NOTICE OF INTENT TO AWARD

This Funding Announcement is not a request for applications. This announcement is to provide public notice of the National Park Service's intention to fund the following project activities without full and open competition.

ABSTRACT	
Funding Announcement	P15AS00322
Project Title	Historic Resource Study of Vancouver Barracks at Fort Vancouver National Historic Site
Recipient	Portland State University
Total Anticipated Award Amount	$77,188
Cost Share	None
Anticipated Length of Agreement	One year, ten months
Anticipated Period of Performance	09/15/2015 – 07/01/2017
Award Instrument	Cooperative Agreement
Statutory Authority	54 USC §101702(b)
CFDA # and Title	15.945, Cooperative Research and Training Programs – Resources of the National Park System (CESU)
Single Source Justification Criteria Cited	(4) Unique Qualifications
Point of Contact	William Nash, Contract Specialist National Park Service, Pacific West Region 333 Bush Street, Suite 500 San Francisco, CA 94104 415/623-2262 william_nash@nps.gov

OVERVIEW

This project will develop baseline documentation in the form of a Historic Resource Study (HRS) for Vancouver Barracks at Fort Vancouver National Historic Site (FOVA). The Barracks are listed in the National Register of Historic Places and are a key resource named in the park's enabling legislation. The HRS will be designed to provide an historical overview of the U.S. Army's first post in the Pacific Northwest (established in 1849) by: 1) linking park resources to their broader historical context; 2) connecting park resources and themes to other sites and narratives in the Pacific Northwest; and 3) outlining the place of the park and its resources in the ongoing effort to study, preserve, and interpret the history of the American West. Expected products include a comprehensive annotated bibliography, the Vancouver Barracks HRS, and a list of HRS extracts identified for interpretive uses.

STATEMENT OF JOINT OBJECTIVES/PROJECT MANAGEMENT PLAN

Investigators from Portland State University (PSU) and the National Park Service (NPS) staff will collaborate to accomplish the following specific objectives.

This project will be conducted in three, interrelated phases:

1. Phase I. Develop a comprehensive annotated bibliographic database that identifies primary, secondary and, national register resources relevant to the Vancouver Barracks. This work (coordinated with the FOVA Traditional Use Study (TUS) working group, which is comprised of two PSU Anthropology professors, an

NPS employee, and representatives from associated tribal and cultural groups) will identify significant cultural resources, national register considerations, and interpretive themes for the HRS. PSU Graduate Research Assistants will assist the PIs with compiling research and creating bibliographies.

2. Phase II. Develop a draft Vancouver Barracks HRS that provides an historical overview of the U.S. Army's first military post in the Pacific Northwest by: a) linking FOVA resources to their broader historical context; b) connecting park resources and themes to other sites and narratives in the Pacific Northwest; and c) outlining the place of the park and its resources in the ongoing effort to study, preserve, and interpret the history of the American West. The HRS should augment existing National Register elements through contextual materials and new information or areas of interest not already considered. The draft HRS will be reviewed by NPS stakeholders with expertise in cultural resources, members of the FOVA TUS working group, and academic historians (identified with the help of PSU).

3. Phase III. Identify extracts from the HRS for FOVA website and other potential interpretive elements, including waysides, programs, and publications tied to the barracks. Prepare a selected number of Study extracts for the FOVA park website, and select and update or prepare additional National Register nominations.

RECIPIENT INVOLVEMENT

Working collaboratively with NPS, PSU will produce a draft and final Vancouver Barracks HRS. As part of this process, PSU will compile a comprehensive annotated bibliographic database that identifies primary, secondary and national register resources relevant to the Vancouver Barracks. PSU will travel to the National Archives in Seattle to conduct research in Record Group 18, Records of the Army Air Forces, Vancouver Barracks. PSU will identify primary sources for the HRS via research at Fort Vancouver NHS, the Oregon Historical Society, in the National Archives, and in other local archives. PSU will also collaborate with NPS in identifying and preparing selected extracts from the HRS for the NPS website and other interpretive elements, including waysides, programs, and publications tied to the barracks.

NATIONAL PARK SERVICE INVOLVEMENT

NPS will be involved in program management decisions throughout the duration of the project, including collaborating on the study design, data collection, and interpretation of project findings. NPS will provide assistance, and NPS staff as needed, in locating historical resources within the FOVA archives and research library. NPS will orient PSU researchers to FOVA resources, including consultation and working with archival materials and the site's research library. NPS will collaborate with PSU in identifying and preparing selected extracts from the HRS for the NPS website and other interpretive elements, including waysides, programs, and publications tied to the barracks. NPS will also review all project products and convey comments to PSU in a timely manner.

SINGLE-SOURCE JUSTIFICATION

DEPARTMENT OF THE INTERIOR SINGLE SOURCE POLICY REQUIREMENTS
Department of the Interior Policy (505 DM 2) requires a written justification which explains why competition is not practicable for each single-source award. The justification must address one or more of the following criteria as well as discussion of the program legislative history, unique capabilities of the proposed recipient, and cost-sharing contribution offered by the proposed recipient, as applicable.
In order for an assistance award to be made without competition, the award must satisfy one or more

of the following criteria:

(1) Unsolicited Proposal – The proposed award is the result of an unsolicited assistance application which represents a unique or innovative idea, method, or approach which is not the subject of a current or planned contract or assistance award, but which is deemed advantageous to the program objectives;

(2) Continuation – The activity to be funded is necessary to the satisfactory completion of, or is a continuation of an activity presently being funded, and for which competition would have a significant adverse effect on the continuity or completion of the activity;

(3) Legislative intent – The language in the applicable authorizing legislation or legislative history clearly indicates Congress' intent to restrict the award to a particular recipient of purpose;

(4) Unique Qualifications – The applicant is uniquely qualified to perform the activity based upon a variety of demonstrable factors such as location, property ownership, voluntary support capacity, cost-sharing ability if applicable, technical expertise, or other such unique qualifications;

(5) Emergencies – Program/award where there is insufficient time available (due to a compelling and unusual urgency, or substantial danger to health or safety) for adequate competitive procedures to be followed.

NPS did not solicit full and open competition for this award based the following criteria:

(4) Unique Qualifications – Dr. Katrine Barber (PI) is an associate professor of history at PSU who has researched and published in Pacific Northwest history for more than two decades. Her books include *Death of Celilo* (University of Washington Press, 2005) and *Nature's Northwest* (University of Arizona Press, 2011, with William Robbins), a survey of 20th century Pacific Northwest History. From 2006-2011, she directed the Center for Columbia River History (CCRH), a public history consortium located on the grounds of Fort Vancouver, which included Portland State University, Washington State University Vancouver and the Washington State Historical Society. Her role will be to provide project management, supervise graduate students, and participate in the review process of deliverables at multiple stages. Donna Sinclair (co-PI) has expertise in regional and local history, experience with the partners at the site, knowledge of federal policy, and understanding of Vancouver Barracks' historical significance in the Pacific Northwest. With a master's in History and a Ph.D. in Urban Studies, Sinclair's experience includes writing a three part series of interpretive social histories about Vancouver Barracks and documenting the incarceration of the Red Heart Band at Vancouver Barracks from 1877-1878. Additional experience includes writing and constructing interpretive community history websites about the Columbia Slough and Umatilla, Oregon available at http://ccrh.org/comm/index.php and creating online educational resources, available at http://ccrh.org/resources.php. Sinclair's peer-reviewed publications include:

'They did not go to War': Chief Red Heart's Band and Native American Incarceration at Fort Vancouver Barracks, 1877-1878," *Columbia Magazine*, Tacoma: Washington State Historical Society, Fall 1998.

"Part I, 'Our Manifest Destiny Bids Fair for Fulfillment': An Historical Overview of Vancouver Barracks, 1846-1898, with suggestions for further research (NPS, Feb. 2004).

"Part II, The Waking of a Military Town: Vancouver, Washington and the Vancouver National Historic Reserve, 1898-1920, with suggestions for further research" (NPS, Jan. 2005).

"Part III, Riptide on the Columbia: A Military Community Between the Wars, Vancouver, Washington and the Vancouver National Historic Reserve, 1920-1942, with suggestions for further research" (NPS, Jan. 2005).