforcement community.

Priority 7: Striking a regulatory balance

- [ ] Reduce the administrative and regulatory burden imposed on U.S. industry and the public.
- [x] Ensure that Endangered Species Act decisions are based on strong science and thorough analysis.

Priority 8: Modernizing our infrastructure

- [ ] Support the White House Public/Private Partnership Initiative to modernize U.S. infrastructure.
- [ ] Remove impediments to infrastructure development and facilitate private sector efforts to construct infrastructure projects serving American needs.
- [ ] Prioritize DOI infrastructure needs to highlight:
    1. Construction of infrastructure;
    2. Cyclical maintenance;
    3. Deferred maintenance.

Priority 9: Reorganizing for the next 100 years

☐ Improve alignment and integration of the DOI organizational structure. Redistribute organizational resources (people and funding) to enhance mission achievement and improved public service.

☐ Improve organizational alignment with Executive Branch counterparts with major land management assets or influence.

Priority 10: Achieving our goals and leading our team forward

☐ Senior executives are expected to provide leadership in achieving goals of the President and the Secretary.

☐ The Management Team is expected to:

1. Ensure cost-effective operations and quality service to the public;
2. Facilitate organizational cooperation and conflict resolution;
3. Ensure the workplace environment is conducive to employee productivity and safety;
4. Hold individuals accountable for actions that violate DOI policies and requirements.

The proposed project does not support any of the DOI Secretary priorities, but the project is being funded for the following reasons: