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United States Department of State Public Notice

Bureau of International Narcotics and Law Enforcement (INL)

Announcement Type: Request for Cooperative Agreement Proposals

Funding/Project Title: Support to Somalia's Criminal Investigation Department

Funding Opportunity Number: INL-15CA0009-AMESomalia-12162014

CFDA Number: 19.703 – Criminal Justice Systems

Amount of Award: Not to exceed \$8,500,000 for the 4-year program listed below; *Applicants must submit a 4-year budget in the amount of \$8,500,000 along with a 4-year work plan; the initial grant amount will equal \$4,250,000 for years 1 and 2 and the remaining \$4,250,000 will be awarded in years 3 and 4, based on INL's program priorities, good performance on the award, and pending funding availability.*

Number of Awards: One

Type of Award: Cooperative Agreement

Anticipated Award Date: Within six (6) weeks of the closing of this announcement. Successful applicants will receive notification.

Deadline for Applications: Complete proposals packages must be received by 11:59 pm EST on January 9, 2015 via www.grants.gov. E-mailed or faxed proposal packages will be considered **ineligible**.

ALL NEW APPLICANTS applying for grant funding for the first time, PLEASE READ THIS SECTION CAREFULLY AND COMPLETELY!

BEFORE YOU APPLY for the above listed opportunity, please register in the following systems in the order in which they are listed.

DUNS Number

All organizations (foreign and domestic) must obtain a DUNS number. US-based organizations may request a DUNS number by calling 1-866-705-5711; the DUNS number is usually provided immediately.

Foreign organizations that do not have a DUNS number will need to go to the Dun & Bradstreet website at <http://fedgov.dnb.com/webform> to obtain the number. **The webform requests generally takes 1-2 business days.*

CAGE/NCAGE Registration

For US-based organizations, a CAGE code will automatically be assigned to your entity once you submit your entity's registration in SAM.gov and the TIN validation has been returned.

NCAGE Codes are required for all foreign entities prior to starting a SAM registration. **PLEASE NOTE: The organization's name, address, and email information used to request your NCAGE Code must match what you used to request your DUNS Number.** Otherwise, you will receive error messages when applying for the NCAGE code. You can submit your request for an NCAGE Code using the NCAGE Request Tool at <https://eportal.nspa.nato.int/AC135Public/scage/CageList.aspx>. Detailed instructions are posted at that site. For additional information, please call 1-269-961-4623 or send an email message to NCAGE@dlis.dla.mil.

SAM.gov Registration

SAM.gov registration is required of all INL applicants prior to registering with Grants.gov. If your organization was previously registered in the Central Contractor Registry (CCR), you must still create a new Individual User Account in SAM prior to receiving a future federal grant. Applicant organizations can obtain assistance for SAM.gov registration by using the following link: <https://www.fsd.gov> or by calling 1-866-606-8220 (U.S. calls)/or 1-324-206-7828 (international calls). **PLEASE NOTE: The organization's name, address, and email information used to request your organization's DUNS number and the NCAGE Code must match what is used to request the SAM.gov validation.** Otherwise, you will receive error messages when registering in SAM.gov.

US-based organizations that already have a TIN (taxpayer identification number), your SAM registration will take 3-5 business days to process. US-based organizations applying for an EIN (employer identification number), please allow up to 2 weeks.

Foreign organizations **must** have a DUNS number and an NCAGE code prior to completing the SAM.gov registration process.

Please note: If your organization is registered with SAM.gov and your status is NOT listed as ACTIVE, you will need to update your registration prior to submitting an application through grants.gov. SAM.gov requires ALL organizations (foreign and domestic) to register on an ANNUAL basis.

Grants.gov Registration

In order to apply for a grant, your organization must complete the Grants.gov registration process. Registration can take between three-five business days or as long as two weeks if all steps are not completed in a timely manner. Please log into

<http://www.grants.gov/web/grants/applicants/organization-registration.html> to obtain complete instructions on the registration process.

Foreign Registrants: Anyone residing and doing business outside of the United States is still required to complete the five steps of the Grants.gov registration process, in addition to fulfilling supplementary requirements for doing business with the United States government. Please ensure that you have obtained a DUNS number, an NCAGE code, and an “ACTIVE” status in SAM.gov prior to registering in Grants.gov.

APPLICANT ELIGIBILITY

- Be a registered, U.S. non-profit organization or a registered U.S. private/state educational institution meeting the provisions described in Internal Revenue Code section 26 USC 501(c) (3). Applicants in the process of registration must submit proof that they are seeking non-profit status from the Internal Revenue Service at the time of proposal submission. Should the applicant be selected for a cooperative agreement award, funding will be contingent upon 501(c)(3) status; **OR**
- Be a registered non-profit organization including civil society organization, NGO, religious association, or educational institution based or working in Somalia. Applicants must be registered in-country or submit proof that they are seeking registration in Somalia at the time of proposal submission. Applicants must also have competent programmatic ability, and ability to meet INL reporting requirements;

NOTE: Organizations may form consortia and submit a combined proposal. However, one organization should be designated as the lead applicant. The lead applicant must meet the eligibility criteria listed above.

AND

- Applicants must have the ability to develop program design with the SNP’s specific requirement and current capacities in mind.
- Applicants must demonstrate an understanding of Somalia’s security sector.
- Applicants must demonstrate the ability to navigate the logistical, security, economic, and cultural environments in Somalia.
- Applicants must have existing, or the capacity to develop, active partnerships with stakeholders in order to successfully carry out the proposed program.
- Applicants are required to submit the documents listed in the *Proposal Summary Instructions (see attached)*.

PLEASE NOTE: Public International Organizations (PIOs) are excluded from applying to this grant announcement.

SUMMARY

The mission of the State Department's Bureau of International Narcotics and Law Enforcement Affairs (INL) is to minimize the impact of international crime and illegal drugs on the United States, its citizens, and partner nations by providing effective foreign assistance and fostering global cooperation. This mission, which centers on helping our partner nations establish a capable and accountable criminal justice sector, was expanded during the past decade to include stabilizing post-conflict societies through criminal justice sector development and reform. This mission supports peace and security by stabilizing and strengthening security institutions and by combating narco-trafficking and other transnational crimes such as money laundering and criminal gangs. It promotes just and democratic governments by strengthening justice sector institutions, good governance and respect for human rights.

INL combines forces with other USG and international agencies and takes a regional approach to widespread problems. INL also encourages more developed governments to take responsibility as equal partners in global efforts to combat transnational crime, include drug trafficking. The Bureau's priority programs support three inter-related objectives:

- **BUILDING CRIMINAL JUSTICE SYSTEMS:** Institutionalize rule of law by developing and expanding criminal justice systems to strengthen partner country law enforcement and judicial effectiveness, foster cooperation in legal affairs, and advance respect for human rights;
- **COUNTER-NARCOTICS:** Disrupt the overseas production and trafficking of illicit drugs through targeted counternarcotics and institution-building assistance and coordination with foreign nations and international organizations, and;
- **TRANSNATIONAL CRIME:** Minimize the impact of transnational crime and criminal networks on the U.S. and its allies through enhanced international cooperation and foreign assistance.

In Somalia and throughout the East Africa, INL's interests are in supporting criminal justice sector reforms to develop institutions that are professional, accountable, and responsive to the public. INL engagement in Somalia began in 2013, with the signing of its first bilateral agreement with the Federal Government of Somalia on police reform programs. Enhancing the capacity of the Somali National Police force is a key component of U.S. support to Somalia. By helping to develop an SNP capable of responding to and preventing serious crimes (including terrorism), U.S. support promotes stability and security both in Somalia and the region.

INL has chosen to target the Criminal Investigation Department (CID) of the SNP. This project will directly support Goal #2 of the 2011 INL Bureau Strategic Plan, Criminal Justice Sector Capacity Building and Security Sector Reform, by serving to establish and facilitate stable criminal justice systems to strengthen host country law enforcement and judicial effectiveness, bolster cooperation among criminal justice agencies, and support the rule of law while respecting human rights.

Background

The United States Government (USG) represented by the Department of State's Bureau for International Narcotics and Law Enforcement Affairs, directs and oversees foreign assistance programs aimed at criminal justice reform in Somalia. INL provides support for law enforcement training and development as well as a range of assistance and capacity building for the rest of the criminal justice sector in Somalia.

Currently, INL is supporting the training of defense lawyers in judges in Mogadishu through the International Development Law Organization (IDLO). This program will be to improve the knowledge and skills of select lawyers in the areas of women's and juvenile justice, and substantive laws that are in the process of being amended (to include counterterrorism legislation and procedural law). The program will also re-establish the Somalia Bar Association, which is charged with accreditation and discipline of barred lawyers, and provides legal outreach and pro-bono services to the public and detainees.

In an effort to complement existing INL, USG and international donor efforts to develop the rule of law and support civilian policing efforts in Somalia, INL seeks applications from qualified non-governmental organizations for a program to build technical capacity of all current members of the Criminal Investigative Department (CID) of the Somali National Police (SNP) to investigate complex crimes (including terrorism), effectively prepare cases to refer for prosecution, and provide on the job mentoring to mid-to-senior members of CID to ensure sustainability of U.S.-funded support.

INL plans to award a cooperative agreement to a nongovernmental organization (NGO) that will focus its efforts on assessing the training capacity of the CID and in turn, train CID personnel in the skills required to carry out their mandate. This program will complement ongoing programs implemented by the African Union Mission to Somalia (AMISOM), other donor nations, and the U.S. Government. The successful applicant will be expected to coordinate work with existing INL, U.S. government, and international programs where possible.

Activities

The recipient shall facilitate and execute a custom-designed CID Training Development Program with a focus on CID skills development, overall personnel management, and command and control skills for mid to senior level CID leadership. This training program must take into account current donor support activities, and demonstrate areas for complementarity (when appropriate and feasible).

Applicants are requested to submit a four year work plan and four year budget in the amount of \$8,500,000. Please note this award will be funded in two parts; at the initial award phase for the first half of the program plan and first half of the budget in the amount of \$4,250,000. INL will assess progress towards the program objectives halfway through the life of the program, and then fund the second half of the program at \$4,250,000, based on program priorities, good performance on the award.

In-country Support

Recipient shall propose all in-country and off-site administrative, technical, and logistical services necessary to support the program and officers.

Anticipated Outputs/Outcomes

- Develop a current needs and capabilities assessment of the CID;
- Use the able current needs assessment as a starting point to build the technical capacity of all current members of the CID to investigate complex crimes (to include but not limited to murder, rape, and/or terrorism), and effectively prepare cases to refer for prosecution;
- Provide on- the- job mentoring to mid-to-senior members of CID to ensure sustainability of U.S.-funded support;
- Foster the ability of the SNP to train their own CID personnel, allowing the Government of Somalia to assume full responsibility for CID development – both institutions and personnel; and
- Provide police leadership with the skills and procedures required to liaise and coordinate with other relevant security and judicial entities, including but not limited to the Joint Investigative Team (JIT), the Joint Operation Coordination Center (JOCC), and formal civilian court mechanisms.

SUBMISSION INSTRUCTIONS

Please refer to the *Proposal Submission Instructions (PSI)* for more information on how to apply to this Request for Applications (RFA). This announcement is designed to accompany INL's PSI, which contain additional administrative information on proposal content and formatting. Please use both the PSI and this announcement to ensure that your proposal submission is in full compliance with INL requirements and that the proposed activities are in line with INL's priorities. Proposal submissions that do not meet all of the requirements outlined in the RFA and the PSI will not be considered.

IMPORTANT INFORMATION

Applicants must abide by all relevant administrative and national policy requirements regarding civil rights; labor standards; intergovernmental review; disbarment and suspension; drug-free workplace; lobbying restrictions; conservation in procurement; crimes and prohibited activities; protection of human subjects; care and use of laboratory animals; recombinant DNA molecules; bio-safety in laboratories; conflicts of interest; patents and copyrights; impact on the physical environment and animal community; historic preservation; impact on the human community; and contract employment conditions, as applicable to the project's activities.

INL will NOT consider proposals that reflect any type of support for any member, affiliate, or representative of a designated terrorist organization or narcotics trafficker, including elected members of government.

FOR FURTHER INFORMATION

For questions/clarification regarding this RFA, please contact *INL Grants Officer Cheryl Price* at *PriceCH@state.gov*.