

NATIONAL PARK SERVICE  
FINANCIAL ASSISTANCE: NOTICE OF INTENT TO AWARD

**This announcement is not a request for applications.**

This announcement is to provide public notice of the National Park Service's intention to award financial assistance for the following project activities. *Refer to Section 2. Grants.gov Posting Determination.*

| ABSTRACT                                      |                                                                                                                                                         |
|-----------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Grants.gov Opportunity Number</b>          | NPS-19-NERO-0069                                                                                                                                        |
| <b>Project Title</b>                          | FY19 ATC Rec Fee Maintenance Project                                                                                                                    |
| <b>Recipient</b>                              | Appalachian Trail Conservancy                                                                                                                           |
| <b>Anticipated Federal Funding</b>            | \$80,401.00                                                                                                                                             |
| <b>Non-Federal Cost Share</b>                 | \$0.00                                                                                                                                                  |
| <b>Total Anticipated Award Amount</b>         | \$80,401.00                                                                                                                                             |
| <b>Award Instrument</b>                       | <input checked="checked" type="checkbox"/> Task Agreement<br><input type="checkbox"/> Cooperative Agreement<br><input type="checkbox"/> Grant Agreement |
| <b>Anticipated Period of Performance</b>      | Date of final signature and extend through 12/30/2021                                                                                                   |
| <b>Legal Authority</b>                        | 54 U.S.C. §101702(a), 82 Stat. 919, 16 USC § 1246(h)(1)                                                                                                 |
| <b>CFDA # and Title</b>                       | 15.935 / National Trails System Projects                                                                                                                |
| <b>Single Source Justification Criteria</b>   |                                                                                                                                                         |
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**Section 1. Project Summary**

**PROJECT GOALS AND OBJECTIVES**

A. Project Goals –Engage volunteers and partners in preserving and protecting natural and cultural resources along the Appalachian National Scenic Trail (APPA) through the completion of deferred maintenance projects for continued visitor access.

B. Project Objectives – The objective of this task agreement is to - through partnerships - accomplish identified deferred maintenance tasks as outlined in the PMIS projects to reduce the Parks deferred maintenance backlog list. Accomplishing these efforts will directly support DOI Secretary Priority " 10: 8.c.3. Prioritize DOI infrastructure needs to highlight: 3. Deferred Maintenance".

**STATEMENT OF PUBLIC PURPOSE**

The public purpose of this project is to support the Government's objectives to provide opportunities for its partners, volunteers and local communities to learn about the environment, by spending time working on collaborative projects within APPA. Through the unique cooperative management system between APPA and ATC, contributing recipients, partners, and communities undertake critical deferred maintenance projects, and learn on the ground land management skills, and share in environmental stewardship of their National Parks system. This agreement also assists in the creation, promotion, facilitation, and improvement of the public's understanding of natural, cultural, historic, recreational and other aspects of areas such as ecological conservation areas, and state and local parks. APPA receives the indirect benefit of completing deferred maintenance conservation projects.

## STATEMENT OF WORK SUMMARY

The project will address identified critical deferred maintenance from the Appalachian National Scenic Trail's (AT) facility maintenance backlog, by rehabilitating approximately 8 miles in the ATC New England Region. The two project sites include: 1) Crawford Path from Lakes of the Cloud Hut to Southern Junction to Mt. Monroe Loop in New Hampshire, and 2) Limestone Spring Trail in Connecticut.

The project includes relocating approximately 1.4 miles of AT treadway, and rehabilitating an additional 6.5 miles of AT treadway through the installation / replacement of trail erosion controlling structures, including 90 check steps, 220 sq. ft. of retaining wall, and 12 rock steps. Tools and materials will be airlifted to each project site in the Spring, and airlifted out in the Fall. Projects will be managed and implemented through a cooperative management partnership between the Appalachian National Scenic Trail Park Office (APPA), Appalachian Trail Conservancy (ATC) and Local Maintaining Clubs.

## RESPONSIBILITIES OF THE PARTIES

### A. The recipient shall be responsible for the following items under this agreement:

1. The Recipient shall carry out the Statement of Work in accordance with the terms and conditions stated herein. The Recipient shall adhere to Federal, state, and local laws, regulations, and codes, as applicable.
2. The Recipient shall directly provide oversight and facilitate the implementation of the deferred rec fee maintenance projects outlined in this task agreement (see attached PMIS statements). Oversee all work performed by clubs, volunteers, and paid crews as needed within each ATC region. This includes: project planning, coordination, implementation, logistics, administration support, supervision, staff and volunteer recruitment, training, performing quality control, solving unforeseen on-site problems, ensuring adherence to safety regulations, and reporting accomplishments.
3. The Recipient shall ensure staff and volunteers participating on trail crew projects are provided with necessary safety skills and training appropriate for the nature of the project work. Projects are to be conducted in a manner consistent with Leave-No-Trace principles.

### B. The NPS Responsibilities:



A task agreement is proposed;



A cooperative agreement is proposed;

therefore substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will:

1. Monitor and provide Federal oversight of activities performed under this agreement. Monitoring and oversight includes review and approval of financial status and performance reports, payment request, and tasks identified below. Additional monitoring activities may include site visits, conference calls, and other on-site and off-site monitoring activities. At the Recipient's request, NPS may also provide additional technical assistance to the Recipient in support of the objectives of this agreement.
2. Substantial involvement by NPS is anticipated during the period of performance of this agreement. In support of this agreement NPS will be responsible for the following:
  1. Assist in acquiring compliance approvals for projects.
  2. Provide technical facility maintenance design, and standards support to ATC and partners.



A grant agreement is proposed, therefore no substantial involvement on the part of the NPS is anticipated for the successful completion of the statement of work. It is anticipated that involvement will be limited to actions related to monitoring project performance and technical assistance at the request of the recipient.

## Section 2. Grants.gov Posting Determination

- ☒ The National Park Service intends to award a task agreement under a previously competed or single source justified award.
- ☐ The National Park Service intends to award a single source justified cooperative agreement. *Refer to Section 3 Single Source Justification.*
- ☐ The National Park Service intends to award a single source justified grant agreement. *Refer to Section 3 Single Source Justification.*

## Section 3. Single Source Justification

### NATIONAL PARK SERVICE SINGLE SOURCE POLICY REQUIREMENTS

National Park Service Policy FAP&P 1443-2015-06 requires a written justification which explains why competition is not practicable. The justification must address one of the following criteria.

In order for an assistance award to be made without competition, the award must satisfy one or more of the following criteria:

- (1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives;
- (2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of, an activity presently being funded, for which competition would have a significant adverse effect on the continuity or completion of the activity. A single source on the basis of continuation must demonstrate that competition would result in a substantial duplicate cost to the government that cannot be recovered through competition;
- (3) Legislative intent – The language in the applicable authorizing legislation or legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;
- (4) Unique Qualifications – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, technical expertise, or other such unique qualifications;
- (5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

**NPS did not solicit full and open competition for this award based the following criteria:**

- ☒ Task Agreement issued under previously competed or single source master cooperative agreement per Section 2 above. Single Source Justification not applicable.
- ☐ Unsolicited Proposal      ☐ Continuation      ☐ Emergency
- ☐ Legislative Intent      ☐ Unique Qualifications

*Explanation of the proposed recipient's qualifications or the criteria of the proposed project which requires use of the single source criteria cited.*

## Section 4. Department of the Interior Secretary's Priorities

**This award will support the following DOI Secretary priority(ies):**

Other Key Initiatives:

- ☐ Employment of veterans.
- ☒ Supporting DOI Infrastructure needs.
- ☒ Creating jobs in the American economy.
- ☒ Access to outdoor recreation opportunities.

Priority 1: Creating a conservation stewardship legacy second only to Teddy Roosevelt

- ☐ Utilize science to identify best practices to manage land and water resources and adapt to changes in the environment.
- ☐ Examine land use planning process and land use designations that govern public use and access.
- ☐ Revise and streamline the environmental and regulatory review process while maintaining environmental standards.
- ☐ Review DOI water storage, transportation, and distribution systems to identify opportunities to resolve conflicts and expand capacity.
- ☐ Foster relationships with conservation organizations advocating for balanced stewardship and use of public lands.
- ☐ Identify and implement initiatives to expand access to DOI lands for hunting and fishing.
- ☐ Shift the balance towards providing greater public access to public lands over restrictions to access.

Priority 2: Utilizing our natural resources

- ☐ Ensure American energy is available to meet our security and economic needs.
- ☐ Ensure access to mineral resources, especially the critical and rare earth minerals.
- ☐ Refocus timber programs to embrace the entire 'healthy forests' lifecycle.
- ☐ Manage competition for grazing resources.

Priority 3: Restoring trust with local communities

- ☐ Be a better neighbor with those closest to our resources by improving dialogue and relationships with persons and entities bordering our lands.
- ☐ Expand the lines of communication with Governors, state natural resource offices, Fish and Wildlife offices, water authorities, county commissioners, Tribes, and local communities.

Priority 4: Ensuring sovereignty means something

- ☐ Support tribal self-determination, self-governance, and sovereignty.
- ☐ Solidify mutual interests between the U.S. and the freely associated states and territories.

Priority 5: Generating additional revenues to support DOI & National interests

- ☐ Ensure that the public receives the full market value for the natural resources produced on Federal lands.
- ☐ Ensure that fees or costs levied for DOI services are reasonable and targeted to achieve cost recovery.
- ☐ Consider the impact of DOI decisions on economic development and job creation.

Priority 6: Protecting our people and the border

- ☐ Actively support efforts to secure our southern border.
- ☐ Ensure DOI law enforcement staffing addresses public safety risks anticipated on DOI land.
- ☐ Promote a "public service" demeanor within our law enforcement community.

Priority 7: Striking a regulatory balance

- ☐ Reduce the administrative and regulatory burden imposed on U.S. industry and the public.
- ☐ Ensure that Endangered Species Act decisions are based on strong science and thorough analysis.

Priority 8: Modernizing our infrastructure

- ☐ Support the White House Public/Private Partnership Initiative to modernize U.S. infrastructure.
- ☐ Remove impediments to infrastructure development and facilitate private sector efforts to construct infrastructure projects serving American needs.
- ☒ Prioritize DOI infrastructure needs to highlight:
  1. Construction of infrastructure;
  2. Cyclical maintenance;
  3. Deferred maintenance.

Priority 9: Reorganizing for the next 100 years

- ☐ Improve alignment and integration of the DOI organizational structure. Redistribute organizational resources (people and funding) to enhance mission achievement and improved public service.
- ☐ Improve organizational alignment with Executive Branch counterparts with major land management assets or influence.

Priority 10: Achieving our goals and leading our team forward

- ☐ Senior executives are expected to provide leadership in achieving goals of the President and the Secretary.
- ☐ The Management Team is expected to:
  1. Ensure cost-effective operations and quality service to the public;
  2. Facilitate organizational cooperation and conflict resolution;
  3. Ensure the workplace environment is conducive to employee productivity and safety;
  4. Hold individuals accountable for actions that violate DOI policies and requirements.

The proposed project does not support any of the DOI Secretary priorities, but the project is being funded for the following reasons: