

NATIONAL PARK SERVICE

FINANCIAL ASSISTANCE: NOTICE OF INTENT TO AWARD

This announcement is not a request for applications.

This announcement is to provide public notice of the National Park Service's intention to award financial assistance for the following project activities. *Refer to Section 2. Grants.gov Posting Determination.*

ABSTRACT	
Grants.gov Opportunity Number	NPS-19-NERO-0115
Project Title	Prepare Historic Resource Study: Lowell the Spindle City
Recipient	Organization of American Historians
Anticipated Federal Funding	\$98,496.20
Non-Federal Cost Share	NA
Total Anticipated Award Amount	\$98,496.20
Award Instrument	☒ Task Agreement ☐ Cooperative Agreement ☐ Grant Agreement
Anticipated Period of Performance	Through August 31, 2022
Legal Authority	54 USC 101702(a)
CFDA # and Title	15.946 Cultural Resources Management
Single Source Justification Criteria	
National Park Service Point of Contact	Patrick Reidy, Grants Management Specialist 215-597-5949

Section 1. Project Summary

PROJECT GOALS AND OBJECTIVES

A. Project Goals – The goal of this project is to enhance public awareness and understanding of Lowell's nationally-significant resources. Researchers will make a presentation of interim findings to park staff and a second, recorded presentation to the public at the conclusion of the project for a direct transfer of knowledge. In addition, this project will produce a tangible transfer of knowledge deliverable in the form of a digital map based on the final section of the report which links resources to the park's five principal themes via maps and illustrations. The digital map will be made available on a variety of platforms such as the park's website and a future mobile app. Tangible transfer of knowledge deliverables will follow applicable NPS policies and standards.

B. Project Objectives –

STATEMENT OF PUBLIC PURPOSE

The report and recorded presentation will be available on the park's website and the content will be incorporated into future seasonal training sessions and public programs. In addition, this project will produce a tangible transfer of knowledge deliverable in the form of a digital map or similar based on the final section of the report which links resources to the park's five principal themes via maps and illustrations. The digital map or similar will be made available on a variety of platforms such as the park's website and a future mobile app.

This project will be carried out through a cooperative agreement with a partner conservation organization whose purpose is to promote the greater public and private understanding of American history for their mutual benefit and for the people of the United States as well as for future generations. This partnership, and involving academic scholars to provide research contributes to the public purpose of this project. Additionally, this project will contribute to the overall body of scholarship available to students, scholars, and the interested public about the history of the Industrial Revolution in Lowell, MA. This scholarship will be a valuable resource for academic researchers, students, and members of the general public, and will inform the need for future scholarly research.

STATEMENT OF WORK SUMMARY

The intent of this project is to research and write a Historic Resource Study containing a narrative history, footnotes, a list of significant historical and cultural resources, maps, bibliography, and select maps and illustrations. This knowledge will be made available to the public via a presentation of findings which will be recorded for inclusion on the park's website and a digital map based on the final section of the report which links resources to the park's five principal themes via maps and illustrations. The digital map will be made available on a variety of platforms such as the park's website and a future mobile app.

RESPONSIBILITIES OF THE PARTIES

A. The recipient shall be responsible for the following items under this agreement:

1. Collaborate with NPS project team to fully develop a statement of work based on articles I and III of this agreement.
2. Engage an appropriate scholar/researcher to conduct research and produce an historic resource study in accordance with Secretary of the Interior's standards for professional historians, outlined in NPS-28: Cultural Resource Management Guidelines, Appendix E.
3. The Recipient shall carry out the Statement of Work in accordance with the terms and conditions stated herein. The Recipient shall adhere to Federal, state, and local laws, regulations, and codes, as applicable.
4. The researcher and key team members must be fully qualified personnel according to the Secretary of the Interior's standards for professional historians, outlined in NPS-28: Cultural Resource Management Guidelines, Appendix E.
5. All work must be technically and legally defensible.
6. Research must meet NPS standards for a "thorough investigation" as defined in NPS-28: Cultural Resource Management Guidelines, Chapter 2 for an historical study; i.e.: research in selected published and documentary sources of known or presumed relevance that are readily accessible without extensive travel and that promise expeditious extraction of relevant

B. The NPS Responsibilities:



A task agreement is proposed;



A cooperative agreement is proposed;

therefore substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will:

1. Work with the OAH to develop a detailed scope of work, based on Articles I and III of this task agreement, for the scholar/researcher to follow in order to complete the Historic Resource Study.
2. Monitor and provide Federal oversight of activities performed under this agreement. Monitoring and oversight includes review and approval of financial status and performance reports, payment request, and tasks identified below. Additional monitoring activities may include site visits, conference calls, and other on-site and off-site monitoring activities. At the Recipient's request, NPS may also provide additional technical assistance to the Recipient in support of the objectives of this agreement.
3. Substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will be responsible for the following:
 - a) Collaborate with the Recipient in selecting the scholar(s) to conduct the research.
 - b) Provide the scholar(s) with access to park records, reports, and databases; familiarize the scholar with the park's resources and facilities; and work with the scholar to select oral history interviewees as needed.



A grant agreement is proposed, therefore no substantial involvement on the part of the NPS is anticipated for the successful completion of the statement of work. It is anticipated that involvement will be limited to actions related to monitoring project performance and technical assistance at the request of the recipient.

Section 2. Grants.gov Posting Determination

- ☒ The National Park Service intends to award a task agreement under a previously competed or single source justified award.
- ☐ The National Park Service intends to award a single source justified cooperative agreement. *Refer to Section 3 Single Source Justification.*
- ☐ The National Park Service intends to award a single source justified grant agreement. *Refer to Section 3 Single Source Justification.*

Section 3. Single Source Justification

NATIONAL PARK SERVICE SINGLE SOURCE POLICY REQUIREMENTS

National Park Service Policy FAP&P 1443-2015-06 requires a written justification which explains why competition is not practicable. The justification must address one of the following criteria.

In order for an assistance award to be made without competition, the award must satisfy one or more of the following criteria:

- (1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives. The unsolicited proposal must demonstrate an innovative capability or concept not currently available to the government, and prepared without Government involvement. ;
- (2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of, an activity presently being funded, for which competition would have a significant adverse effect on the continuity or completion of the activity;
- (3) Legislative intent – The language in the applicable authorizing legislation or legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;
- (4) Unique Qualifications – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, technical expertise, or other such unique qualifications. Successful past performance, familiarity with existing requirements, capabilities that can be obtained or matched by a competitor, or a positive reputation, are not considered to be unique qualifications.
- (5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

NPS did not solicit full and open competition for this award based the following criteria:

- ☒ Task Agreement issued under previously competed or single source master cooperative agreement per Section 2 above. Single Source Justification not applicable.
- ☐ Unsolicited Proposal ☐ Continuation ☐ Emergency
- ☐ Legislative Intent ☐ Unique Qualifications

Explanation of the proposed recipient's qualifications or the criteria of the proposed project which requires use of the single source criteria cited.

Section 4. Department of the Interior Secretary's Priorities

This award will support the following DOI Secretary priority(ies):

Other Key Initiatives:

- ☐ Employment of veterans.
- ☐ Supporting DOI Infrastructure needs.
- ☒ Creating jobs in the American economy.
- ☐ Access to outdoor recreation opportunities.

Priority 1: Creating a conservation stewardship legacy second only to Teddy Roosevelt

- ☐ Utilize science to identify best practices to manage land and water resources and adapt to changes in the environment.
- ☐ Examine land use planning process and land use designations that govern public use and access.
- ☐ Revise and streamline the environmental and regulatory review process while maintaining environmental standards.
- ☐ Review DOI water storage, transportation, and distribution systems to identify opportunities to resolve conflicts and expand capacity.
- ☐ Foster relationships with conservation organizations advocating for balanced stewardship and use of public lands.
- ☐ Identify and implement initiatives to expand access to DOI lands for hunting and fishing.
- ☐ Shift the balance towards providing greater public access to public lands over restrictions to access.

Priority 2: Utilizing our natural resources

- ☐ Ensure American energy is available to meet our security and economic needs.
- ☐ Ensure access to mineral resources, especially the critical and rare earth minerals.
- ☐ Refocus timber programs to embrace the entire 'healthy forests' lifecycle.
- ☐ Manage competition for grazing resources.

Priority 3: Restoring trust with local communities

- ☐ Be a better neighbor with those closest to our resources by improving dialogue and relationships with persons and entities bordering our lands.
- ☐ Expand the lines of communication with Governors, state natural resource offices, Fish and Wildlife offices, water authorities, county commissioners, Tribes, and local communities.

Priority 4: Ensuring sovereignty means something

- ☐ Support tribal self-determination, self-governance, and sovereignty.
- ☐ Solidify mutual interests between the U.S. and the freely associated states and territories.

Priority 5: Generating additional revenues to support DOI & National interests

- ☐ Ensure that the public receives the full market value for the natural resources produced on Federal lands.
- ☐ Ensure that fees or costs levied for DOI services are reasonable and targeted to achieve cost recovery.
- ☐ Consider the impact of DOI decisions on economic development and job creation.

Priority 6: Protecting our people and the border

- ☐ Actively support efforts to secure our southern border.
- ☐ Ensure DOI law enforcement staffing addresses public safety risks anticipated on DOI land.
- ☐ Promote a "public service" demeanor within our law enforcement community.

Priority 7: Striking a regulatory balance

- ☐ Reduce the administrative and regulatory burden imposed on U.S. industry and the public.
- ☐ Ensure that Endangered Species Act decisions are based on strong science and thorough analysis.

Priority 8: Modernizing our infrastructure

- ☐ Support the White House Public/Private Partnership Initiative to modernize U.S. infrastructure.
- ☐ Remove impediments to infrastructure development and facilitate private sector efforts to construct infrastructure projects serving American needs.
- ☐ Prioritize DOI infrastructure needs to highlight:
 1. Construction of infrastructure;
 2. Cyclical maintenance;
 3. Deferred maintenance.

Priority 9: Reorganizing for the next 100 years

- ☒ Improve alignment and integration of the DOI organizational structure. Redistribute organizational resources (people and funding) to enhance mission achievement and improved public service.
- ☐ Improve organizational alignment with Executive Branch counterparts with major land management assets or influence.

Priority 10: Achieving our goals and leading our team forward

- ☐ Senior executives are expected to provide leadership in achieving goals of the President and the Secretary.
- ☐ The Management Team is expected to:
 1. Ensure cost-effective operations and quality service to the public;
 2. Facilitate organizational cooperation and conflict resolution;
 3. Ensure the workplace environment is conducive to employee productivity and safety;
 4. Hold individuals accountable for actions that violate DOI policies and requirements.

The proposed project does not support any of the DOI Secretary priorities, but the project is being funded for the following reasons: