

NATIONAL PARK SERVICE
FINANCIAL ASSISTANCE: NOTICE OF INTENT TO AWARD

This announcement is not a request for applications.

This announcement is to provide public notice of the National Park Service's intention to award financial assistance for the following project activities. *Refer to Section 2. Grants.gov Posting Determination.*

ABSTRACT	
Grants.gov Opportunity Number	NPS-18-NERO-0172
Project Title	James River Public Access, Recreational & Educational Programs
Recipient	James River Association (JRA)
Anticipated Federal Funding	\$182,100
Non-Federal Cost Share	\$193,244
Total Anticipated Award Amount	\$375,344
Award Instrument	☒ Task Agreement ☐ Cooperative Agreement ☐ Grant Agreement
Anticipated Period of Performance	Through September 30, 2019
Legal Authority	54 USC 101702(a); PL105-312, Section 502(b); 16 USC 1246(h)(1)
CFDA # and Title	15.930 Chesapeake Bay Gateways Network/Chesapeake Bay Gate
Single Source Justification Criteria	
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Section 1. Project Summary

PROJECT GOALS AND OBJECTIVES

A. Project Goals – The goal of this project is enhance access to the James River and provide recreational and educational programming for students, educators and trail visitors on the James River in Virginia which supports the Secretarial priority to enhance access to outdoor recreation opportunities. The project has the ancillary benefit of helping NPS fulfill operational responsibilities related to the Chesapeake Bay Watershed Agreement and the Captain John Smith Chesapeake National Historic Trail on the James River.

B. Project Objectives – The James River Association (JRA) and National Park Service Chesapeake Office (NPS Chesapeake) will work together as part of this 2018/2019 Task Agreement to 1) plan and implement field-based and on the water programming at Jamestown, 2) plan and implement Kids in Kayaks, 3) plan and implement James River Expeditions, 4) plan and open a new Captain John Smith

STATEMENT OF PUBLIC PURPOSE

This award supports these particular public purposes:

- The project engages recipients, partners, communities, and/or visitors in shared environmental stewardship.
- The information, products and/or services identified or developed by this project will be shared through a variety of strategies to increase public awareness, knowledge and support for historic preservation and stewardship of the nation's cultural and historical heritage.
- The project motivates its youth participants to become involved in the natural, cultural and /or historical resource protection of their communities and beyond.
- The project assists in the creation, promotion, facilitation, and/or improvement of the public's understanding of natural, cultural, historic, recreational and other aspects of areas such as ecological conservation areas, and state and local parks.

STATEMENT OF WORK SUMMARY

Master Cooperative Agreement Number P18AC00492 was entered into by and between the Department of the Interior, National Park Service, (NPS), and James River Association National Park Service to enhance access to the James River and provide recreational and educational programming for students, educators and trail visitors on the James River in Virginia.

The National Park Service Chesapeake Office (NPS Chesapeake) financial assistance program is authorized by the Chesapeake Bay Initiative Act of 1998 (P.L. 105-312, Sections 501-2) to: (1) identify, conserve, restore, and interpret natural, recreational, historical, and cultural resources within the Chesapeake Bay Watershed; (2) identify and utilize the collective resources sites for enhancing public education of and access to the Chesapeake Bay; (3) link sites with trails, tour roads, scenic byways, and other connections; (4) develop and establish watertrails comprising water routes and connections to sites and other land resources within the Chesapeake Bay Watershed; and (5) create a network of sites and watertrails. All NPS Chesapeake financial assistance awards support one or more of the public purposes specified in the Chesapeake Bay Initiative Act. In doing so projects also contribute to the overall Chesapeake Bay watershed conservation and restoration objectives of the 2014 Chesapeake Bay Watershed Agreement—in particular the objectives of promoting and increasing public access and fostering public stewardship. Additionally, projects advance development of the partnership-based Captain John Smith Chesapeake National Historic Trail—created through the National Trails System Act (Public Law 90-543, as amended).

RESPONSIBILITIES OF THE PARTIES

A. The recipient shall be responsible for the following items under this agreement:

1. Collaborate on the development of educational and interpretive programming related to Chesapeake Bay and James River themes and the themes of the Captain John Smith Chesapeake National Historic Trail (Chesapeake National Historical Trail).
2. Design and implement educational, recreational and stewardship events along the James River and Chesapeake National Historical Trail with a focus on engaging diverse communities and increasing access to the trail.
3. Provide training to James River Association's program staff to optimize the delivery of Chesapeake Bay and James River-related content, including Chesapeake National Historical Trail themes in curriculum-based and public programming.
4. Adhere to the best principles of environmentally sensitive design, low impact development techniques, and universal accessibility in the design and implementation of accessible public water access facilities.
5. Work closely with NPS staff to ensure that projects are consistent with NPS policies, standards, guidelines, and priorities as appropriate; and comply with the terms of applicable laws, regulations, and government policies.
6. Maintain regular communication with NPS staff to ensure that work is implemented effectively and that any issues are identified and readily addressed.

B. The NPS Responsibilities:

- ☒ A task agreement is proposed;
- ☐ A cooperative agreement is proposed;

therefore substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will:

1. Collaborate with James River Association on the development of educational and interpretive programming related to Chesapeake Bay and James River themes and the themes of the Captain John Smith Chesapeake National Historic Trail (Chesapeake National Historical Trail).
2. Collaborate on the design and implementation of educational, recreational and stewardship events along the James River and Chesapeake National Historical Trail with a focus on engaging diverse communities and increasing access to the trail.
3. Assist in the delivery of training to James River Association's program staff to optimize the delivery of Chesapeake Bay and James River-related content, including Chesapeake National Historical Trail themes in curriculum-based and public programming.
4. Consult with James River Association as to the adequacy and appropriateness of the design of the accessible public water access facilities; provide technical assistance to assist James River Association with principles of environmentally sensitive design, low impact development techniques, and universal accessibility in the design and implementation of accessible public water access facilities.
5. Work closely with James River Association staff to ensure that projects are consistent with NPS policies, standards, guidelines, and priorities as appropriate; and comply with the terms of applicable laws, regulations, and government policies.

- ☐ A grant agreement is proposed, therefore no substantial involvement on the part of the NPS is anticipated for the successful completion of the statement of work. It is anticipated that involvement will be limited to actions related to monitoring project performance and technical assistance at the request of the recipient.

Section 2. Grants.gov Posting Determination

- ☒ The National Park Service intends to award a task agreement under a previously competed or single source justified award.
- ☐ The National Park Service intends to award a single source justified cooperative agreement. *Refer to Section 3 Single Source Justification.*
- ☐ The National Park Service intends to award a single source justified grant agreement. *Refer to Section 3 Single Source Justification.*

Section 3. Single Source Justification

NATIONAL PARK SERVICE SINGLE SOURCE POLICY REQUIREMENTS

National Park Service Policy FAP&P 1443-2015-06 requires a written justification which explains why competition is not practicable. The justification must address one of the following criteria.

In order for an assistance award to be made without competition, the award must satisfy one or more of the following criteria:

- (1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives;
- (2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of, an activity presently being funded, for which competition would have a significant adverse effect on the continuity or completion of the activity. A single source on the basis of continuation must demonstrate that competition would result in a substantial duplicate cost to the government that cannot be recovered through competition;
- (3) Legislative intent – The language in the applicable authorizing legislation or legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;
- (4) Unique Qualifications – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, technical expertise, or other such unique qualifications;
- (5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

NPS did not solicit full and open competition for this award based the following criteria:

- ☒ Task Agreement issued under previously competed or single source master cooperative agreement per Section 2 above. Single Source Justification not applicable.
- ☐ Unsolicited Proposal ☐ Continuation ☐ Emergency
- ☐ Legislative Intent ☐ Unique Qualifications

Explanation of the proposed recipient's qualifications or the criteria of the proposed project which requires use of the single source criteria cited.

Section 4. Department of the Interior Secretary's Priorities

This award will support the following DOI Secretary priority(ies):

Other Key Initiatives:

- ☐ Employment of veterans.
- ☐ Supporting DOI Infrastructure needs.
- ☐ Creating jobs in the American economy.
- ☒ Access to outdoor recreation opportunities.

Priority 1: Creating a conservation stewardship legacy second only to Teddy Roosevelt

- ☐ Utilize science to identify best practices to manage land and water resources and adapt to changes in the environment.
- ☐ Examine land use planning process and land use designations that govern public use and access.
- ☐ Revise and streamline the environmental and regulatory review process while maintaining environmental standards.
- ☐ Review DOI water storage, transportation, and distribution systems to identify opportunities to resolve conflicts and expand capacity.
- ☒ Foster relationships with conservation organizations advocating for balanced stewardship and use of public lands.
- ☐ Identify and implement initiatives to expand access to DOI lands for hunting and fishing.
- ☒ Shift the balance towards providing greater public access to public lands over restrictions to access.

Priority 2: Utilizing our natural resources

- ☐ Ensure American energy is available to meet our security and economic needs.
- ☐ Ensure access to mineral resources, especially the critical and rare earth minerals.
- ☐ Refocus timber programs to embrace the entire 'healthy forests' lifecycle.
- ☐ Manage competition for grazing resources.

Priority 3: Restoring trust with local communities

- ☐ Be a better neighbor with those closest to our resources by improving dialogue and relationships with persons and entities bordering our lands.
- ☐ Expand the lines of communication with Governors, state natural resource offices, Fish and Wildlife offices, water authorities, county commissioners, Tribes, and local communities.

Priority 4: Ensuring sovereignty means something

- ☐ Support tribal self-determination, self-governance, and sovereignty.
- ☐ Solidify mutual interests between the U.S. and the freely associated states and territories.

Priority 5: Generating additional revenues to support DOI & National interests

- ☐ Ensure that the public receives the full market value for the natural resources produced on Federal lands.
- ☐ Ensure that fees or costs levied for DOI services are reasonable and targeted to achieve cost recovery.
- ☐ Consider the impact of DOI decisions on economic development and job creation.

Priority 6: Protecting our people and the border

- ☐ Actively support efforts to secure our southern border.
- ☐ Ensure DOI law enforcement staffing addresses public safety risks anticipated on DOI land.
- ☐ Promote a "public service" demeanor within our law enforcement community.

Priority 7: Striking a regulatory balance

- ☐ Reduce the administrative and regulatory burden imposed on U.S. industry and the public.
- ☐ Ensure that Endangered Species Act decisions are based on strong science and thorough analysis.

Priority 8: Modernizing our infrastructure

- ☐ Support the White House Public/Private Partnership Initiative to modernize U.S. infrastructure.
- ☐ Remove impediments to infrastructure development and facilitate private sector efforts to construct infrastructure projects serving American needs.
- ☐ Prioritize DOI infrastructure needs to highlight:
 1. Construction of infrastructure;
 2. Cyclical maintenance;
 3. Deferred maintenance.

Priority 9: Reorganizing for the next 100 years

- ☐ Improve alignment and integration of the DOI organizational structure. Redistribute organizational resources (people and funding) to enhance mission achievement and improved public service.
- ☐ Improve organizational alignment with Executive Branch counterparts with major land management assets or influence.

Priority 10: Achieving our goals and leading our team forward

- ☐ Senior executives are expected to provide leadership in achieving goals of the President and the Secretary.
- ☐ The Management Team is expected to:
 1. Ensure cost-effective operations and quality service to the public;
 2. Facilitate organizational cooperation and conflict resolution;
 3. Ensure the workplace environment is conducive to employee productivity and safety;
 4. Hold individuals accountable for actions that violate DOI policies and requirements.

The proposed project does not support any of the DOI Secretary priorities, but the project is being funded for the following reasons: