

**COVID-19 Update:** EPA is providing flexibilities to applicants experiencing challenges related to COVID-19. Please see the **Flexibilities Available to Organizations Impacted by COVID-19** clause in Section IV of [EPA's Solicitation Clauses](#).

## OVERVIEW INFORMATION

**U.S. Environmental Protection Agency**  
**Office of Science Advisor, Policy and Engagement**  
**Office of Research and Development**  
*Science to Achieve Results (STAR) Program*

## UNDERSTANDING AND CONTROL OF MUNICIPAL SOLID WASTE LANDFILL AIR EMISSIONS

**This is the initial announcement of this funding opportunity.**

### **Funding Opportunity Numbers:**

EPA-G2023-STAR-B1, Understanding and Control of Municipal Solid Waste Landfill Air Emissions

EPA-G2023-STAR-B2, Early Career: Understanding and Control of Municipal Solid Waste Landfill Air Emissions

**Assistance Listing Number:** 66.509

Solicitation Opening Date: ***October 19, 2022***

Solicitation Closing Date: ***December 21, 2022***: 11:59:59 pm Eastern Time

### **Table of Contents**

#### **I. [FUNDING OPPORTUNITY DESCRIPTION](#)**

- A. [Introduction](#)
- B. [Background](#)
- C. [Authority and Regulations](#)
- D. [Specific Research Areas of Interest/Expected Outputs and Outcomes](#)
- E. [References](#)
- F. [Special Requirements](#)
- G. [Additional Provisions for Applicants Incorporated into the Solicitation](#)

#### **II. [AWARD INFORMATION](#)**

#### **III. [ELIGIBILITY INFORMATION](#)**

- A. [Eligible Applicants](#)
- B. [Cost Sharing](#)
- C. [Other](#)

#### **IV. [APPLICATION AND SUBMISSION INFORMATION](#)**

- A. [Grants.gov Submittal Requirements and Limited Exception Procedures](#)
- B. [Application Package Information](#)
- C. [Content and Form of Application Submission](#)
- D. [Submission Dates and Times](#)
- E. [Funding Restrictions](#)
- F. [Submission Instructions and Other Submission Requirements](#)
- V. [APPLICATION REVIEW INFORMATION](#)
  - A. [Peer Review](#)
  - B. [Relevancy Review](#)
  - C. [Past Performance History Review](#)
  - D. [Human Subjects Research Statement \(HSRS\) Review](#)
  - E. [Evaluation of the Scientific Data Management Plan](#)
  - F. [Funding Decisions](#)
- VI. [AWARD ADMINISTRATION INFORMATION](#)
  - A. [Award Notices](#)
  - B. [Administrative and National Policy Requirements](#)
- VII. [AGENCY CONTACTS](#)

## **I. FUNDING OPPORTUNITY DESCRIPTION**

For Updates and Additional Information see <https://www.epa.gov/research-grants/research-funding-opportunities>.

View research awarded under previous solicitations at <https://www.epa.gov/research-grants/research-grant-areas>.

### **A. Introduction**

The U.S. Environmental Protection Agency (EPA) Office of Research and Development (ORD), as part of the Science to Achieve Results (STAR) program and in collaboration with the Air, Climate, and Energy (ACE) research program, is seeking applications proposing research on municipal solid waste landfill air emissions. Specifically, this request for applications (RFA) is soliciting research that addresses the following research priorities:

- How can cost effective stationary, mobile, aerial, and remote sensing technologies be combined to more easily and accurately quantify landfill methane emissions, hazardous air pollutants (HAPs), and other air pollutant emissions from municipal solid waste (MSW) landfills?
- How can cost effective stationary, mobile, aerial, and remote sensing measurements be used to increase ease of use and evaluate mitigation strategies and technologies to identify best landfill management practices?

The Science to Achieve Results (STAR) Program's goal is to stimulate and support scientific and engineering research that advances EPA's mission to protect human health and the environment. It is a competitive, peer-reviewed, extramural research program that provides access to the nation's best scientists and engineers in academic and other nonprofit research institutions.

STAR funds research on the environmental and public health effects of air quality, environmental changes, water quality and quantity, hazardous waste, toxic substances, and pesticides.

In addition to regular awards, this solicitation includes the opportunity for early career awards. The purpose of the early career award is to fund research projects smaller in scope and budget by early career PIs. Please see Section III of this RFA for details on the early career eligibility criteria.

EPA recognizes that it is important to engage all available minds to address the environmental challenges the Nation faces. At the same time, EPA seeks to expand the environmental conversation by including members of communities which may have not previously participated in such dialogues to participate in EPA programs. For this reason, EPA strongly encourages all eligible applicants identified in Section III, including minority serving institutions (MSIs), to apply under this opportunity.

For purposes of this solicitation, the following are considered MSIs:

1. Historically Black Colleges and Universities, as defined by the Higher Education Act (20 U.S.C. § 1061(2)). A list of these schools can be found at [Historically Black Colleges and Universities](#);
2. Tribal Colleges and Universities (TCUs), as defined by the Higher Education Act (20 U.S.C. § 1059c(b)(3) and (d)(1)). A list of these schools can be found at [American Indian Tribally Controlled Colleges and Universities](#);
3. Hispanic-Serving Institutions (HSIs), as defined by the Higher Education Act (20 U.S.C. § 1101a(a)(5)). A list of these schools can be found at [Hispanic-Serving Institutions](#);
4. Asian American and Native American Pacific Islander-Serving Institutions; (AANAPISIs), as defined by the Higher Education Act (20 U.S.C. § 1059g(b)(2)). A list of these schools can be found at [Asian American and Native American Pacific Islander-Serving Institutions](#); and
5. Predominately Black Institutions (PBIs), as defined by the Higher Education Act of 2008, 20 U.S.C. 1059e(b)(6). A list of these schools can be found at [Predominately Black Institutions](#).

## **B. Background**

Across the world, communities (urban/suburban/rural) generate residential, commercial, and industrial waste. Landfills can have a footprint of hundreds of acres, complex topography, constant changes with cells being opened and closed, a work face (where waste is being added each day) that relocates throughout the life of the landfill, and volume continuously added until the landfill ceases accepting waste. Landfills accept waste from many stream sources including municipal solid waste (MSW) streams, commercial and industrial waste, disaster debris, publicly owned treatment works (POTW) sludge, etc. Emissions from buried waste are generated within 3

to 5 years of waste burial, and for multiple decades after the landfill ceases to accept waste. Factors such as waste composition, age, moisture content, and quantity (or waste in place) along with other factors such as barometric pressure and other meteorological conditions affect the amount of methane and other air pollutants generated. Fugitive loss is affected by gas well design and operation, leaks from surface cracks, well heads, leachate sumps, side slope erosion, and size and duration of the landfill work face. Gas wells and air pollution control are typically installed after five years of waste burial. Meanwhile, all emissions (especially those from food waste, which decomposes rapidly) are released into the atmosphere.

Landfill gas is formed from the anerobic biodegradation of organic waste and continues to be generated for multiple decades after the landfill closes. Landfill gas serves as a carrier to release hazardous air pollutants (HAPs), volatile organic compounds (VOCs), hydrogen sulfide (H<sub>2</sub>S), and other constituents in landfill waste. The landfill must be operated and maintained to minimize fugitive gas emissions loss by managing gas, water in the landfill, and leachate. The focus of this solicitation is helping to advance the science of what is understood for both mitigating landfill methane gas, HAPs, and other air pollutant emissions from municipal solid waste (MSW) landfills and/or measuring, emissions estimation modeling, and monitoring.

Waste that is not incinerated, recycled, or reused, is typically discarded in a landfill. The United States produced over 292.4 million tons of MSW in 2018, with more than half of the waste landfilled rather than recovered and reused[1]. Landfill gas is generated from the anaerobic decomposition of biodegradable waste in landfills. According to data published by the Environmental Protection Agency (EPA or the Agency), landfill gas emissions composition is typically 50-55% methane with the balance being carbon dioxide, water vapor, nitrogen, oxygen, hydrogen, and non-methane organic compounds (NMOCs)[2]. Methane has 87 times the global warming impact of carbon dioxide on a 20-year time horizon, and the waste sector accounts for approximately 20% of anthropogenic methane emissions[3]. Landfill gas also contains HAPs (e.g., vinyl chloride, 1,1,1-trichloroethane, 2-butanone, organic mercury compounds), precursors to ozone and particulate matter (PM) (e.g., VOCs), odor nuisance compounds (e.g., H<sub>2</sub>S), and constituents of potential concerns (COPCs) (e.g., per-/poly-fluoroalkyl substances [PFAS]) resulting either from decomposition by-products or volatilization of wastes[4]. These compounds have been found to contribute to urban smog, and impact human health and the environment, which is of interest to communities with environmental justice<sup>1</sup> concerns. Due to the significant impact that methane has on climate change, landfills have been identified as a priority area to

---

<sup>1</sup> Environmental justice (EJ) is the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income with respect to the development, implementation and enforcement of environmental laws, regulations, and policies. Fair treatment means no group of people should bear a disproportionate share of the adverse environmental consequences resulting from industrial, governmental, and commercial operations or policies. Meaningful involvement means people have an opportunity to participate in decisions about activities that may affect their environment and/or health; the public's contribution can influence the regulatory agency's decision; community concerns will be considered in the decision-making process; and decision makers will seek out and facilitate the involvement of those potentially affected.

develop and/or identify better technologies for measuring, monitoring, modeling, and mitigating methane and other emissions.

The Clean Air Act (CAA) defines a municipal solid waste (MSW) landfill as an entire disposal facility in a contiguous geographical space where household waste is placed in or on land. MSW landfills may also receive other types of waste covered under the Resource Conservation and Recovery Act (RCRA) Subtitle D, including wastes such as commercial solid waste, nonhazardous sludge, conditionally exempt small quantity generator waste, and industrial solid waste (40 CFR Part 257)[5]. MSW landfill facilities may be publicly or privately owned and are regulated under the CAA, while hazardous waste landfills fall under RCRA statute authority. Even once a landfill is closed, landfill gas is generated for multiple decades, requiring long-term operation and maintenance of the soil cover and a gas collection and control system[6]. CAA regulations have undergone subsequent revisions, including the addition of methane reporting and regulatory control of HAPs, VOCs (precursors to ozone and PM), and other pollutants (see <https://www.epa.gov/stationary-sources-air-pollution/municipal-solid-waste-landfills-new-source-performance-standards> for additional information)[7]. Improved approaches and capabilities are needed to quantify accurate landfill emissions so greenhouse gas (GHG) emissions can be more quickly and accurately identified and addressed.

The Agency has worked to develop several emissions estimation tools for public use, but calculating emissions estimates requires assumptions about landfills and the systems in place designed to capture and control emissions. The technical basis for calculating landfill gas emissions is described in the Excel-based program Landfill Gas Emissions Model (LandGEM)[8]. CAA regulations also require that sites above NMOC emission and design capacity thresholds must install gas collection and control systems (GCCS) within 5 years of the initial waste burial[6]. To determine if a site is above the threshold, interested parties can estimate NMOC emissions based on a first order decomposition rate equation used in LandGEM, and additional data is derived from meteorological conditions, waste in place, and VOC/methane measurements similar to those described in EPA's Compilation of Air Pollutant Emissions Factors (AP-42)[9]. Estimating emissions requires assumptions about a landfill's gas collection efficiency, which is often assumed to be a constant, although in practice it varies with time due to many factors. In Europe, researchers use a gas collection efficiency of 50%, while the United States researchers use a default gas collection of 75% in AP-42 for emission inventories[3, 9]. Collected landfill gas is typically combusted in a flare or is treated, filtered, and utilized for its energy potential in internal combustion engines, gas and steam-fed turbines, boilers, and fuel cells[6]. Innovations in monitoring technologies could improve measurement accuracy and mitigation tools to reduce near- and long-term landfill emission deviations and divergences from normal operating conditions (e.g., flooded wells, landfill cover cracks, improper daily/intermittent cover).

Historically, there has been a limited ability to understand and quantify the amount of total emissions from landfills, which includes the quantity of gas recovered and collected from the landfill plus any fugitive loss from leaks[9]. Promulgated rules outline operational parameters for gas collection and control systems (GCCS), GCCS collection termination, and requirements for conducting surface emission monitoring (SEM)[6]. EPA and state inspections conducting

Method 21/SEM have found that industry-wide, sites systematically fail to identify points exceeding the surface methane emission standard. EPA inspections often find ten times the number of exceedances as the landfill operators have reported in the past[10]. Independent data indicate that fugitive methane emissions from many landfills have been underestimated[11]. Research suggests that even with gas collection and control systems installed, there is fugitive loss of landfill gas through leaks and fissures in cover soil (that worsen with droughts), soil erosion on side slopes, leachate sumps, and other areas where the gas is likely to take the path of least resistance[11, 12]. As a result, additional attention is now being given towards landfills to better quantify and reduce emissions and fugitive loss, as improved measurement techniques can also be leveraged as mitigation drivers.

Even the best designed and operated landfills emit landfill gas. NMOCs contain HAPs, heightening health risks for neighboring communities with environmental justice concerns[13]. Many waste management sites were built decades ago, and urban sprawl has resulted in landfills with neighboring communities. Use of advancements in measurement technology, landfill gas emission estimation models, leak detection, and surface emissions monitoring can help nearby residents document emissions of methane, HAPs, and other pollutants. Communities with environmental justice concerns can leverage this information to curb climate change emissions, and achieve near- and long-term reductions of pollutants of concern[13]. Technologies can be leveraged to identify where efforts are needed to reduce emissions that reflect the geospatial and temporal variability in emissions, but barriers to adoption, especially cost, have prohibited broad utilization and adoption. Further improvements in measurement and monitoring techniques will also inform more effective short- and long-term mitigation and management practices. Additional research is necessary to determine how to optimize and better utilize these advancements to reduce landfill gas emissions under constantly changing conditions.

Emerging technologies and studies have worked to quantify and reduce landfill gas emissions, but additional research is needed to optimize, combine, and maximize these effects. Continuous monitoring data was made accessible to stakeholders in an Oklahoma City Landfill study that measured the effects of an intervention using technology to automatically fine tune well operations[14]. The study showed that the intervention appeared to reduce variability of landfill gas flow and collection, improve collection quality and efficiency, and reduce fugitive loss. Scalable, inexpensive, easily accessible, continuous monitoring data collection and widespread reporting with high temporal resolution (for total gas loss, location of leaks and migration, and individual well operation) would assist in the rapid identification and quantification of landfill emissions and allow for corrective actions to be taken. Research from the National Aeronautics and Space Administration's Jet Propulsion Laboratory (NASA's JPL) used optical remote sensing to survey fugitive loss across California, and found that landfills contribute more than 40% of total methane emissions from the state[12]. Utilizing aerial optical remote sensing, a study by *Duren et al.* (2019) utilized measurement technology applications for mitigation purposes and identified sources of methane, including a small subset of landfills in California as super methane emitters. The gas emission measurement data from the study was provided directly to stakeholders, in an easy to understand format, and the information was used to help identify the highest priority methane emitting sites for emission reductions[12]. Measurement emissions data helped many of the landfills identified as super emitters transition out of the super

emitter category. In another study based in California, the California Air Resources Board (CARB) used both high- and low- altitude aerial optical remote sensing to validate their measurements from geospatial mapping of air pollutants (GMAP)[15]. Additional research is needed to find more cost-effective and accessible approaches to measurement/monitoring, determine how to optimize advancements under different geographical scopes, and reduce landfill gas emissions under constantly changing environmental conditions.

While these are examples of promising technologies for measuring and detecting landfill gas, there are challenges on how data can be utilized to quantify and monitor landfill emissions. For example, one of the challenges with the use of short-term aerial or ground-based optical remote sensing data is understanding how to use the information to determine annual emissions. Although the aerial optical remote sensing data is useful in identifying landfills with large fugitive loss, it is based on discrete measurements over a limited number of days. Research is needed to reduce uncertainties with current emission models that do not account for the landfill-specific variability to determine mass emission generation and fugitive loss rates.

Other types of applied technologies for methane measurements and monitoring have emerged over the past decade and been applied to various methane source types, such as oil and gas, coal bed methane, and agriculture. Additional research is needed to apply emerging technologies to landfill methane, HAPs, VOCs and other emissions, ranging from infra-red imaging from satellites to low-cost sensors[16-18]. Some example technologies applied in the research space to landfills include stationary open path technologies, such as open path tunable diode laser combined with plume concentration fitting, open path differential absorption lidar, solar occultation flux, tracer correlation, mobile (ground and aerial based) platforms with point sensor technology, aerial platforms (satellite and airplane) with downward facing open path technology [17, 19-22]. *Jacob et al.* (2022) reviews the capability of current and scheduled satellite observations of atmospheric methane in the shortwave infrared to quantify methane emissions from the global scale down to point sources[23]. There are additional methane measurement technologies that have been applied to other sectors with methane such as stationary point sensors[24]. The commercial availability and validation of the measurement range depending on the technology and the application.

Landfills face many challenges that are exacerbated by the impacts of climate change. With increasing frequency and severity of high-precipitation, high-wind (e.g., hurricanes and tornadoes), and other extreme events (e.g., wildfires), landfill wells will continue to be flooded and become inoperable. With the increased natural disasters and disaster debris volume, there will be more dependence on landfills to accept waste in helping communities recover. Despite this additional demand, the need to reduce landfill emissions has never been higher.

EPA has worked to develop tools to assess the impacts of factors on landfill emissions, but additional research is needed to reduce barriers to adopt interventions (e.g., diversion of organic discards) that reduce the quantity of landfill gas emissions. EPA developed the [municipal solid waste decision support tool \(MSW DST\)](#) to help stakeholders evaluate the impacts of solid waste management strategies and interventions[25]. The MSW DST can be tailored to be location specific, and help communities identify opportunities for reducing GHG emissions and economic

impacts of other life-cycle environmental emissions through more sustainable materials management. There are options to assess potential environmental justice concerns, benchmark current actions, develop more sustainable plans, and compare future strategies for environmental and economic performance. The MSW DST can be customized and account for a number of factors while another EPA Tool, the [Waste Reduction Model \(WARM\)](#), provides high-level estimates of potential GHG emissions reductions and energy savings from several different waste management practices including source reduction, recycling, anaerobic digestion, combustion, composting and landfilling[25, 26]. In Europe, tools similar to the MSW DST are already in use to help communities identify more sustainable strategies. Europe also has taken a divergent approach to reduce methane from landfills by prohibiting organics from entering landfills, thus preventing mass generation of landfill gas. Meanwhile, the majority of discards in the U.S. are landfilled[27]. There are many ways to implement compost and diversion strategies, and the MSW DST and WARM are useful tools to evaluate the effects of multiple mitigation strategies, identify options for solid waste management that optimize energy recovery and resources, and minimize landfill discards. Additional research is needed to evaluate and quantify the effects of interventions on near- and long-term landfill emissions under normal and changing operating conditions (e.g., flooded wells, landfill cover cracks, improper daily/intermittent cover), mitigation strategies and evolving technologies, and identify best practices to reduce landfill methane and gas emissions.

With the desire to transition towards sustainable waste solutions and a circular economy, communities will need to discard less and to optimize energy and resource recovery from waste and materials. Even after a landfill closes, it must be operated and maintained to prevent fugitive gas emissions loss through gas and leachate management, and maintenance of surface cover and side slopes. This research solicitation is focused on helping to advance the science of what is understood for cost effective measuring, monitoring and/or mitigating gas emissions at landfills, and inform development of emissions models. Advancements in technological monitoring and evaluation techniques are needed to help reduce and verify reduction in methane emission, HAPs, and other air pollutant emissions.

### **C. Authority and Regulations**

The authorities for this RFA and resulting awards are contained in the following:

- Clean Air Act, 42 U.S.C. 7403, Section 103(b)(3)
- Solid Waste Disposal Act, 42 U.S.C. 6981, Section 8001.

For research with an international aspect, the above statutes are supplemented, as appropriate, by the National Environmental Policy Act, Section 102(2)(F).

Note that a project's focus is to consist of activities within the statutory terms of EPA's financial assistance authorities; specifically, the statute(s) listed above. Generally, a project must address the causes, effects, extent, prevention, reduction, and elimination of air pollution, water pollution, solid/hazardous waste pollution, toxic substances control, or pesticide control depending on which statute(s) is listed above. Further note applications dealing with any aspect of or related to hydraulic fracking will not be funded by EPA through this program.

Additional applicable regulations include: 2 CFR Part 200, 2 CFR Part 1500, and 40 CFR Part 40 (Research and Demonstration Grants).

#### **D. Specific Research Areas of Interest/Expected Outputs and Outcomes**

*Note to applicant: The term “output” means an environmental activity, effort, and/or associated work products related to an environmental goal or objective, that will be produced or provided over a period of time or by a specified date. The term “outcome” means the result, effect, or consequence that will occur from carrying out an environmental program or activity that is related to an environmental or programmatic goal or objective.*

The activities to be funded under this solicitation support EPA’s FY 2022-2026 Strategic Plan (<https://www.epa.gov/planandbudget/strategicplan>). Awards made under this solicitation will support: Goal 1: Tackle the Climate Crisis, Objective 1.1: Reduce Emissions that Cause Climate Change; and Goal 4: Ensure Clean and Healthy Air for All Communities, Objective 4.1: Improve Air Quality and Reduce Localized Pollution and Health Impacts, of the Plan. All applications must be for projects that support the goal(s) and objective(s) identified above.

The proposed research awards will support the STAR program’s goal of stimulating and supporting scientific and engineering research that advances EPA’s mission to protect human health and the environment in the areas of air quality and climate mitigation. Specifically, the portfolio of research projects funded under this solicitation will develop approaches for monitoring and quantifying emissions of methane and other air pollutants from municipal solid waste landfills and for evaluating mitigation strategies and technologies for reducing such emissions. These strategies and technologies should account for projected future climatic conditions, including changing mean and extreme conditions of temperature and precipitation and potential extreme events (e.g., flooding, wildfire). This will help ensure that the measurement and monitoring approaches are adaptable to changing climatic conditions.

EPA also requires that grant applicants adequately describe environmental outputs and outcomes to be achieved under assistance agreements (see EPA Order 5700.7A1, Environmental Results under Assistance Agreements, <https://www.epa.gov/grants/epa-order-57007a1-epas-policy-environmental-results-under-epa-assistance-agreements>). Applicants must include specific statements describing the environmental results of the proposed project in terms of well-defined outputs and, to the maximum extent practicable, well-defined outcomes that will demonstrate how the project will contribute to the goal(s) and objective(s) described above.

#### **Research Areas**

Applicants for regular awards should address both research areas described below; and early career applicants should address at least one of the two research areas. Applications not addressing the minimum number of research areas may not be rated as highly as those that do. Applications should clearly indicate which research area(s) the application is addressing. For early career awards, applications addressing both research areas will not necessarily be rated more highly than those that address one research area.

## Research Area 1

How can cost effective stationary, mobile, aerial, and remote sensing (e.g., satellite near-infrared imaging) technologies be combined to quantify landfill methane emissions? In addition to quantifying landfill methane emissions, how can these approaches be used to quantify municipal solid waste landfill emissions of HAPs and other air pollutants that impact human health and the environment (e.g., VOCs, H<sub>2</sub>S, odorous compounds, etc.)?

The proposed research should demonstrate and validate the proposed approaches to 1) quantify methane emissions from various landfill characteristics (e.g., footprint, topography, cover material, slope, well spacing) and/or management practices under changing environmental conditions, and 2) provide datasets that will inform improvements to methane emissions models so that they are relevant to current landfills and anticipated progression of future mitigation technologies and/or management practices.

## Research Area 2

How can cost effective stationary, mobile, aerial, and remote sensing (e.g., satellite near-infrared imaging) measurements be used to increase ease of use and evaluate mitigation strategies and technologies (e.g., organic discards diversion; automated micro-controlled landfill gas collection; alternative final, intermediate, and daily cover materials and strategies, etc.) to identify best landfill management practices?

These strategies and technologies should account for projected future climatic conditions, including changing mean and extreme conditions of temperature and precipitation and potential extreme events (e.g., flooding, wildfires). This will help ensure that the measurement and monitoring approaches are adaptable to changing climatic conditions.

## Expected Outputs and Outcomes

EPA anticipates research funded under this solicitation will result in improved quantification of landfill emissions and evaluation of strategies for reducing methane and HAPs landfill emissions, ultimately allowing for effective monitoring of emissions and implementation of emission reduction strategies to support the Agency's mission to protect human health and the environment.

Specific outcomes may include, but are not limited to:

- improved approaches for monitoring and quantifying emissions of methane and HAPs from landfills
- increased data to inform the development of landfill emissions models and emissions inventories
- improved ability to quantify the amount of methane captured by landfill gas collection systems

- improved ability to locate point source emissions and migration from the landfill
- improved understanding of the effectiveness of mitigation strategies
- improved characterization of improperly maintained and operated GCCS and controls (e.g., dated equipment, combustors, flares, well integrity)
- better understanding of factors that affect landfill emissions that will inform strategies to reduce emissions
- reduced methane and HAP emissions across the municipal waste management lifecycle
- improved ability to quantify methane and HAPs for current and expected future direction of technological progress
- increased environmental benefits from reduced methane and HAPs exposure to communities impacted by landfills
- reduction of methane and HAPs emissions through diversion and composting programs
- mitigation of HAPs and methane emissions from landfills in and near neighboring communities

Expected outputs that contribute to these outcomes may include, but are not limited to:

- Reports, presentations, and peer-reviewed journal publications documenting
  - Methods for sustainable long-term methane and HAPs monitoring over the municipal waste management lifecycle
  - Approaches for quantifying emissions of methane and HAPs from landfills
  - Methods for sustainable long-term localization of methane and HAPs point source emissions and migration from the landfill
  - Demonstration of the benefits of publicly available data (e.g., improvements to the environment or human health)
  - Financial feasibility of landfill emissions monitoring
  - Recommended methane and HAPs landfill emission mitigation strategies
  - Public engagement to share and implement best landfill management practices for reducing emissions
- For quantification of methane and HAPs landfill emissions:
  - Publicly available methane and HAPs emission factor datasets for landfill emissions
  - Publicly available updated landfill emissions inventory

### **Innovation and Sustainability**

To the maximum extent practicable, research applications must embody innovation and sustainability. Innovation for the purposes of this RFA is defined as the process of making changes; a new method, custom, or device. Innovative research can take the form of wholly new applications or applications that build on existing knowledge and approaches for new uses. Research applications must include a discussion on how the proposed research is innovative (see Section IV.C.5.iii.a). The goal of sustainability, derived from the U.S. National Environmental Policy Act of 1969 (NEPA), is to “create and maintain conditions, under which humans and nature can exist in productive harmony, that permit fulfilling the social, economic, and other

requirements of present and future generations.” Research applications must include a discussion on how the proposed research will seek sustainable solutions that protect the environment and strengthen our communities (see Section IV.C.5.iii.a). Reviewers will draw from all of the above-mentioned innovation and sustainability definitions in the review/evaluation process of research applications (see Section V.A).

## E. References

1. U.S. Environmental Protection Agency. *National Overview: Facts and Figures on Materials, Wastes and Recycling*. 2022; Available from: <https://www.epa.gov/facts-and-figures-about-materials-waste-and-recycling/national-overview-facts-and-figures-materials#:~:text=sustainable%20materials%20management.-,Generation,208.3%20million%20tons%20in%201990.>
2. U.S. Environmental Protection Agency. *Landfill Gas- What components make up landfill gas?* Frequently Asked Questions About Landfill Gas April 21, 2022; Available from: <https://www.epa.gov/lmop/frequent-questions-about-landfill-gas>.
3. Myhre, G., D. Shindell, F.-M. Bréon, W. Collins, J. Fuglestedt, J. Huang, D. Koch, J.-F. Lamarque, D. Lee, B. Mendoza, and A.R. T. Nakajima, G. Stephens, T. Takemura and H. Zhang, *Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change*. 2013, Cambridge, United Kingdom and New York, NY, USA: Cambridge University Press.
4. Zhenhan Duan, C.S., Peter Kjeldsen, *Trace gas emissions from municipal solid waste landfills: A review*. Waste Management, 2021.
5. *40 CFR Part 257*. Sept. 13, 1979.
6. U.S. Environmental Protection Agency. *Overview of the Clean Air Act and Air Pollution*. August 10, 2022; Available from: <https://www.epa.gov/clean-air-act-overview>.
7. U.S. Environmental Protection Agency. *Municipal Solid Waste Landfills: New Source Performance Standards (NSPS), Emission Guidelines (EG) and Compliance Times*. in *U.S. EPA Landfill Surface Emissions Monitoring and Measurement Virtual Workshop*. 2021. virtual.
8. U.S. Environmental Protection Agency. *Emission Estimation Tools*. The Landfill Gas Emissions Model (LandGEM) 2005 January 11, 2022 August 22, 2022]; Available from: <https://www.epa.gov/air-emissions-factors-and-quantification/emissions-estimation-tools>.
9. U.S. Environmental Protection Agency, *AP-42, Compilation of Air Pollutant Emissions Factors*. 5 ed. Vol. 1. 1995.
10. U.S. Environmental Protection Agency, *Report: EPA Needs to Improve Oversight of How States Implement Air Emissions Regulations for Municipal Solid Waste Landfills*, Office of the Inspector General (OIG), Editor. 2020.
11. Carbon Mapper, I. *Carbon Mapper Data Portal*. Carbon Mapper 2021; Available from: <https://carbonmapper.org/>.
12. Duren, R.M., et al., *California's methane super-emitters*. Nature, 2019. **575**: p. 180-184.
13. U.S. Environmental Protection Agency, *Inventory of U.S. Greenhouse Gas Emissions and Sinks: 1990–2019* 2020.

14. Bingham, B., Britton, P. *Automated Landfill Gas Collection Increases Landfill Gas Flow and Quality at Oklahoma City Landfill*. 2018.
15. U.S. Environmental Protection Agency. *EMC Other Test Methods*. Air Emission Measurement Center February 1, 2022; Available from: <https://www.epa.gov/emc/emc-other-test-methods>.
16. Eben D. Thoma, R.B.G., Gary R. Hater, C. Doug Goldsmith, Nathan D. Swan, Mike J. Chase, and Ram A. Hashmonay, *Development of EPA OTM 10 for Landfill Applications*. Journal of Environmental Engineering, 2010. **136**(8).
17. Antoine Babilotte, *Field comparison of methods for assessment of methane fugitive emissions from landfills*, in Environmental Research & Education Foundation, Editor. 2011.
18. Sherwin, E.D., Rutherford, J.S., Yuanlei, C., Aminfard, S., Kort, E.A., Jackson, R.B., Brandt, A.R., *Single-blind validation of space-based point-source methane emissions detection and quantification*. 2022.
19. Wyles, C.W.R., *Mapping concentrations of airborne matter to quantify the fugitive emissions discharge rate from a landfill*. Journal of the Air & Waste Management Association, 2012. **68**: p. 1103-1117.
20. Jakober, C.A., et al., *Mobile measurements of climate forcing agents: Application to methane emissions from landfill and natural gas compression*. Journal of the Air & Waste Management Association, 2015. **65**(4): p. 404-412.
21. Allen, G., et al., *The development and trial of an unmanned aerial system for the measurement of methane flux from landfill and greenhouse gas emission hotspots*. Waste Management, 2019. **87**: p. 883-892.
22. Mønster, J., P. Kjeldsen, and C. Scheutz, *Methodologies for measuring fugitive methane emissions from landfills – A review*. Waste Management, 2019. **87**: p. 835-859.
23. Jacob, D.J., et al., *Quantifying methane emissions from the global scale down to point sources using satellite observations of atmospheric methane*. Atmos. Chem. Phys., 2022. **22**(14): p. 9617-9646.
24. Torres, V.M., et al., *Field inter-comparison of low-cost sensors for monitoring methane emissions from oil and gas production operations*. Atmos. Meas. Tech. Discuss., 2022. **2022**: p. 1-22.
25. RTI International, *Municipal Solid Waste Decision Support Tool (MSW DST)*.
26. U.S. Environmental Protection Agency. *Waste Reduction Model (WARM)* 2020 February 25, 2022; Available from: <https://www.epa.gov/warm>.
27. Ebun Ayandele, K.H., Matt Jungclaus, Eugene Tseng, Riley Duren, Daniel Cusworth, and Bryan Fisher, *Key Strategies for Mitigating Methane Emissions from Municipal Solid Waste*, in RMI. 2022.

## F. Special Requirements

It is EPA Policy to ensure that the results of EPA-funded extramural scientific research are accessible to the public to the greatest extent feasible consistent with applicable law; policies and Orders; the Agency's mission; resource constraints; and U.S. national, homeland and economic security. This entails maximizing, at no charge, access by the public to peer-reviewed, scientific research journal publications or associated author manuscripts, and their underlying digital

research data, created in whole or in part with EPA funds, while protecting personal privacy; recognizing proprietary interests, confidential business information, and intellectual property rights; and avoiding significant negative impact on intellectual property rights, innovation, and U.S. competitiveness.

Applications submitted under this announcement shall include a Scientific Data Management Plan (SDMP) that addresses public access to EPA-funded scientific research data. See the SDMP clause in Section IV for details on the content of an SDMP. Applicants will also be asked to provide past performance information on whether journal publications or associated author manuscripts, and the associated underlying scientific research data and metadata, under prior assistance agreements were made publicly accessible. These items will be evaluated prior to award.

Reasonable, necessary and allocable costs for data management and public access may be included in extramural research applications and detailed in the budget justification described in Section IV.

Agency policy and ethical considerations prevent EPA technical staff and managers from providing applicants with information that may create an unfair competitive advantage. Consequently, EPA employees will not review, comment, advise, and/or provide technical assistance to applicants preparing applications in response to EPA RFAs. EPA employees cannot endorse any particular application.

Multiple Investigator applications may be submitted as: (1) a single Lead Principal Investigator (PI) application with Co-PI(s) or (2) a Multiple PI application (with a single Contact PI). If you choose to submit a Multiple PI application, you must follow the specific instructions provided in Sections IV and V of this RFA. For further information, please see the EPA Implementation Plan for Policy on Multiple Principal Investigators (<https://www.epa.gov/research-grants/research-grants-guidance-and-policies>).

Please note: Early career awards will not accommodate a Multiple PI application. Early career awards shall be submitted as a single Lead PI application. Special eligibility criteria apply to the early career portion of this RFA. Please see Section III of this RFA for details on the early career eligibility criteria. The application must include an early career verification (see “Early Career Verification” in Section IV.C.5.iii.e).

This solicitation provides the opportunity for the submission of applications for projects that may involve human subjects research. All applications must include a Human Subjects Research Statement (HSRS; described in Section IV.C.5.iii.c of this solicitation). If the project involves human subjects research, it will be subject to an additional level of review prior to funding decisions being made as described in Sections V.D and V.F of this solicitation.

These awards may involve the collection of “Geospatial Information,” which includes information that identifies the geographic location and characteristics of natural or constructed features or boundaries on the Earth or applications, tools, and hardware associated with the

generation, maintenance, or distribution of such information. This information may be derived from, among other things, a Geographic Positioning System (GPS), remote sensing, mapping, charting, and surveying technologies, or statistical data.

## **G. Additional Provisions for Applicants Incorporated into the Solicitation**

Additional provisions that apply to sections III, IV, V, and VI of this solicitation and/or awards made under this solicitation, can be found at [EPA Solicitation Clauses](#). These provisions are important for applying to this solicitation and applicants must review them when preparing applications for this solicitation. If you are unable to access these provisions electronically at the website above, please contact the EPA point of contact listed in this solicitation (usually in Section VII) to obtain the provisions.

## **II. AWARD INFORMATION**

It is anticipated that a total of approximately \$3.2 million will be awarded under this announcement, depending on the availability of funds, quality of applications received, and other applicable considerations. The EPA anticipates funding approximately 4 (2 regular and 2 early career) awards under this RFA. Requests for amounts in excess of a total of \$1,000,000 per regular award and in excess of a total of \$600,000 per early career award, including direct and indirect costs, will not be considered. The total project period requested in an application submitted for this RFA may not exceed three years.

As stated above, EPA intends to award 2 regular applications and 2 early career applications (as defined in Section III.A). This is an estimate and is subject to change based on funding levels, the quality of applications received, and other applicable considerations. See Section V.F. Funding Decisions for additional information.

The EPA reserves the right to reject all applications and make no awards, or make fewer awards than anticipated, under this RFA. The EPA reserves the right to make additional awards under this announcement, consistent with Agency policy, if additional funding becomes available after the original selections are made. Any additional selections for awards will be made no later than six months after the original selection decisions.

In appropriate circumstances, EPA reserves the right to partially fund applications by funding discrete portions or phases of proposed projects. If EPA decides to partially fund an application, it will do so in a manner that does not prejudice any applicants or affect the basis upon which the application, or portion thereof, was evaluated and selected for award, and therefore maintains the integrity of the competition and selection process. Awards may be fully or incrementally funded, as appropriate, based on funding availability, satisfactory performance, and other applicable considerations.

EPA may award both grants and cooperative agreements under this announcement.

Under a *grant*, EPA scientists and engineers are not permitted to be substantially involved in the execution of the research. However, EPA encourages interaction between its own laboratory scientists and grant Principal Investigators after the award of an EPA grant for the sole purpose of exchanging information in research areas of common interest that may add value to their respective research activities. This interaction must be incidental rather than substantial to achieving the goals of the research under a grant. Interaction that is “incidental” does not involve resource commitments by EPA.

Where appropriate, based on consideration of the nature of the proposed project relative to the EPA’s intramural research program and available resources, the EPA may award *cooperative agreements* under this announcement. A cooperative agreement is an assistance agreement that is used when there is substantial federal involvement with the recipient during the performance of an activity or project. EPA awards cooperative agreements for those projects in which it expects to have substantial interaction with the recipient throughout the recipient’s performance of the project. When addressing a research question/problem of common interest, collaborations between EPA scientists and the institution’s principal investigators are permitted under a cooperative agreement. These collaborations may include data and information exchange; providing technical input to experimental design and theoretical development; coordinating extramural research with in-house activities; the refinement of valuation endpoints; in accordance with 2 CFR 200.317 and 2 CFR 200.318, as appropriate, review of proposed procurements, reviewing qualifications of key personnel, and/or review and comment on the content of printed or electronic publications prepared; and joint authorship of journal articles on these activities. Note EPA does not have the authority to select employees or contractors employed by the recipient and the final decision on the content of reports rests with the recipient. EPA will negotiate the precise terms and conditions of “substantial involvement” as part of the award process. **Applications may not identify EPA cooperators, specific interactions between EPA’s investigators and those of the prospective recipient for cooperative agreements will be negotiated at the time of award.**

**Potential applicants should contact Flora Barrow; phone: 202-564-0478; email: [barrow.flora@epa.gov](mailto:barrow.flora@epa.gov) regarding questions pertaining to EPA’s substantial involvement.**

### **III. ELIGIBILITY INFORMATION**

Note: Additional provisions that apply to this section can be found at [EPA Solicitation Clauses](#).

#### **A. Eligible Applicants**

Public and private nonprofit institutions/organizations, public and private institutions of higher education (IHEs), and hospitals located in the U.S. and its territories or possessions; state and local governments; Federally Recognized Indian Tribal Governments; and U.S. territories or possessions are eligible to apply. Profit-making firms and individuals are not eligible to apply.

Consistent with the definition of Nonprofit organization at 2 CFR § 200.1, the term nonprofit organization means any corporation, trust, association, cooperative, or other organization that is

operated mainly for scientific, educational, service, charitable, or similar purpose in the public interest and is not organized primarily for profit; and uses net proceeds to maintain, improve, or expand the operation of the organization. The term includes tax-exempt nonprofit neighborhood and labor organizations. Note that 2 CFR § 200.1 specifically excludes Institutions of Higher Education from the definition of non-profit organization because they are separately defined in the regulation. While not considered to be a nonprofit organization(s) as defined by 2 CFR § 200.1, public or nonprofit Institutions of Higher Education are, nevertheless, eligible to submit applications under this RFA. Hospitals operated by state, tribal, or local governments or that meet the definition of nonprofit at 2 CFR § 200.1 are also eligible to apply as nonprofits or as instrumentalities of the unit of government depending on the applicable law. For-profit colleges, universities, trade schools, and hospitals are ineligible.

Nonprofit organizations that are not exempt from taxation under section 501 of the Internal Revenue Code must submit other forms of documentation of nonprofit status; such as certificates of incorporation as nonprofit under state or tribal law. Nonprofit organizations exempt from taxation under section 501(c)(4) of the Internal Revenue Code that lobby are not eligible for EPA funding as provided in the Lobbying Disclosure Act, 2 U.S.C. 1611.

Foreign governments, international organizations, and non-governmental international organizations/institutions are not eligible to apply.

National laboratories funded by Federal Agencies (Federally-Funded Research and Development Centers, “FFRDCs”) may not apply. FFRDC employees may cooperate or collaborate with eligible applicants within the limits imposed by applicable legislation and regulations. They may participate in planning, conducting, and analyzing the research directed by the applicant, but may not direct projects on behalf of the applicant organization. An award recipient may provide funds through its assistance agreement from the EPA to an FFRDC for research personnel, supplies, equipment, and other expenses directly related to the research.

Federal Agencies may not apply. Federal employees are not eligible to serve in a principal leadership role on an assistance agreement. Federal employees may not receive salaries or augment their Agency’s appropriations through awards made under this program unless authorized by law to receive such funding.

The applicant institution may enter into an agreement with a Federal Agency to purchase or utilize unique supplies or services unavailable in the private sector to the extent authorized by law. Examples are purchase of satellite data, chemical reference standards, analyses, or use of instrumentation or other facilities not available elsewhere. A written justification for federal involvement must be included in the application. In addition, an appropriate form of assurance that documents the commitment, such as a letter of intent from the Federal Agency involved, should be included.

The early career awards will support research performed by PIs with outstanding promise at the Assistant Professor or equivalent level. Principal investigators from applicant institutions

applying for the early career portion of the RFA must meet the following additional eligibility requirements:

1. Hold a doctoral degree in a field related to the research being solicited by the closing date of the RFA;
2. Be untenured at the closing date of the RFA; and
3. By the award date, be employed in a tenure-track position (or tenure-track-equivalent position) as an assistant professor (or equivalent title) at an institution in the U.S., its territories, or possessions. Note: For a position to be considered a tenure-track-equivalent position, it must meet all of the following requirements: (1) the employing department or organization does not offer tenure; (2) the appointment is a continuing appointment; (3) the appointment has substantial educational responsibilities; and (4) the proposed project relates to the employee's career goals and job responsibilities as well as to the goals of the department/organization.

In order to be deemed eligible, the application must include an early career verification (see “Early Career Verification” in Section IV.C.5.iii.e).

Potential applicants who are uncertain of their eligibility should contact Ron Josephson in ORD, phone: 202-564-7823, email: [josephson.ron@epa.gov](mailto:josephson.ron@epa.gov).

## **B. Cost sharing**

Cost sharing is not required.

## **C. Other**

All applications will be reviewed for eligibility and must meet the eligibility requirements described in Sections III.A., B., and C. to be considered eligible. Applicants deemed ineligible for funding consideration as a result of the threshold eligibility review will be notified within 15 calendar days of the ineligibility determination.

a. Applications must substantially comply with the application submission instructions and requirements set forth in Section IV of this solicitation or else they will be rejected. However, where a page limit is expressed in Section IV with respect to the application, or parts thereof, pages in excess of the page limitation will not be reviewed. Applicants are advised that readability is of paramount importance and should take precedence in application format, including selecting a legible font type and size for use in the application.

b. In addition, initial applications must be submitted through [Grants.gov](https://www.grants.gov) as stated in Section IV of this solicitation (except in the limited circumstances where another mode of submission is specifically allowed for as explained in Section IV) on or before the application submission deadline published in Section IV of this solicitation. Applicants are responsible for following the submission instructions in Section IV of this solicitation to ensure that their application is timely

submitted. Please note that applicants experiencing technical issues with submitting through Grants.gov should follow the instructions provided in Section IV, which include both the requirement to contact Grants.gov and email a full application to EPA prior to the deadline.

c. Applications submitted outside of Grants.gov will be deemed ineligible without further consideration unless the applicant can clearly demonstrate that it was due to EPA mishandling or technical problems associated with [Grants.gov](#) or [SAM.gov](#). An applicant's failure to timely submit their application through [Grants.gov](#) because they did not timely or properly register in [SAM.gov](#) or [Grants.gov](#) will not be considered an acceptable reason to consider a submission outside of Grants.gov.

If an applicant submits more than one application under this announcement, each application must be submitted separately, and the scope of work proposed in each application must be significantly different from the other application(s) in order for them to all be deemed eligible. If applications are submitted with scopes of work that do not significantly differ, then EPA will only accept the most recently submitted application and all other applications will be deemed ineligible.

Also, applications exceeding the funding limits or project period described herein will be rejected without review. See Section II. Further, applications that fail to demonstrate a public purpose of support or stimulation (e.g., by proposing research which primarily benefits a Federal program or provides a service for a Federal agency) will not be funded.

#### **IV. APPLICATION AND SUBMISSION INFORMATION**

Note: Additional provisions that apply to this section can be found at [EPA Solicitation Clauses](#).

##### **Formal instructions for submission through Grants.gov are in Section F.**

##### **A. Grants.gov Submittal Requirements and Limited Exception Procedures**

Applicants must apply electronically through [Grants.gov](#) under this funding opportunity based on the grants.gov instructions in this announcement. If your organization has no access to the internet or access is very limited, you may request an exception for the remainder of this calendar year by following the procedures outlined [here](#). Please note that your request must be received at least 15 calendar days before the application due date to allow enough time to negotiate alternative submission methods. Issues with submissions with respect to this opportunity only are addressed in section *F. Submission Instructions and Other Submission Requirements* below.

##### **B. Application Package Information**

Use the application package available at [Grants.gov](#) (see Section IV.F. "Submission Instructions and Other Submission Requirements"). Note: With the exception of the current and pending support form (available at <https://www.epa.gov/research-grants/research-funding-opportunities-how-apply-and-required-forms>), all necessary forms are included in the electronic application

package. Make sure to include the current and pending support form in your Grants.gov submission.

An email will be sent by ORD to the Lead/Contact PI and the Administrative Contact (see below) to acknowledge receipt of the application and transmit other important information. The email will be sent from [receipt.application@epa.gov](mailto:receipt.application@epa.gov); emails to this address will not be accepted. *If you do not receive an email acknowledgement within 10 calendar days of the submission closing date, immediately contact the EPA at [electronic-grant-submissions@epa.gov](mailto:electronic-grant-submissions@epa.gov). Failure to do so may result in your application not being reviewed.* See Section IV.F. “Submission Instructions and Other Submission Requirements” for additional information regarding the application receipt acknowledgment.

### C. Content and Form of Application Submission

The application is made by submitting the materials described below. **Applications must contain all information requested.**

#### 1. Standard Form 424

The applicant must complete Standard Form 424, Application for Federal Assistance. Instructions for completion of the SF-424 are included with the form. However, note that EPA requires that the entire requested dollar amount appear on the SF-424, not simply the proposed first year expenses. The form must contain the signature of an authorized representative of the applying organization.

#### 2. Key Contacts, EPA Form 5700-54

The applicant must complete the “Key Contacts” form found in the [Grants.gov](https://www.epa.gov/grants) application package. An “Additional Key Contacts” form is also available at <https://www.epa.gov/research-grants/research-funding-opportunities-how-apply-and-required-forms>. The Key Contacts form should also be completed for major subawards (i.e., principal investigators). Do not include information for consultants or other contractors. Please make certain that all contact information is accurate.

For Multiple PI applications: The Additional Key Contacts form **must** be completed (see Section I.F. for further information). *Note: The Contact PI must be affiliated with the institution submitting the application. EPA will direct all communications related to scientific, technical, and budgetary aspects of the project to the Contact PI; however, any information regarding an application will be shared with any PI upon request.* The Contact PI is to be listed on the Key Contact Form as the Project Manager/Principal Investigator (the term Project Manager is used on the Grants.gov form, the term Principal Investigator is used on the form located at <https://www.epa.gov/research-grants/research-funding-opportunities-how-apply-and-required-forms>). For additional PIs, complete the Major Co-Investigator fields and identify PI status next to the name (e.g., “Name: John Smith, Principal Investigator”).

### **3. EPA Form 4700-4, Preaward Compliance Review Report for All Applicants and Recipients Requesting EPA Financial Assistance**

(For tips on completing the form see:

<https://www.epa.gov/grants/tips-completing-epa-form-4700-4>.)

### **4. SF-424A Budget Information - Non-Construction Programs**

Prepare a master budget table using Standard Form 424A, Budget Information for Non-Construction Programs, available in the [Grants.gov](https://www.epa.gov/grants) electronic application package. Only complete “Section B-Budget Categories”. Provide the object class budget category (a. - k.) amounts for each budget year under the “Grant Program, Function or Activity” heading. Each column reflects a separate budget year. For example, Column (1) reflects budget year 1. The total budget will be automatically tabulated in column (5).

Applicants may not use subawards to transfer or delegate their responsibility for successful completion of their EPA assistance agreement. Note: Prior to naming a contractor (including consultants) or subrecipient in your application as a “partner”, please carefully review Section IV.d, “Contracts and Subawards”, of EPA’s Announcement Clauses that are incorporated by reference in this announcement (See Section I.G). EPA expects recipients of funding to comply with competitive procurement contracting requirements as well as EPA’s rule on Participation by Disadvantaged Business Enterprises in EPA Programs in 40 CFR Part 33. The Agency does not accept justifications for sole source contracts for services or products available in the commercial marketplace based on a contractor’s role in preparing an application.

Please note that cost sharing is not required.

### **5. Project Narrative, submitted using Project Narrative Attachment Form and prepared as described below:**

#### **i) Table of Contents**

Provide a list of the major subdivisions of the application indicating the page number on which each section begins.

#### **ii) Abstract (1 page)**

**The abstract is a very important document in the review process.** Therefore, it is critical that the abstract accurately describes the research being proposed and conveys all the essential elements of the research. Also, the abstracts of applications that receive funding will be posted on EPA’s Research Grants website.

The abstract must include the information described below (a-h). Examples of abstracts for current grants may be found on [EPA’s Research Grants website](https://www.epa.gov/grants).

a. Funding Opportunity Title and Number for this application.

- b. **Project Title:** Use the exact title of your project as it appears in the application. The title must be brief yet represent the major thrust of the project. Because the title will be used by those not familiar with the project, use more commonly understood terminology. Do not use general phrases such as “research on.”
- c. **Investigators:** For applications with multiple investigators, state whether this is a single Lead PI (with co-PIs) or Multiple PI application (see Section I.F.). For Lead PI applications, list the Lead PI, then the name(s) of each co-PI who will significantly contribute to the project. For Multiple PI applications, list the Contact PI, then the name(s) of each additional PI. Provide a website URL or an email contact address for additional information.
- d. **Institution(s):** In the same order as the list of investigators, list the name, city and state of each participating university or other applicant institution. The institution applying for assistance must be clearly identified.
- e. **Project Period and Location:** Show the proposed project beginning and ending dates and the performance site(s)/geographical location(s) where the work will be conducted.
- f. **Project Cost:** Show the total funding requested from the EPA (include direct and indirect costs for all years).
- g. **Project Summary:** Provide three subsections addressing: (1) the objectives of the study (including any hypotheses that will be tested), (2) the experimental approach to be used (a description of the proposed project) and (3) the expected results (outputs/outcomes) of the project and how it addresses the research needs identified in the solicitation, including the estimated improvement in risk assessment or risk management that will result from successful completion of the proposed work.
- h. **Supplemental Keywords:** Without duplicating terms already used in the text of the abstract, list keywords to assist database searchers in finding your research. A list of suggested keywords may be found at: <https://www.epa.gov/research-grants/research-funding-opportunities-how-apply-and-required-forms>.

### **iii) Research Plan, Quality Assurance Statement, Human Subjects Research Statement, Scientific Data Management Plan, Early Career Verification and References**

#### **a. Research Plan (15 pages)**

Applications should focus on a limited number of research objectives that adequately and clearly demonstrate that they meet the RFA requirements. Explicitly state the main hypotheses that you will investigate, the data you will create or use, the analytical tools you will use to investigate these hypotheses or analyze these data and the results you expect to achieve. Research methods must be clearly stated so that reviewers can evaluate the appropriateness of your approach and

the tools you intend to use. A statement such as: “we will evaluate the data using the usual statistical methods” is not specific enough for peer reviewers.

This description must not exceed fifteen (15) consecutively numbered (bottom center), 8.5x11-inch pages of single-spaced, standard 12-point type with 1-inch margins. While these guidelines on page size, point type and margins establish the minimum type size requirements, applicants are advised that readability is of paramount importance and should take precedence in selection of an appropriate font for use in the application.

The description must provide the following information:

- (1) Objectives: List the objectives of the proposed research and the hypotheses being tested during the project, and briefly state why the intended research is important, how it supports the Agency’s research priorities and how it fulfills the requirements of the solicitation. This section should also include any background or introductory information that would help explain the objectives of the study. If this application is to expand upon research supported by an existing or former assistance agreement awarded under the STAR program, indicate the number of the agreement and provide a brief report of progress and results achieved under it.
- (2) Approach/Activities: Outline the research design, methods, and techniques that you intend to use in meeting the objectives stated above.
- (3) Innovation: Describe how your project shifts current research or engineering paradigms by using innovative theoretical concepts, approaches or methodologies, instrumentation or interventions applicable to one or more fields of research.
- (4) Sustainability: Describe how your project embodies the principles of sustainability and seeks sustainable solutions that protect the environment and strengthen our communities. The sustainability primer ([https://www.epa.gov/sites/production/files/2015-05/documents/sustainability\\_primer\\_v9.pdf](https://www.epa.gov/sites/production/files/2015-05/documents/sustainability_primer_v9.pdf)) provides examples of research activities that promote and incorporate sustainability principles.
- (5) Expected Results, Benefits, Outputs and Outcomes: Describe the expected outputs and outcomes resulting from the project. This section should also discuss how the research results will lead to solutions to environmental problems and improve the public’s ability to protect the environment and human health. A clear, concise description will help ORD and peer reviewers understand the merits of the research.
- (6) Project Management: Discuss other information relevant to the potential success of the project. This should include facilities, personnel expertise/experience, project schedules with associated milestones and target dates, proposed management, interactions with other institutions, etc. Describe the approach, procedures, and controls for ensuring that awarded grant funds will be expended in a timely and efficient manner and detail how project objectives will be successfully achieved within the grant period. Describe how progress toward achieving the expected results (outputs and outcomes) of the research

will be tracked and measured. Applications for multi-investigator projects must identify project management and the functions of each investigator in each team and describe plans to communicate and share data.

(7) Appendices may be included but must remain within the 15-page limit.

b. Quality Assurance Statement (3 pages)

For projects involving environmental data collection or processing, conducting surveys, modeling, method development, or the development of environmental technology (whether hardware-based or via new techniques), provide a Quality Assurance Statement (QAS) regarding the plans for processes that will be used to ensure that the products of the research satisfy the intended project objectives. Follow the guidelines provided below to ensure that the QAS describes a system that complies with EPA Quality Standards found at: <https://www.epa.gov/quality/agency-wide-quality-program-documents>. Do not exceed three consecutively numbered, 8.5x11-inch pages of single-spaced, standard 12-point type with 1-inch margins.

**NOTE: If selected for award, applicants will be expected to provide additional quality assurance documentation.**

**Address each applicable section below by including the required information, referencing the specific location of the information in the Research Plan or explaining why the section does not apply to the proposed research. (Not all will apply)**

(1) Identify the individual who will be responsible for the quality assurance (QA) and quality control (QC) aspects of the research along with a brief description of this person's functions, experience and authority within the research organization. Describe the schedule and type of assessments to be conducted along with the corrective action process for each assessment proposed. Describe the organization's general approach for conducting quality research. *(QA is a system of management activities to ensure that a process or item is of the type and quality needed for the project. QC is a system of activities that measures the attributes and performance of a process or item against the standards defined in the project documentation to verify that they meet those stated requirements).*

(2) Discuss project objectives, including quality objectives, any hypotheses to be tested, and the quantitative and/or qualitative procedures that will be used to evaluate the success of the project. Include any plans for peer or other reviews of the study design or analytical methods.

(3) Address each of the following project elements as applicable:

(a) Collection of new/primary data:

*(Note: In this case the word "sample" is intended to mean any finite part of a statistical population whose properties are studied to gain information about the whole. If certain*

*attributes listed below do not apply to the type of samples to be used in your research, simply explain why those attributes are not applicable).*

- (i) Discuss the plan for sample collection and analysis. As applicable, include sample type(s), frequency, locations, sample sizes, sampling procedures, and the criteria for determining acceptable data quality (e.g., precision, accuracy, representativeness, completeness, comparability, or data quality objectives).
  - (ii) Describe the procedures for the handling and custody of samples including sample collection, identification, preservation, transportation, and storage, and how the accuracy of test measurements will be verified.
  - (iii) Describe or reference each analytical method to be used, any QA or QC checks or procedures with the associated acceptance criteria and any procedures that will be used in the calibration and performance evaluation of the analytical instrumentation.
  - (iv) Discuss the procedures for overall data reduction, analysis, and reporting. Include a description of all statistical methods to make inferences and conclusions, acceptable error rates and/or power, and any statistical software to be used.
- (b) Use of existing/secondary data (i.e., data previously collected for other purposes or from other sources):
- (i) Identify the types of secondary data needed to satisfy the project objectives. Specify requirements relating to the type of data, the age of data, geographical representation, temporal representation, and technological representation, as applicable.
  - (ii) Specify the source(s) of the secondary data and discuss the rationale for selection.
  - (iii) Establish a plan to identify the sources of the secondary data in all deliverables/products.
  - (iv) Specify quality requirements and discuss the appropriateness for their intended use. Accuracy, precision, representativeness, completeness, and comparability need to be addressed, if applicable.
  - (v) Describe the procedures for determining the quality of the secondary data.
  - (vi) Describe the plan for data management/integrity.
- (c) Method development:
- (Note: The data collected for use in method development or evaluation should be described in the QAS as per the guidance in section 3A and/or 3B above).*

Describe the scope and application of the method, any tests (and measurements) to be conducted to support the method development, the type of instrumentation that will be used, and any required instrument conditions (e.g., calibration frequency), planned QC checks and associated criteria (e.g., spikes, replicates, blanks) and tests to verify the method's performance.

(d) Development or refinement of models:

*(Note: The data collected for use in the development or refinement of models should be described in the QAS as per the guidance in section 3A and/or 3B above).*

- (i) Discuss the scope and purpose of the model, key assumptions to be made during development/refinement, requirements for code development, and how the model will be documented.
- (ii) Discuss verification techniques to ensure the source code implements the model correctly.
- (iii) Discuss validation techniques to determine that the model (assumptions and algorithms) captures the essential phenomena with adequate fidelity.
- (iv) Discuss plans for long-term maintenance of the model and associated data.

(e) Development or operation of environmental technology:

*(Note: The data collected for use in the development or evaluation of the technology should be described in the QAS as per the guidance in section 3A and/or 3B above).*

- (i) Describe the overall purpose and anticipated impact of the technology.
- (ii) Describe the technical and quality specifications of each technology component or process that is to be designed, fabricated, constructed, and/or operated.
- (iii) Discuss the procedure to be used for documenting and controlling design changes.
- (iv) Discuss the procedure to be used for documenting the acceptability of processes and components and discuss how the technology will be benchmarked and its effectiveness determined.
- (v) Discuss the documentation requirements for operating instructions/guides for maintenance and use of the system(s) and/or process(s).

(f) Conducting surveys:

*(Note: The data to be collected in the survey and any supporting data should be described in the QAS as per the guidance in section 3A and/or 3B above).*

- (i) Discuss the justification for the size of the proposed sample for both the overall project and all subsamples for specific treatments or tests. Identify and explain the rational for the proposed statistical techniques (e.g., evaluation of statistical power).

(4) Discuss data management activities (e.g., record-keeping procedures, data-handling procedures, and the approach used for data storage and retrieval on electronic media). Include any required computer hardware and software and address any specific performance requirements for the hardware/software configuration used.

c. EPA Human Subjects Research Statement (HSRS) (4 pages)

Human subjects research supported by the EPA is governed by EPA Regulation 40 CFR Part 26 ([Protection of Human Subjects](https://www.epa.gov/osa/basic-information-about-human-subjects-research-0)). This includes the Common Rule at subpart A and prohibitions and additional protections for pregnant women and fetuses, nursing women and children at subparts B, C and D. While retaining the same notation, subparts B, C and D are substantively different in 40 CFR Part 26 than in the more commonly cited 45 CFR 46. Particularly noteworthy is that research meeting the regulatory definition of intentional exposure research found in subpart B is prohibited by that subpart in pregnant women, nursing women and children. Research meeting the regulatory definition of observational research (any research that is not intentional exposure research) found in subparts C and D is subject to the additional protections found in those subparts for pregnant women and fetuses (subpart C) and children (subpart D). These subparts also differ markedly from the language in 45 CFR 46. For more information, please see: <https://www.epa.gov/osa/basic-information-about-human-subjects-research-0>.

Procedures for the review and oversight of human research subject to 40 CFR Part 26 are also provided in EPA Order 1000.17A (<https://www.epa.gov/osa/epa-order-100017-policy-and-procedures-protection-human-research-subjects-epa-conducted-or>). These include review of projects for EPA-supported human research by the EPA Human Subjects Research Review Official (HSRRO). Additional requirements must be met and final approval must be received from the HSRRO before the human subjects' portion of the research can begin. When reviewing human observational exposure studies, EPA Order 1000.17A requires the HSRRO to apply the principles described in the SEAOES document (<https://nepis.epa.gov/Exe/ZyPDF.cgi/P10012LY.PDF?Dockkey=P10012LY.PDF>) and grant approval only to studies that adhere to those principles.

All applications submitted under this solicitation must include a HSRS as described below. For more information about what constitutes human subjects research, please see: <https://www.epa.gov/osa/basic-information-about-human-subjects-research-0>. For information on the prohibition on the inclusion of vulnerable subjects in intentional exposure research, please see: <https://www.epa.gov/osa/basic-information-about-human-subjects-research-0>.

### **Human Subjects Research Statement (HSRS) Requirements**

If the proposed research **does not** involve human subjects as defined above, provide the following statement in your application package as your HSRS: “The proposed research does not involve human subjects.” Applicants should provide a clear justification about how the proposed research does not meet the definition (for example, all samples come from deceased individuals OR samples are purchased from a commercial source and provided without identifiers, etc.).

If the proposed research **does** involve human subjects, then include in your application package a HSRS that addresses each applicable section listed below, referencing the specific location of the information in the Research Plan, providing the information in the HSRS or explaining why the section does not apply to the proposed research. (Not all will apply). Please note that even research that has been determined to be exempt from the human subjects regulations by an IRB must be reviewed by the EPA HSRRO. Therefore, consider exempt research to include human subjects work for this EPA solicitation. Do not exceed **four** consecutively numbered, 8.5x11-inch pages of single-spaced, standard 12-point type with 1-inch margins. The factors below are not intended to be exhaustive of all those needed for the HSRRO to provide the final approval necessary for research to be conducted but provide a basis upon which the human subjects oversight review may begin.

NOTE: Researchers must provide evidence of an assurance on file with the U.S. Department of Health and Human Services (HHS) or other Federal Agency that it will comply with regulatory provisions in the Common Rule. In special circumstances where there is no such assurance, EPA will work with investigators to obtain an assurance from HHS or another source.

**Complete all items below for studies involving human subjects.**

Protection of Human Subjects (Adapted from National Institutes of Health Supplemental Instructions for PHS 398 and SF424 (R&R) II-10)

**1. Risks to Human Subjects**

**a. Human Subjects Involvement, Characteristics and Design**

- Describe and justify the proposed involvement of human subjects in the work outlined in the Research Strategy section.
- Describe the characteristics of the subject population, including their anticipated number, age range, and health status, if relevant.
- Describe and justify the sampling plan, including retention strategies and the criteria for inclusion or exclusion of any subpopulation.
- Explain the rationale for the involvement of special vulnerable populations, such as pregnant women, children, or others who may be considered vulnerable populations.
- If relevant to the proposed research, describe procedures for assignment to a study group. As related to human subject’s protection, describe and justify the selection of an intervention’s dose, frequency, and administration.
- List any collaborating sites where human subjects research will be performed and describe the role of those sites and collaborating investigators in performing the proposed research. Explain how data from the site(s) will be obtained, managed, and protected.

**b. Sources of Materials**

- Describe the research material obtained from living individuals in the form of specimens, records, or data.
- Describe any data that will be collected from human subjects for the project(s) described in the application.
- Indicate who will have access to individually identifiable private information about human subjects.
- Provide information about how the specimens, records, and/or data are collected, managed and protected as well as whether material or data that include individually identifiable private information will be collected specifically for the proposed research project.

c. Potential Risks

- Describe all the potential risks to subjects posed by participation in the research (physical, psychological, financial, legal, or other), and assess their likelihood and seriousness to the human subjects.
- Where appropriate, describe alternative treatments and procedures, including the risks and potential benefits of the alternative treatments and procedures, to participants in the proposed research.

2. Adequacy of Protection Against Risks

a. Recruitment and Informed Consent

- Describe plans for the recruitment of subjects (where appropriate) and the process for obtaining informed consent. If the proposed studies will include children, describe the process for meeting requirements for parental permission and child assent.
- Include a description of the circumstances under which consent will be sought and obtained, who will seek it, the nature of the information to be provided to prospective subjects and the method of documenting consent. If a waiver of some or all of the elements of informed consent will be sought, provide justification for the waiver.

b. Protections Against Risk

- Describe planned procedures for protecting against or minimizing potential risks, including risks to privacy of individuals or confidentiality of data and assess their likely effectiveness.
- Research involving vulnerable populations, as described in the EPA regulations, Subparts B-D, must include additional protections. Refer to EPA guidance:

Prohibition of Research Conducted or Supported by EPA Involving Intentional Exposure of Human Subjects who are Children or Pregnant or Nursing Women  
<https://www.epa.gov/osa/basic-information-about-human-subjects-research-0>

Additional Protections for Pregnant Women and Fetuses Involved as Subjects in Observational Research Conducted or Supported by EPA  
<https://www.epa.gov/osa/basic-information-about-human-subjects-research-0>

Additional Protections for Children Involved as Subjects in Observational Research Conducted or Supported by EPA

<https://www.epa.gov/osa/basic-information-about-human-subjects-research-0>

- Where appropriate, discuss plans for ensuring necessary medical or professional intervention in the event of adverse effects to the subjects. Studies that involve clinical trials must include a general description of the plan for data and safety monitoring of the clinical trials and adverse event reporting to the IRB, the Data and Safety Monitoring Board (DSMB) (if one has been established for the trial), the EPA and others, as appropriate, to ensure the safety of subjects.

3. Potential Benefits of the Proposed Research to Human Subjects and Others

- Discuss the potential benefits of the research to research participants and others.
- Discuss why the risks to subjects are reasonable in relation to the anticipated benefits to research participants and others.
- Please note that financial compensation of subjects is not considered to be a benefit of participation in research.

4. Importance of the Knowledge to be Gained

- Discuss the importance of the knowledge to be gained as a result of the proposed research.
- Discuss why the risks to subjects are reasonable in relation to the importance of the knowledge that reasonably may be expected to result.

**Note that an Interventional Study (or Clinical Trial)** is a clinical study in which participants are assigned to receive one or more interventions (or no intervention) so that researchers can evaluate the effects of the interventions on biomedical or health-related outcomes; the assignments are determined by the study protocol.

d. Scientific Data Management Plan (2 pages)

Applications submitted in response to this solicitation must include a Scientific Data Management Plan (SDMP) that addresses public access to EPA-funded scientific research data by including the information below:

(1) If the proposed research described in the application is expected to result in the generation of scientific research data, the application must include a Scientific Data Management Plan (SDMP) of up to two single-spaced pages (this is in addition to any application page limits described in Section IV of this solicitation that apply to other parts of the application package) describing plans for providing long-term preservation of, and public access to, the scientific research data and accompanying metadata created and/or collected under the award (including data generated under subawards and contracts) funded in whole or in part by EPA. The SDMP should indicate that recipients will make accessible, at a minimum, scientific research data and associated metadata underlying their scientific research journal publications funded in whole or in part by EPA. SDMPs should reflect relevant standards and community best practices for data and metadata and make use of community-accepted repositories whenever practicable. The contents of the SDMP (or absence thereof) will be considered as part of the application review process for selected applicants as described in Section V and must be deemed acceptable for the

applicant to receive an award. The SDMP should include the following elements (Note: If any of the items listed below do not apply, please explain why):

- i. Types of scientific research data and metadata expected to be generated and/or collected under the award.
- ii. The location where the data will be publicly accessible.
- iii. The standards to be used for data/metadata format and content.
- iv. Policies for accessing and sharing data including provisions for appropriate protection of privacy, security, intellectual property, and other rights or requirements consistent with applicable laws, regulations, rules, and policies.
- v. Plans for digital data storage, archiving, and long-term preservation that address the relative value of long-term preservation and access along with the associated costs and administrative burden.
- vi. Description of how data accessibility and preservation will enable validation of published results or how such results could be validated if data are not shared or preserved.
- vii. Roles and responsibilities for ensuring SDMP implementation and management (including contingency plans in case key personnel leave the project).
- viii. Resources and capabilities (equipment, connections, systems, software, expertise, etc.) requested in the research application that are needed to meet the stated goals for accessibility and preservation (reference can be made to the relevant section of the research application's budget justification).
- ix. If appropriate, an explanation as to why data accessibility and/or preservation are not possible.

(2) If the proposed research is not expected to result in the generation of scientific research data, provide the following statement (not subject to any application page limits described in Section IV of this solicitation) in your application as the SDMP: "The proposed research is not expected to result in the generation of scientific research data." If scientific research data are generated after award, the recipient agrees to update the statement by providing EPA with a revised SDMP (see content of SDMP described above) describing how scientific research data and accompanying metadata created and/or collected under the award (including data generated under subawards and contracts) will be preserved and, as appropriate, made publicly accessible.

e. Early Career Verification (1 page)

For early career awards, provide the following statement in your application package verifying that you meet the early career eligibility requirements:

"I verify that:

1. I hold a doctoral degree in a field related to the research being solicited by the closing date of the RFA;
2. I am untenured at the closing date of the RFA, and
3. I am, or expect to be, employed in a tenure-track position (or tenure-track-equivalent position) as an assistant professor (or equivalent title) at an institution in the U.S., its territories, or possessions by the award date."

*Note: For a position to be considered a tenure-track-equivalent position, it must meet all of the following requirements: (1) the employing department or organization does not offer tenure; (2) the appointment is a continuing appointment; (3) the appointment has substantial educational responsibilities; and (4) the proposed project relates to the employee's career goals and job responsibilities as well as to the goals of the department/organization.*

f. References: References cited are in addition to other page limits (e.g., research plan, quality assurance statement).

**iv) Budget Justification** [3 pages in addition to the Section IV.C.5.iii page limitations]

Identify the amount requested for each budget category and describe the basis for calculating the personnel, fringe benefits, travel, equipment, supplies, contractual support, and other costs identified in the SF-424A. The budget justification should not exceed three consecutively numbered (bottom center), 8.5x11-inch pages of single-spaced, standard 12-point type with 1-inch margins. EPA provides detailed guidance on preparing budgets and budget justifications in the Agency's [Interim General Budget Development Guidance for Applicants and Recipients of EPA Financial Assistance](#).

Budget information must be supported at the level of detail described below:

- a. Personnel: List all staff positions by title. Give annual salary, percentage of time assigned to the project, total cost for the budget period, project role, and specify any annual cost of living adjustments. Compensation paid for employees engaged in grant activities must be consistent with payments for similar work within the applicant organization. Note that for salaries to be allowable as a direct charge to the award, a justification of how that person will be directly involved in the project must be provided. General administrative duties such as answering telephones, filing, typing, or accounting duties are not considered acceptable.

Below is a sample computation for Personnel:

| Position/Title         | Annual Salary | % of Time Assigned to Project | Year 1           | Year 2*          | Year 3*          | Total            |
|------------------------|---------------|-------------------------------|------------------|------------------|------------------|------------------|
| Project Manager        | \$70,000      | 50%                           | \$35,000         | \$36,050         | \$37,132         | \$108,182        |
| Env. Specialist        | \$60,000      | 100%                          | \$60,000         | \$61,800         | \$63,654         | \$185,454        |
| Env. Health Tech       | \$45,000      | 100%                          | \$45,000         | \$46,350         | \$47,741         | \$139,091        |
| <b>Total Personnel</b> |               |                               | <b>\$140,000</b> | <b>\$144,200</b> | <b>\$148,527</b> | <b>\$432,727</b> |

\*There is a 3% increase after Year 1 for all personnel for cost of living adjustments

Note this budget category is limited to persons employed by the applicant organization ONLY. Those employed elsewhere are classified as subawardees, program participants,

contractors, or consultants. Contractors and consultants should be listed under the “Contractual” budget heading. Subawards made to eligible subrecipients are listed under the “Other” budget heading. Participant support costs such as stipends or travel assistance for trainees (e.g., interns or fellows) are listed under the “Other” budget heading.

- b. Fringe Benefits: Identify the percentage used and the basis for its computation. Fringe benefits are for the personnel listed in budget category (1) above and only for the percentage of time devoted to the project. Fringe benefits include but are not limited to the cost of leave, employee insurance, pensions and unemployment benefit plans. The applicant should not combine the fringe benefit costs with direct salaries and wages in the personnel category.

Below is a sample computation for Fringe Benefits:

| Position/Title                                                                                      | Base Fringe %<br>Rate | Costs    |          |          | Total     |
|-----------------------------------------------------------------------------------------------------|-----------------------|----------|----------|----------|-----------|
|                                                                                                     |                       | Year 1   | Year 2   | Year 3   |           |
| Project Manager                                                                                     | 47.22%                | \$16,527 | \$17,022 | \$17,533 | \$51,082  |
| Env. Specialist                                                                                     | 50.83%                | \$30,498 | \$31,413 | \$32,355 | \$94,266  |
| Total Fringe Benefits                                                                               |                       |          |          |          | \$145,348 |
| <b>*An annual inflation rate of 3% has been factored into years 2 and 3 of the fringe benefits.</b> |                       |          |          |          |           |

- c. Travel: In a table format, specify the estimated number of trips, purpose of each trip, number of travelers per trip, destinations, and other costs for each type of travel for applicant employees. Travel costs for program participants should be specified in the “Other” budget category. Explain the need for any travel, paying particular attention to travel outside the United States. Foreign travel includes trips to Mexico and Canada but does not include trips to Puerto Rico, the U.S. territories or possessions. **If EPA funds will not be used for foreign travel, the budget justification must expressly state that the applicant will not use EPA funds for foreign travel without approval by EPA.** Include travel funds for annual STAR program progress reviews (estimate for two days in Washington, D.C.) and a final workshop to report on results.

Below is a sample computation for Travel:

| Purpose of Travel        | Location      | Item     | Computation                           | Cost           |
|--------------------------|---------------|----------|---------------------------------------|----------------|
| EPA STAR Progress Review | Washington DC | Lodging  | 4 people x \$100 per night x 2 nights | \$800          |
|                          |               | Airfare  | 4 people x \$500 round trip           | \$2,000        |
|                          |               | Per Diem | 4 people x 50 per day x 2 days        | \$400          |
| <b>Total Travel</b>      |               |          |                                       | <b>\$3,200</b> |

- d. **Equipment:** Identify all tangible, non-expendable personal property to be purchased that has an acquisition cost of \$5,000 or more per unit and a useful life of more than one year. Equipment also includes accessories and services included with the purchase price necessary for the equipment to be operational. It does not include: (1) equipment planned to be leased/rented; or (2) separate equipment service or maintenance contracts. Details such as the type of equipment, cost, and a brief narrative on the intended use of the equipment for project objectives are required. Each item of equipment must be identified with the corresponding cost. Particular brands of equipment should not be identified. General-purpose equipment (office equipment, etc.) must be justified as to how it will be used on the project. (Property items with a unit cost of less than \$5,000 are considered supplies).
- e. **Supplies:** “Supplies” are tangible property other than “equipment” with a per item acquisition cost of less than \$5,000. Include a brief description of the supplies required to perform the work. Costs should be categorized by major supply categories (e.g., office supplies, computing devices, monitoring equipment) and include the estimated costs by category.
- f. **Contractual:** List the proposed contractual activities along with a brief description of the scope of work or services to be provided, the proposed duration of the contract/procurement, the estimated cost, and the proposed procurement method (competitive or non-competitive). **Any procurement of services from individual consultants or commercial firms (including space for workshops) must comply with the competitive procurement requirements of 2 CFR Part 200.317-200.327. Please see <https://www.epa.gov/grants/epa-solicitation-clauses> for more details.** EPA provides detailed guidance on procurement requirements in the Agency’s [Best Practice Guide for Procuring Services, Supplies, and Equipment Under EPA Assistance Agreements](#).

Examples of Contractual costs include:

- i. **Consultants** – Consultants are individuals with specialized skills who are paid at a daily or hourly rate. EPA’s participation in the salary rate (excluding overhead) paid to individual consultants retained by recipients or by a recipient's contractors or subcontractors is limited to the maximum daily rate for a Level IV of the Executive Schedule (formerly GS-18), to be adjusted annually.
  - ii. **Speaker/Trainer Fees** – Information on speakers should include the fee and a description of the services they are providing.
- g. **Other:** List each item in sufficient detail for the EPA to determine the reasonableness of its cost relative to the research to be undertaken. “Other” items may include equipment rental, telephone service and utilities and photocopying costs. Note that subawards, such as those with other universities or nonprofit research institutions for members of the research team, are included in this category. **Provide the total costs proposed for subawards as a separate line item in the budget justification and brief description of**

**the activities to be supported for each subaward or types of subawards if the subrecipients have not been identified.** Subawards may not be used to acquire services from consultants or commercial firms. Please see <https://www.epa.gov/grants/epa-solicitation-clauses> for more details. The “Other” budget category also includes participant support costs such as stipends or travel assistance for trainees (e.g., interns or fellows). **Provide the total costs proposed for participant support costs as a separate line item in the budget justification and brief description of the costs. If EPA funds will not be used for foreign travel by program participants, the budget justification must expressly state that the applicant will not use EPA funds for foreign travel without approval by EPA.**

- h. Indirect Costs: For additional information pertaining to indirect costs, please see the IDC Competition Clause at [EPA Solicitation Clauses](#).

#### **v) Resumes**

Provide resumes for each investigator and important co-worker. You may include resumes from staff of subawardees such as universities. Do not include resumes of consultants or other contractors. The resume is not limited to traditional materials but should provide materials to clearly and appropriately demonstrate that the investigator has the knowledge needed to perform their component of the proposed research. The resume for each individual must not exceed two consecutively numbered (bottom center), 8.5x11-inch pages of single-spaced, standard 12-point type with 1-inch margins.

Alternative to a standard resume, you may use a profile such as an NIH BioSketch that can be generated in SciENcv (see <https://grants.nih.gov/grants/forms/biosketch.htm> for information on the BioSketch; also see [https://www.nlm.nih.gov/pubs/techbull/so13/so13\\_sciencv.html](https://www.nlm.nih.gov/pubs/techbull/so13/so13_sciencv.html) for information on SciENcv). These materials should generally conform to the requirements for a resume (e.g., content and page number).

#### **vi) Current and Pending Support**

Complete a current and pending support form (provided at <https://www.epa.gov/research-grants/research-funding-opportunities-how-apply-and-required-forms>) for each investigator and important co-worker. Do not include current and pending support for consultants or other contractors. Include all current and pending research regardless of source.

***Note to all prospective applicants requiring multiple Current and Pending Support Form pages:*** Due to a limitation in Adobe Acrobat's forms functionality, additional pages cannot be directly inserted into the original PDF form and preserve the form data on the subsequent pages. Multiple page form submissions can be created in Acrobat 8 and later using the "PDF Package" option in the "Create PDF from Multiple Files" function. If you have an earlier version of Adobe Standard or Professional, applicants will need to convert each PDF page of the form to an EPS (Encapsulated Post Script) file before creating the PDF for submission. The following steps will

allow applicants with earlier versions of Adobe Standard or Professional to create a PDF package:

1. Populate the first page of the PDF and save it as an EPS (Encapsulated Post Script) file.
2. Reopen the form and populate it with the data for page 2. Save this page as a different EPS file. Repeat for as many pages as necessary.
3. Use Acrobat Distiller to convert the EPS files back to PDF.
4. Open Acrobat Professional and combine the individual pages into a combined PDF file.

## **vii) Guidelines, Limitations, and Additional Requirements**

### **a. Letters of Intent/Letters of Support**

*Letters of intent* to provide resources for the proposed research or to document intended interactions are limited to one brief paragraph committing the availability of a resource (e.g., use of a person's time or equipment) or intended interaction (e.g., sharing of data, as-needed consultation) that is described in the Research Plan. Letters of intent are to be included as an addition to the budget justification documents. EPA employees are not permitted to provide letters of intent for any application.

*Letters of support* do not commit a resource vital to the success of the application. A letter of support is written by businesses, organizations, or community members stating their support of the applicant's proposed project. EPA employees are not permitted to provide letters of support for any application.

Note: Letters of intent or support must be part of the application; letters submitted separately will not be accepted. Any letter of intent or support that exceeds one brief paragraph (excluding letterhead and salutations), is considered part of the Research Plan and is included in the 15-page Research Plan limit. Any transactions between the successful applicant and parties providing letters of intent or support financed with EPA grant funds are subject to the contract and subaward requirements described here <https://www.epa.gov/grants/epa-solicitation-clauses>.

### **b. Funding Opportunity Number(s) (FON)**

At various places in the application, applicants are asked to identify the FON.

Applicants must select the FON corresponding to either the regular award or the early career award. It is the responsibility of the applicant to identify the proper FON. Failure to do so could result in an inappropriate peer review assignment. **Each application must be submitted using a single FON.**

### **The Funding Opportunity Numbers for this RFA are:**

EPA-G2023-STAR-B1, Understanding and Control of Municipal Solid Waste Landfill Air Emissions

## EPA-G2023-STAR-B2, Early Career: Understanding and Control of Municipal Solid Waste Landfill Air Emissions

By submitting an application in response to this solicitation, the applicant grants the EPA permission to make limited disclosures of the application to technical reviewers both within and outside the Agency for the express purpose of assisting the Agency with evaluating the application. Information from a pending or unsuccessful application will be kept confidential to the fullest extent allowed under law; information from a successful application may be publicly disclosed to the extent permitted by law.

### **D. Submission Dates and Times**

Applications **must be transferred to Grants.gov no later than 11:59:59 pm Eastern Time** on the solicitation closing date. Applications transferred after the solicitation closing date and time will be deemed ineligible without further consideration. EPA will not accept any changes to applications after the solicitation closing date.

It should be noted that this schedule may be changed without prior notification because of factors not anticipated at the time of announcement. In the case of a change in the solicitation closing date, a new date will be posted on EPA's Research Grants website (<https://www.epa.gov/research-grants>) and a modification posted on [Grants.gov](https://www.grants.gov).

Solicitation Closing Date: **December 21, 2022, 11:59:59 pm Eastern Time** (applications **must** be submitted to Grants.gov by this time, see Section IV.F "Submission Instructions and Other Submission Requirements" for further information).

NOTE: Customarily, applicants are notified about evaluation decisions within six months of the solicitation closing date. Awards are generally made 9-12 months after the solicitation closing date.

### **E. Funding Restrictions**

The funding mechanism for all awards issued under STAR solicitations will consist of assistance agreements from the EPA. All award decisions are subject to the availability of funds. In accordance with the Federal Grant and Cooperative Agreement Act, 31 U.S.C. 6301 et seq., the primary purpose of an assistance agreement is to accomplish a public purpose of support or stimulation authorized by federal statute, rather than acquisition for the direct benefit or use of the Agency. In issuing a grant, the EPA anticipates that there will be no substantial EPA involvement in the design, implementation, or conduct of the research. However, the EPA will monitor research progress through annual reports provided by grantees and other contacts, including site visits (as needed), with the Principal Investigator(s).

EPA award recipients may incur allowable project costs 90 calendar days before the Federal awarding agency makes the Federal award. Expenses more than 90 calendar days pre-award require prior approval of EPA. All costs incurred before EPA makes the award are at the

recipient's risk. EPA is under no obligation to reimburse such costs if for any reason the recipient does not receive a Federal award or if the Federal award is less than anticipated and inadequate to cover such costs.

If you wish to submit applications for more than one STAR funding opportunity you must ensure that the research proposed in each application is significantly different from any other that has been submitted to the EPA or from any other financial assistance you are currently receiving from the EPA or other federal government agency.

Collaborative applications involving more than one institution must be submitted as a single administrative package from one of the institutions involved.

Each proposed project must be able to be completed within the project period and with the initial award of funds. Applicants should request the entire amount of money needed to complete the project. Recipients should not anticipate additional funding beyond the initial award of funds for a specific project.

#### Coalitions

Groups of two or more eligible applicants may choose to form a coalition and submit a single application under this RFA; however, one entity must be responsible for the grant. Coalitions must identify which eligible organization will be the recipient of the grant and which eligible organization(s) will be subrecipients of the recipient (the “pass-through entity”). *Subawards* must be consistent with the definition of that term in 2 CFR 200.1 and comply with EPA’s [Subaward Policy](#). The pass-through entity that administers the grant and subawards will be accountable to EPA for proper expenditure of the funds and reporting and will be the point of contact for the coalition. As provided in 2 CFR 200.332, subrecipients are accountable to the pass-through entity for proper use of EPA funding.

For-profit organizations are not eligible for subawards under this grant program but may receive procurement contracts. Any contracts for services or products funded with EPA financial assistance must be awarded under the competitive procurement procedures of 2 CFR Part 200 and/or 2 CFR Part 1500, as applicable. The regulations at 2 CFR 1500.10 contain limitations on the extent to which EPA funds may be used to compensate individual consultants. Refer to the [Best Practice Guide for Procuring Services, Supplies, and Equipment Under EPA Assistance Agreements](#) for guidance on competitive procurement requirements and consultant compensation. Do not name a procurement contractor (including a consultant) as a “partner” or otherwise in your application unless the contractor has been selected in compliance with competitive procurement requirements.

#### **F. Submission Instructions and Other Submission Requirements**

***Please read this entire section before attempting an electronic submission through Grants.gov.***

*If you do not have the appropriate internet access to utilize the Grants.gov application submission process for this solicitation, see Section IV.A above for additional guidance and instructions.*

***Note: Grants.gov submission instructions are updated on an as-needed basis. Please provide your Authorized Organizational Representative (AOR) with a copy of the following instructions to avoid submission delays that may occur from the use of outdated instructions.***

1. SAM.gov (System for Award Management) Registration Instructions: Organizations applying to this funding opportunity must have an active SAM.gov registration. If you have never done business with the Federal Government, you will need to register your organization in SAM.gov. If you do not have a SAM.gov account, then you will create an account using [login.gov](https://login.gov)<sup>2</sup> to complete your SAM.gov registration. SAM.gov registration is FREE. The process for entity registrations includes obtaining Unique Entity ID (UEI), a 12-character alphanumeric ID assigned an entity by SAM.gov, and requires assertions, representations and certifications, and other information about your organization. Please review the [Entity Registration Checklist](#) for details on this process.

If you have done business with the Federal Government previously, you can check your entity status using your government issued UEI to determine if your registration is active. SAM.gov requires you renew your registration every 365 days to keep it active.

Please note that SAM.gov registration is different than obtaining a UEI only. Obtaining an UEI only validates your organization's legal business name and address. Please review the [Frequently Asked Question](#) on the difference for additional details.

Organizations should ensure that their SAM.gov registration includes a current e-Business (EBiz) point of contact name and email address. The EBiz point of contact is critical for Grants.gov Registration and system functionality.

Contact the [Federal Service Desk](#) for help with your SAM.gov account, to resolve technical issues or chat with a help desk agent: (866) 606-8220. The Federal Service desk hours of operation are Monday – Friday 8am – 8pm ET.

2. Grants.gov Registration Instructions: Once your SAM.gov account is active, you must register in Grants.gov. Grants.gov will electronically receive your organization information, such as e-Business (EBiz) point of contact email address and UEI. Organizations applying to this funding opportunity must have an active Grants.gov registration. Grants.gov registration is FREE. If you have never applied for a federal grant before, please review the [Grants.gov Applicant Registration](#) instructions. As part of the Grants.gov registration process, the EBiz point of contact is the only person that can affiliate and assign applicant roles to members of an organization. In

---

<sup>2</sup> Login.gov a secure sign in service used by the public to sign into Federal Agency systems including SAM.gov and Grants.gov. For help with login.gov accounts you should visit [http://login.gov/help](https://login.gov/help).

addition, at least one person must be assigned as an Authorized Organization Representative (AOR). Only person(s) with the AOR role can submit applications in Grants.gov. Please review the [Intro to Grants.gov-Understanding User Roles](#) and [Learning Workspace – User Roles and Workspace Actions](#) for details on this important process.

Please note that this process can take a month or more for new registrants. Applicants must ensure that all registration requirements are met in order to apply for this opportunity through Grants.gov and should ensure that all such requirements have been met well in advance of the application submission deadline.

Contact [Grants.gov](#) for assistance at 1-800-518-4726 or [support@grants.gov](mailto:support@grants.gov) to resolve technical issues with Grants.gov. Applicants who are outside the U.S. at the time of submittal and are not able to access the toll-free number may reach a Grants.gov representative by calling 606-545-5035. The Grants.gov Support Center is available 24 hours a day 7 days a week, excluding federal holidays.

**3. Application Submission Process:** To begin the application process under this grant announcement, go to [Grants.gov](#) and click the red “Apply” button at the top of the view grant opportunity page associated with this opportunity.

The electronic submission of your application to this funding opportunity must be made by an official representative of your organization who is registered with Grants.gov and is authorized to sign applications for Federal financial assistance. If the submit button is grayed out, it may be because you do not have the appropriate role to submit in your organization. Contact your organization’s EBiz point of contact or contact [Grants.gov](#) for assistance at 1-800-518-4726 or [support@grants.gov](mailto:support@grants.gov).

Applicants need to ensure that the Authorized Organization Representative (AOR) who submits the application through Grants.gov and whose UEI is listed on the application is an AOR for the applicant listed on the application. Additionally, the UEI listed on the application must be registered to the applicant organization's SAM.gov account. If not, the application may be deemed ineligible.

Please submit all of the application materials described below using the Grants.gov application package accessed using the instructions above.

The application package consists of the following mandatory documents.

- (a) Application for Federal Assistance (SF 424): Complete the form except for the “competition ID” field.
- (b) EPA Key Contacts Form 5700-54: Complete the form. If additional pages are needed, see (e) below.
- (c) EPA Form 4700-4, Preaward Compliance Review Report for All Applicants and

Recipients Requesting EPA Financial Assistance: Complete the form.

(d) SF-424A, Budget Information for Non-Construction Programs: Only complete “Section B-Budget Categories”. Provide the object class budget category (a. - k.) amounts for each budget year under the “Grant Program, Function or Activity” heading. Each column reflects a separate budget year.

(e) Project Narrative Attachment Form: Attach a single electronic PDF file labeled “Application” that contains the items described in Section IV.C.5.i through IV.C.5.vii.a (Table of Contents, Abstract, Research Plan, Quality Assurance Statement, Human Subjects Research Statement, Scientific Data Management Plan, Early Career Verification [for early career awards], References, Budget Justification, Resumes, Current and Pending Support, and Letters of Intent/Support) of this solicitation. *In order to maintain format integrity, this file must be submitted in Adobe Acrobat PDF.* Please review the PDF file for conversion errors prior to including it in the electronic application package; requests to rectify conversion errors will not be accepted if made after the solicitation closing date and time. If Key Contacts Continuation pages (see <https://www.epa.gov/research-grants/research-funding-opportunities-how-apply-and-required-forms>) are needed, attach them using the Project Narrative Form.

**4. Application Submission Deadline:** Your organization's AOR must submit your complete application package electronically to EPA through [Grants.gov](https://www.epa.gov/grants) no later than **December 21, 2022, 11:59:59 pm Eastern Time**. Please allow for enough time to successfully submit your application and allow for unexpected errors that may require you to resubmit.

Applications submitted through Grants.gov will be time and date stamped electronically. Please note that successful submission of your application through Grants.gov does not necessarily mean your application is eligible for award. Any application submitted after the application deadline time and date deadline will be deemed ineligible and not be considered.

**5. Technical Issues with Submission:** If applicants experience technical issues during the submission of an application that they are unable to resolve, follow these procedures **before** the application deadline date:

- a. Contact Grants.gov Support Center **before** the application deadline date.
- b. Document the Grants.gov ticket/case number.
- c. Send an email with the FON (EPA-G2023-STAR-B1 or EPA-G2023-STAR-B2) in the subject line to [electronic-grant-submission@epa.gov](mailto:electronic-grant-submission@epa.gov) **before** the application deadline time and date and **must** include the following:
  - i. Grants.gov ticket/case number(s)
  - ii. Description of the issue

iii. The entire application package in PDF format.

Without this information, EPA may not be able to consider applications submitted outside of Grants.gov. Any application submitted after the application deadline time and date deadline will be deemed ineligible and **not** be considered.

Please note that successful submission through Grants.gov or email does not necessarily mean your application is eligible for award.

EPA will make decisions concerning acceptance of each application submitted outside of Grants.gov on a case-by-case basis. EPA will only consider accepting applications that were unable to submit through Grants.gov due to [Grants.gov](#) or relevant [SAM.gov](#) system issues or for unforeseen exigent circumstances, such as extreme weather interfering with internet access. Failure of an applicant to submit prior to the application submission deadline date because they did not properly or timely register in SAM.gov or Grants.gov is **not** an acceptable reason to justify acceptance of an application outside of Grants.gov.

While it is advisable to retain copies of these Grants.gov acknowledgements to document submission, *the only official documentation that the application has been received by ORD is the email acknowledgement sent by ORD to the Lead/Contact PI and the Administrative Contact.* This email will be sent from [receipt.application@epa.gov](mailto:receipt.application@epa.gov); emails to this address will not be accepted. ***If an email acknowledgment from [receipt.application@epa.gov](mailto:receipt.application@epa.gov) has not been received within 10 calendar days of the solicitation closing date, immediately contact EPA at [electronic-grant-submissions@epa.gov](mailto:electronic-grant-submissions@epa.gov). Failure to do so may result in your application not being reviewed.***

## V. APPLICATION REVIEW INFORMATION

Note: Additional provisions that apply to this section can be found at [EPA Solicitation Clauses](#).

### A. Peer Review

All eligible grant applications are reviewed by appropriate external technical peer reviewers based on the criteria and process described below. This review is designed to evaluate each application according to its scientific merit. The individual external peer reviewers include non-EPA scientists, engineers, social scientists, and/or economists who are accomplished in their respective disciplines and proficient in the technical subjects they are reviewing.

Prior to the external technical peer review panel meeting, all reviewers will receive access to electronic copies of all applications. Each application will be assigned to a minimum of three primary peer reviewers, one of whom will be assigned the role of Rapporteur. Each reviewer will be assigned up to approximately 10 applications on which to serve as a primary reviewer. During the review period leading up to the panel meeting, primary reviewers read the entire application package for each application they are assigned. The primary reviewers will also prepare a written individual evaluation for each assigned application that addresses the peer review criteria described below and rate the application with a score of Excellent, Very Good, Good, Fair, or

Poor. To promote a better panel discussion, all reviewers must, at a minimum, read the abstracts of all applications.

At the beginning of the panel meeting, each primary reviewer will report their ratings for the applications they reviewed. Those applications receiving at least two ratings of *Very Good* or one rating of *Excellent* from among the primary reviewers will then be further discussed by the entire panel in terms of the peer review criteria below. In addition, if there is one *Very Good* rating among the primary reviewers of an application, the primary reviewer, whose initial rating is the *Very Good*, may request discussion of the application by the peer review panel. All other applications will be declined for further consideration.

After the discussion of an application by the panel, the primary reviewers may revise their initial ratings and if they do so, this will also be documented. The final ratings of the primary reviewers will then be translated by EPA into the final peer review score (Excellent, Very Good, Good, Fair or Poor) for the application. This is reflected in a peer review results document developed by the Rapporteur which combines the individual initial and final evaluations of the primary reviewers and captures any substantive comments from the panel discussion. This score will be used to determine which applications undergo the internal relevancy and past performance review discussed below. A peer review results document is also developed for applications that are not discussed. However, this document is a consolidation of the individual primary reviewer initial evaluations, with an average of the scores assigned by the primary reviewers.

As noted in this RFA, EPA is soliciting both regular applications and early career applications. There will be separate ranking lists for regular and early career applications. As explained further below, selections will be made based on both lists.

Peer reviewers consider an application's merit based on the extent to which the application demonstrates the criteria below. Criteria are listed in descending order of importance (i.e., Criteria 1 has the heaviest weight).

1. **Research Merits** (subcriteria are in descending order of importance):

- a. The degree to which the application demonstrates that the research is original and contributes to the scientific knowledge in the topic area. And the degree to which the application demonstrates that the project (and its approach) is defensible and technically feasible, and uses appropriate and adequate research methods.
- b. The degree to which the application demonstrates that the project results will produce benefits to the public (such as improvements to the environment or human health) and will be disseminated to enhance scientific and technological understanding.

2. **Responsiveness:** The degree to which the application demonstrates that the research is responsive to the objectives and research areas of interest specified by the RFA, including whether regular applications address both of the research areas described in Section I.D and

whether early career applications address at least one of the research areas described in Section I.D.

3. **Project Management** (subcriteria are equally weighted):

- a. **Investigators:** The degree to which the application demonstrates that the Principal Investigator(s) and other key personnel have the appropriate qualifications to effectively perform the project (including research training, demonstrated knowledge of pertinent literature, experience and publication records).
- b. **Management:** The degree to which the application demonstrates that the project will be adequately managed to ensure the timely and successful achievement of objectives using appropriate project schedules and milestones. And the degree to which the application demonstrates the applicant will adequately track and measure progress toward achieving expected results (outputs and outcomes).
- c. **Quality Assurance (QA):** The degree to which the application includes an appropriate and adequate QA Statement.
- d. **Resources and Cost Controls:** The degree to which the application demonstrates that the facilities, equipment and budget are appropriate, adequate, and available. And the degree to which the application demonstrates that well-defined and acceptable approaches, procedures and controls are used to ensure timely and efficient expenditure of awarded grant funds.

4. **Other Factors** (subcriteria are equally weighted):

- a. **Innovation:** The degree to which the application demonstrates that the research will challenge and seek to shift current research or engineering paradigms by using innovative theoretical concepts, approaches or methodologies, instrumentation or interventions applicable to one or more fields of research.
- b. **Sustainability:** The degree to which the application demonstrates that the research will embody the principles of sustainability and seek sustainable solutions that protect the environment and strengthen our communities. The sustainability primer (see link) provides examples of research activities that promote and incorporate sustainability principles ([https://www.epa.gov/sites/production/files/2015-05/documents/sustainability\\_primer\\_v9.pdf](https://www.epa.gov/sites/production/files/2015-05/documents/sustainability_primer_v9.pdf)).

**B. Relevancy Review**

Applications receiving final peer review scores of Excellent or Very Good will then undergo an internal relevancy review, as described below, conducted by experts from the EPA, including individuals from the Office of Research and Development (ORD) and program and regional offices involved with the science or engineering proposed. All other applications are automatically declined. The purpose of the relevancy review is to ensure an integrated research portfolio for the Agency and help determine which applications to recommend for award.

Prior to the relevancy review panel meeting, all relevancy reviewers will receive electronic copies of all applications that passed peer review as well as a full set of abstracts for the applications. Each application will be assigned to a minimum of three primary relevancy reviewers, one of whom will be assigned the role of Rapporteur. Each reviewer will be assigned up to approximately 10 applications on which to serve as a primary relevancy reviewer. During the review period leading up to the relevancy review panel meeting, all reviewers will be instructed to read the full set of abstracts and the entire application package for each application they are assigned. They will also prepare a written individual evaluation for each assigned application that addresses the relevancy review criteria described below and rate the application with a score of A, high relevance to EPA mission; B, relevant to EPA mission; C, moderately relevant to EPA mission; D, possibly relevant to EPA mission; or E, not relevant to EPA mission.

All applications that pass peer review will be discussed by the relevancy review panel with the Rapporteur initiating the discussion. If the primary relevancy reviewers revise their initial scores after the discussion by the panel they will document the reasons for the revisions. After the discussion, the primary relevancy reviewers will provide their final score for the applications they are assigned. The final ratings of the primary reviewers will then be translated by EPA into the final relevancy review score (A, B, C, D, or E) for the application.

The final relevancy review score (A, B, C, D, or E) and final peer review score (Excellent or Very Good) will be used to place each application in one of 6 ranking tiers: Tier 1 = A/Excellent; Tier 2 = A/Very Good or B/Excellent; Tier 3 = B/Very Good or C/Excellent; Tier 4 = C/Very Good or D/Excellent; Tier 5 = D/Very Good; Tier 6 = E/Excellent or E/Very Good.

The internal relevancy review panel will assess the relevancy of the proposed research to the EPA's mission and priorities based on the following criteria that are listed in descending order of importance (i.e., Criteria 1 has the heaviest weight):

1. The degree to which the proposed science/research is relevant to EPA's priorities as described in this solicitation and the following goals and objectives: Goal 1: Tackle the Climate Crisis, Objective 1.1: Reduce Emissions that Cause Climate Change; and Goal 4: Ensure Clean and Healthy Air for All Communities, Objective 4.1: Improve Air Quality and Reduce Localized Pollution and Health Impacts, of EPA's [FY2022-2026 Strategic Plan](#).
2. The degree to which results (i.e., outputs/outcomes) of the research have broad application or affect large segments of society.

3. The degree to which the research is designed to produce data and methods that can immediately and/or with little to no translation be utilized by the public, states, and tribes to better assess or manage environmental problems.

### **C. Past Performance History Review**

Those applicants who received final scores of Excellent or Very Good as a result of the peer review process will also be asked to provide additional information for the past performance history review pertaining to the proposed Lead PI's (in the case of Multiple-PI applications, the Contact PI's) "Past Performance and Reporting History." The applicant must provide the EPA with information on the proposed Lead/Contact PI's past performance and reporting history under prior Federal agency assistance agreements (assistance agreements include grants and cooperative agreements but not contracts) in terms of: (i) the level of success in managing and completing each agreement, (ii) history of meeting the reporting requirements and documenting progress towards achieving the expected results (outputs/outcomes) under each agreement, and (iii) whether journal publications or author manuscripts associated with the journal publications, and the associated underlying scientific research data and metadata, resulting from those agreements were made publicly accessible.

This information is required only for the proposed Lead/Contact PI's performance under Federal assistance agreements performed within the last five years.

Past performance history review scores are satisfactory (S), nothing to report (NTR) or unsatisfactory (U). For purposes of consideration of an award, scores of S will be considered favorable, NTR will be considered neither favorable nor unfavorable and scores of U will be considered unfavorable and unlikely to result in an award recommendation. Scores of S and U must be justified by the reviewer, with scores of U clearly documented to explain why past performance history cannot be considered satisfactory.

The specific information required for each agreement is shown below and must be provided within one week of EPA's request. A maximum of three pages will be permitted for the response; excess pages will not be reviewed. **Note: If no prior past performance information and/or reporting history exists, you will be asked to so state.**

1. Name of Awarding Agency
2. Grant/Cooperative agreement number
3. Grant/Cooperative agreement title
4. Grantee Institution
5. Brief description of the grant/cooperative agreement
6. A discussion on whether the agreement was successfully managed and completed; if not successfully managed and completed, provide an explanation
7. Information relating to the proposed Lead/Contact PI's past performance in reporting on progress towards achieving the expected results (outputs/outcomes) under the agreement and meeting reporting requirements under the agreement. Include the history of submitting acceptable and timely progress/final technical reports, describe how progress towards achieving

the expected results was reported/documented and if such progress was not being made, provide an explanation of whether and how this was reported

8. Information relating to whether journal publications or author manuscripts associated with the journal publications, and the associated underlying scientific research data and metadata, resulting from those agreements were made publicly accessible (and if not, explain why not; or explain why this requirement does not apply) to the extent permissible under applicable laws and regulations

9. Total (all years) grant/cooperative agreement dollar value

10. Project period

11. Technical contact (project officer), telephone number and Email address (if available)

In evaluating applicants under the past performance history factor, EPA will consider the information provided by the applicant and may also consider relevant information from other sources, including information from EPA files and from current/prior grantors (e.g., to verify and/or supplement the information provided by the applicant). **If you do not have any relevant or available past performance or past reporting information, please indicate this in your response and you will receive a nothing to report (NTR) score for these factors assuming EPA does not have any information in its files or from other sources that can be considered. If you do not provide any response for these items, you may receive an unsatisfactory (U) score for these factors.**

The past performance history review will be conducted by the EPA and will assess the following criteria which are of equal weight:

1. History of successfully managing and completing these prior Federal assistance agreements, including whether there is a satisfactory explanation for any lack of success.

2. History in meeting reporting requirements under the prior agreements and reporting progress toward achieving results (outputs/outcomes) under these agreements, including the proposed Lead/Contact PI's history of submitting acceptable and timely progress/final technical reports that adequately describe the progress toward achieving the expected results under the agreements. Any explanation of why progress toward achieving the results was not made will also be considered.

3. History of whether journal publications or author manuscripts associated with the journal publications, and the associated underlying scientific research data and metadata, resulting from these prior assistance agreements were made publicly accessible, and if not whether the Lead/Contact PI adequately explained why not, or the Lead/Contact PI explained why the requirement does not apply.

#### **D. Human Subjects Research Statement (HSRS) Review**

Applications being considered for funding after the Relevancy and Past Performance Review that involve human subjects research studies will have their HSRS reviewed prior to award. The local EPA Human Subjects Officer (HSO) will review the information provided in the HSRS and the

Research Plan to determine if the ethical treatment of human subjects is described in a manner appropriate for the project to move forward. The HSO may consult with the EPA Human Subjects Research Review Official (HSRRO) as appropriate. The HSRRO may determine that an application cannot be funded if it is inconsistent with EPA's regulations at 40 CFR Part 26.

#### **E. Evaluation of the Scientific Data Management Plan**

EPA will evaluate the merits of the SDMPs for those applications recommended for award. The SDMPs for those applications not recommended for award will not be reviewed. The SDMPs of all applications recommended for award will be evaluated to ensure they are appropriate and adequate (e.g., describe the types of scientific research data and metadata to be collected and/or generated under the proposed research award and include plans for providing long-term preservation of, and public access to, the scientific research data and metadata). SDMPs that indicate the proposed research will not result in the generation and/or collection of scientific research data will also be evaluated to ensure the proposed research will not result in the generation and/or collection of scientific research data and therefore not require a more comprehensive SDMP. Applicants may be contacted regarding their SDMP if additional information is needed or if revisions are required prior to award. If upon review of the SDMP, EPA identifies any issues with the plan, EPA will raise these issues to the applicant, so they may be addressed. Applicants with an unsatisfactory SDMP will not receive an award.

#### **F. Funding Decisions**

EPA intends to select 2 regular applications and 2 early career applications (as defined in Section III.A) for award. This is an estimate only and is subject to change based on funding levels, the quality of applications received, and other applicable considerations. EPA reserves the right to change the ratio of regular and early career awards based on the results of the competition and Agency priorities. For selection purposes, EPA's Office of Research and Development will prepare two ranked lists of applications: one list will be comprised of regular applications and the other of early career applications. Selections will be made based on the rankings in both lists.

Final funding decisions are made by the ORD selection official based on the ranking tier, the past-performance history review, the evaluation of the SDMP, and, where applicable, the assessment of the applicant's human subjects research (see Section IV.C.5.iii.c). In addition, in making the final funding decisions, the ORD selection official may also consider program balance, the ratio of awards for regular applications and early career applications, and available funds. Applicants selected for funding will be required to provide additional information listed below under "Award Notices." The application will then be forwarded to EPA's Grants and Interagency Agreement Management Division for award in accordance with the EPA's procedures.

### **VI. AWARD ADMINISTRATION INFORMATION**

Note: Additional provisions that apply to this section can be found at [EPA Solicitation Clauses](#).

#### **A. Award Notices**

Customarily, applicants are notified about evaluation decisions within six months of the solicitation closing date. Applicants to be recommended for funding will be required to submit additional certifications and an electronic version of the revised project abstract. They may also be asked to provide responses to comments or suggestions offered by the peer reviewers and/or submit a revised budget. EPA Project Officers will contact the Lead PI/Contact PI to obtain these materials. Before or after an award, applicants may be required to provide additional quality assurance documentation.

The official notification of an award will be made by the Agency's Grants and Interagency Agreement Management Division. Applicants are cautioned that only a grants officer is authorized to bind the Government to the expenditure of funds; preliminary selection by the ORD selection official does not guarantee an award will be made. For example, statutory authorization, funding or other issues discovered during the award process may affect the ability of EPA to make an award to an applicant. The award notice, signed by an EPA grants officer, is the authorizing document and will be provided through electronic or postal mail.

## **B. Administrative and National Policy Requirements**

Expectations and responsibilities of ORD grantees and cooperative agreement recipients are summarized in this section, although the terms grants and cooperative agreements are used interchangeably.

### **1. Meetings**

Principal Investigators will be expected to budget for, and participate in, All-Investigators Meetings (also known as progress reviews) approximately once per year with EPA scientists and other grantees to report on research activities and discuss issues of mutual interest.

### **2. Approval of Changes after Award**

Prior written approval of changes may be required from EPA. Examples of these changes are contained in 2 CFR 200.308. Note: prior written approval is also required from the EPA Award Official for incurring costs more than 90 calendar days prior to award.

### **3. Human Subjects**

A grant applicant must agree to comply with all applicable provisions of EPA Regulation 40 CFR Part 26 (Protection of Human Subjects). In addition, grant applicants must agree to comply with EPA's procedures for oversight of the recipient's compliance with 40 CFR Part 26, as given in EPA Order 1000.17A (Policy and Procedures on Protection of Human Research Subjects in EPA Conducted or Supported Research). As per this Order, no human subject may be involved in any research conducted under this assistance agreement, including recruitment, until the research has been approved or determined to be exempt by the EPA Human Subjects Research Review Official (HSRRO) after review of the approval or exemption determination of the Institutional Review Board(s) (IRB(s)) with jurisdiction over the research under 40 CFR Part 26. Following the initial approvals indicated above, the recipient must, as part of the annual report(s), provide evidence of continuing review and approval of the research by the IRB(s) with jurisdiction, as required by 40 CFR 26.109(e).

Guidance for investigators conducting EPA-funded research involving human subjects may be obtained here:

<https://www.epa.gov/osa/basic-information-about-human-subjects-research-0>

[https://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title40/40cfr26\\_main\\_02.tpl](https://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title40/40cfr26_main_02.tpl)

#### **4. Data Access and Information Release**

EPA's requirements associated with data access and information release as well as copyrights, may be accessed here: <https://www.epa.gov/grants/epa-solicitation-clauses>.

Congress, through OMB, has instructed each federal agency to implement Information Quality Guidelines designed to "provide policy and procedural guidance...for ensuring and maximizing the quality, objectivity, utility, and integrity of information, including statistical information, disseminated by Federal agencies." The EPA's implementation may be found at <https://www.epa.gov/quality/guidelines-ensuring-and-maximizing-quality-objectivity-utility-and-integrity-information>. These procedures may apply to data generated by grant recipients if those data are disseminated as described in the Guidelines.

#### **5. Reporting**

A grant recipient must agree to provide annual performance progress reports, with associated summaries, and a final report with an executive summary. The summaries will be posted on EPA's Research Grants website. The reports and summaries should be submitted electronically to the Technical Contact named in Section VII of this announcement.

A grant recipient must agree to provide copies of, or acceptable alternate access to (e.g., web link), any peer reviewed journal article(s) resulting from the research during the project period. In addition, the recipient should notify the ORD Project Officer of any papers published after completion of the grant that were based on research supported by the grant. ORD posts references to all publications resulting from a grant on EPA's Research Grants website.

#### **6. Acknowledgement of EPA Support**

EPA's full or partial support must be acknowledged in journal articles, oral or poster presentations, news releases, interviews with reporters and other communications. The acknowledgement to be included in any documents developed under this agreement that are intended for distribution to the public or inclusion in a scientific, technical or other journal will be provided in the award's terms and conditions.

### **VII. AGENCY CONTACTS**

Further information, if needed, may be obtained from the EPA contacts indicated below. Information regarding this RFA obtained from sources other than these Agency Contacts may not be accurate. Email inquiries are preferred.

Technical Contact: Flora Barrow; phone: 202-564- 0478; email: [barrow.flora@epa.gov](mailto:barrow.flora@epa.gov)

Eligibility Contact: Ron Josephson; phone: 202-564-7823; email: [josephson.ron@epa.gov](mailto:josephson.ron@epa.gov)

Electronic Submissions Contact: [electronic-grant-submission@epa.gov](mailto:electronic-grant-submission@epa.gov)